Council Manager Form of Government

Town of Durham

Charter Revision Commission

December 17, 2025

Matt Hart | Executive Director



How does council - manager government work?

Elected council/board serves as legislative body and establishes policy to govern overall operation of municipal organization.

Council appoints competent,
professional manager to implement
policy and to oversee daily operations
as CEO/CAO



Role of the council

Council serves as community's legislative and policy-making body

Legislative power is centralized in elected council, which approves budget, determines tax rate, adopts ordinances, and other duties

Focuses on community goals, major projects and other long-term issues

Appoints manager



Role of the chair/mayor

- ☐ Chair/mayor serves as key political and policy leader
- ☐ Specific duties depend on charter
 - ☐ Typically voting member of council who presides at meetings
 - ☐ Represents municipality in intergovernmental relationships
 - ☐ Sets council agenda with manager



Role of the manager

- ☐ Hired on basis of merit to serve council and community
- ☐ Serves at pleasure of governing body
- Makes policy recommendations to council for its consideration and final decision
 - ☐ Implements council policy bound by action council takes
 - ☐ Control in hands of elected representatives



Duties of appointed manager

- □ Serves as CEO/CAO oversees work of municipal departments
- □ Administration of human resources appoints and provides direction and leadership to department heads
- ☐ Management of public funds
 - ☐ Prepares annual budget and multi-year capital improvement program
 - ☐ Ensures fiscal responsibility and modern accounting practices



Duties of appointed manager

- ☐ Implementation of programs, policies and initiatives works w/elected officials and community leaders to achieve common goals and objectives
- ☐ Coordination of service delivery anticipates future needs; organizes work operations
- □ Performance management sets goals and objectives;
 assesses performance of personnel and programs



Manager's Training & Qualifications

Educational requirements: typically, BA & Master's in Public Administration Experience: 5-10 yrs. progressively responsible experience Professional Development ☐ ICMA; other ICMA Credentialed Manager Annual CEU's Traditional career track: Analyst/Assistant to Manager→ Assistant Manager → Manager Other career tracks - dept. heads; military retirees; former elected officials



By removing responsibility for day-to-day operations, frees elected officials to focus on policy making and community issues



Empowers elected officials to lead and to develop vision for the community



Offers flexibility to go in new directions while providing continuity during transitions

Benefits of council-manager government





Encourages open communication between citizens and government - political power is not concentrated in the chair, but shared by all members of the council



Diffuses power of special interests - all constituents and interests have a voice, not just those that are wellfunded or well-connected



Encourages the development and retention of talented municipal employees



Eliminates partisan politics from personnel, financial and contracting decisions - merit based decision-making based on qualifications and performance



Fosters professional ethics

Benefits of council-manager government



What value does a professional manager contribute to a community?

- ☐ Oversee day-to-day operations, which allows elected officials to focus on policy issues
- ☐ Share and apply skills gained through education, professional experience and contacts
- ☐ Access to information about latest trends and best practices (e.g., performance analytics)
- ☐ Devote time and skills to tackle a problem or opportunity



What value does a professional manager contribute to a community?

- ☐ Assist the elected body with development of a vision and long-range strategic planning
- ☐ Recommend cost-saving ideas and productivity improvements
- ☐ Enhance the community's responsiveness to its citizens through administrative and fiscal accountability
- ☐ Develop corps of professional staff strong emphasis on professional ethics



What types of communities use council-manager form?

☐ Most popular form for US cities and towns with populations of 2,500 or more

☐ 120 million people in US live in communities operating under this form

□ Connecticut – 34 ICMA recognized communities



Summary

□ Council-manager government enables local officials to involve and serve the entire community, and to actively plan for the future.

☐ In turn, appointed professional manager applies professional skills and training to assist the council and to administer the daily operations of the community.



For more information

☐ ICMA (International City Management Association)

<u>www.icma.org</u>

☐ CTCMA (CT Town and City Management Association)

Connecticut Town and City Management Association -

Non-partisan organization composed primarily of city and town managers, assistant managers, and other local government management professionals.





THANK YOU



mhart@crcogct.gov