

TOWN OF WINCHESTER CONNECTICUT



**ANNUAL COMPREHENSIVE FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**TOWN OF WINCHESTER
CONNECTICUT**

Annual Comprehensive Financial Report

For the Fiscal Year Ended

June 30, 2025

Prepared By
Winchester Finance Department
Winsted, Connecticut 06098

TOWN OF WINCHESTER, CONNECTICUT

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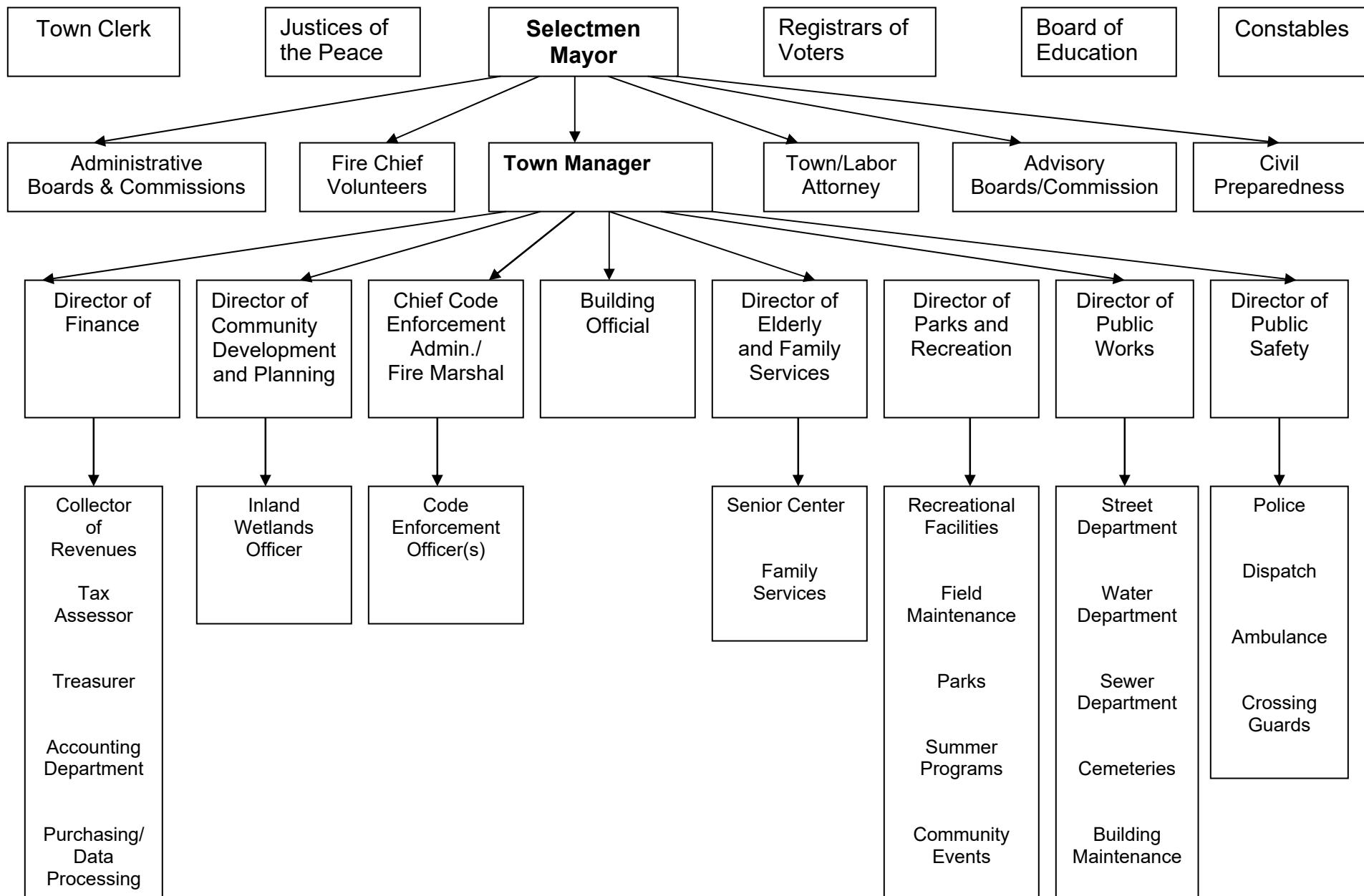
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Introductory Section

TOWN OF WINCHESTER, CONNECTICUT**List of Elected and Appointed Officials****As of June 30, 2025**

<u>Office</u>	<u>Name</u>	<u>Manner of Selection</u>
Mayor:	Todd Arcelaschi	Appointed
Board of Selectman:	Todd Arcelaschi Linda Gropo William Hester Troy Lamere Paul Marino William Pozzo Althea Candy Perez	Elected Elected Elected Elected Elected Elected Elected
Board of Assessment Appeals:	John Herman, Chairman Jack Bourque Joel Stewart Lynn Kessler Ryan Horvay Troy Lamere	Appointed Appointed Appointed Appointed Alternate Liaison
Director of Public Works:	James Rollins	Appointed
Town Manager:	Paul Harrington	Appointed
Director of Finance:	Ann Marie Rheault	Appointed
Treasurer:	Cynthia E. Rines	Appointed
Tax Collector:	Ashley Kelsey	Appointed
Town Clerk:	Glenn S. Albanesius	Elected
Purchasing Agent:	Donald Murelli	Appointed
Town Assessor:	David Dietch	Appointed
Superintendent of Schools:	Julie Luby	Appointed

TOWN OF WINCHESTER, CONNECTICUT
Organizational Chart of the Town Government



Town of Winchester – City of Winsted

Winchester Town Hall
338 Main Street
Winchester, CT 06098



Phone 860-379-2713
Fax 860-738-7053
www.townofwinsted.org

Finance Department

February 13, 2026

Honorable Mayor Todd Arcelaschi
Members of The Board of Selectmen
Town Manager Paul Harrington
Citizens of the Town of Winchester

The Finance Department is pleased to transmit the Annual Comprehensive Financial Report (ACFR) of the Town of Winchester for the fiscal year ended June 30, 2025. The report includes the independent auditors' report as required by the Town Charter and the Connecticut Statutes. The report is prepared in conformity with Generally Accepted Accounting Principles (GAAP) and standards set forth by the Governmental Accounting Standards Board (GASB).

State law requires that every general-purpose local government publish, within 6 months of the close of each fiscal year, a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended June 30, 2025.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based on a comprehensive framework of internal control that has been established for this purpose. The internal controls are designed to provide reasonable, but not absolute, assurance that these objectives are met, including producing financial statements that are free of any material misstatements. The concept of reasonable assurance recognizes that the cost of internal control should not exceed the anticipated benefits.

King, King & Associates, CPAs have issued an unqualified opinion on the Town of Winchester's financial statements for the fiscal year ended June 30, 2025. The independent auditor's report is located at the front of the financial section of this report.

State and federal "single audits" were also performed as required by state and federal law, respectively. The purpose of these audits is to determine whether the Town of Winchester complied with the laws and regulations and applicable compliance requirements of the major state and federal assistance programs, and whether the Town maintained controls to assure compliance.

GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). The MD&A is designed to complement this transmittal letter and should be read in conjunction with it. The Town's MD&A can be found immediately following the report of the independent auditors.

The Town of Winchester is an equal opportunity provider, employer and lender.

Profile of the Town of Winchester

The Town of Winchester, located in Litchfield County, is a political subdivision located approximately thirty miles northwest of Hartford in the watersheds of the Farmington and Naugatuck Rivers. It is bordered on the north by the Town of Colebrook, on the south by the City of Torrington, on the east by the Town of Barkhamsted, and on the west by the Towns of Norfolk and Goshen. It covers a land area of approximately thirty-four square miles. What is commonly referred to as the City of Winsted is located within the Town of Winchester, but there exists no separate government or other political distinction (the terms "Winchester" and "Winsted" are used interchangeably by area residents). Winchester was first settled in 1732 and incorporated as a Town in 1771.

The Town sits at the crossroads of U.S. Route 44 and State Route 8. State Routes 20, 183 and 263 also traverse the Town. The Town has approximately eighty miles of Town roads, of which approximately seventy-six miles are paved. State-controlled and maintained roads account for an additional twenty-three miles.

The Town of Winchester is governed under a home-rule charter, as amended in 2019, that provides a Manager/Selectmen/Town Meeting form of government with a seven-member Board of Selectmen that also serves as the Board of Finance. Elections for the Board of Selectmen are held in November in every odd-numbered year. The residents also have the powers and privileges conferred and granted to Towns and Cities under the Constitution and the General Statutes of the State of Connecticut.

The Town Manager is the full-time Chief Executive and Administrative Officer of the Town and oversees the execution of all laws and ordinances governing the Town. The First Selectman, or officially titled "Mayor," presides over the Board of Selectmen and has full voting privileges on the Board. The Board of Selectmen appoints members to various commissions and boards.

The Town's annual Budget Meeting is held on the second Monday in May. Prior to adjournment to Budget Referendum, the electors at the Budget Meeting review the budget as presented by the Board of Selectmen and have the power to decrease, but not increase, any line-item of the budget. The Budget Meeting is then adjourned to a referendum for approval. The approved budget serves as the foundation for the Town's financial planning and control.

The Town provides a full range of services, including general government operations; police and fire protection; the construction and maintenance of highways, streets and other infrastructure; health and welfare services; cultural and recreational activities; economic development support; and education. Water and wastewater treatment and distribution are under the control of an independent Water and Sewer Commission (appointed by the Board of Selectmen).

Factors Affecting Financial Condition

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the Town of Winchester operates.

Fiscal Stability and Financial Position

The Town of Winchester maintains a strong financial position supported by prudent fiscal management and conservative budgeting practices. As of June 30, 2025, the Town's unassigned General Fund balance totaled \$8,723,272, representing approximately 21.7 percent of fiscal year 2025 General Fund budgeted expenditures. This reserve level provides flexibility to manage economic uncertainty, emergencies, and capital needs.

The Town's financial stability is further reflected in its AA / Stable credit rating, reaffirmed in April 2023, which recognizes strong management practices, adequate reserves, and long-term financial planning. As of June 30, 2025, the Town continues to build upon this solid fiscal foundation.

Economic Condition and Outlook

The town encompasses 32 square miles with a current population of approximately 10,242 residents, according to recent data, reflecting a mostly level population. Housing within the Town consists largely of owner-occupied single-family homes, with a home ownership rate exceeding sixty percent. Rental housing remains limited, and housing affordability continues to be an important consideration for residents and policymakers. Most residents continue to be employed in the manufacturing, education, health and social services sectors. Median household income is below the state average, and a portion of households experience economic challenges, underscoring the importance of continued investment in economic development and essential support services.

In accordance with State of Connecticut statutes, the Town conducted its most recent property revaluation in 2022, which included a comprehensive physical inspection of all properties. This full revaluation has helped establish current market values for all properties in the municipality as the basis for taxation.

American Rescue Plan Act

In fiscal year 2025, the Town spent \$555,914 on approved projects utilizing American Rescue Plan Act (ARPA) funds. The Town continues to monitor progress towards completion of approved projects to ensure that all allocated ARPA funds are expended by December 31, 2026.

Land Use, Zoning, and Development Oversight

The Town of Winchester continues to strengthen its land use and development framework through efficient permitting, proactive planning, and comprehensive regulatory oversight. The Town's online permitting platform provides residents, contractors, and developers with streamlined access to zoning regulations, ordinances, and application materials, improving transparency and service delivery.

The Land Use Department maintains responsibility for town planning, environmental planning, development review, and permitting for both residential and commercial projects. Operating with full staffing, the department provides consistent enforcement of zoning regulations, wetlands protections, blight remediation, building and fire codes, rental housing inspections, and long-range planning initiatives. These efforts support orderly growth while preserving neighborhood character and environmental resources.

Winchester maintains its active membership in the Northwest Hills Council of Governments (NHCOG), continuing to benefit from regional cooperation initiatives such as the Public Works Equipment Cooperative.

Housing and Community Development Initiatives

Winchester continues to advance housing development opportunities that align with community needs and market demand. The Town has issued a Request for Qualifications and Proposals for the redevelopment of the Wallens Hill / Mountainside Drive property, a Town-owned 118-acre site with existing infrastructure and access to municipal water and sewer. This initiative seeks a qualified development partner to create a high-quality residential community incorporating diverse housing types, open space preservation, and environmentally responsible design. The project represents a significant opportunity to expand housing options while leveraging public-private collaboration to achieve long-term community benefits.

In addition, the Town has supported the transformation of underutilized and blighted properties into productive residential uses. At 108 Lake Street, a formerly blighted building is being redeveloped into condominium housing, contributing to neighborhood revitalization, increased housing supply, and improved property conditions in the surrounding area.

Economic Development and Brownfields Redevelopment

The ongoing revitalization of the Winsted Edge Works brownfield site remains a cornerstone of redevelopment efforts. Building upon the successful establishment of a craft brewery and axe-throwing facility, the site has attracted additional commercial tenants, further strengthening its role as a growing business and employment hub.

In partnership with grants received through the NHCOG, the Town is currently engaged in two Brownfield assessments for the revitalization of the Mad River and for the evaluation of two Meadow Street sites.

Beyond brownfield redevelopment, the Town has successfully attracted national and regional retailers, signaling increased market confidence in Winchester. The recent openings of Domino's Pizza and Marshalls have expanded dining and retail options for residents while contributing to job creation, increased commercial tax base, and enhanced consumer activity within the community.

Regional Outreach and Shared Services

Winchester remains actively engaged in regional collaboration through its membership in the Northwest Hills Council of Governments (NHCOG). Participation in regional initiatives, including the Public Works Equipment Cooperative, continues to deliver operational efficiencies and cost savings. The Town continues to seek out opportunities to improve efficiency and lower costs through regionalization. The Town contracts for regional emergency dispatch services and for animal control services.

Labor Contracts

During the fiscal year, the Town completed negotiations for the renewal of both the Supervisor's and Administrative staff labor contracts, which both expired in June 30, 2025.

Long-Term Capital Planning

An integral part of the annual budget process includes a review of long-term capital budget requests, as submitted by each department. The town manager and the board of selectmen evaluate the capital requests, prioritize them and determine how each project fits into the long-term needs along with the Town's long term financial and economic development goals. The Town maintains an overall five-year capital improvement plan that is reviewed and updated annually as capital needs evolve.

Infrastructure

Infrastructure and public safety improvements remain priorities, with ongoing space needs assessment and design work related to the previously secured federal funding for a Public Works facility renovation. The upgrade of emergency communications equipment neared completion in the current year. The Town continues to actively pursue additional grant opportunities for community enhancement, focusing on both economic development and quality of life improvements for residents.

The Town made significant progress with the reconstruction and/or resurfacing of local roads. In May 2022, voters at referendum approved the borrowing of up to \$24.7 million for the reconstruction of approximately 20 different roads and bridges over the next five years and allocated funds for the replacement of the Town's ladder truck, \$600,000 in sidewalk repairs and replacement, and \$1 million for improvements to drainage around Highland Lake.

In April 2023, the Town of Winchester bonded \$7.4 million for Phase I roads, an aerial ladder fire truck, and for drainage improvements. The Town bonded an additional \$8.0 million for Phase 2 roads in July 2025 for continued road improvement projects. The Town substantially completed the reconstruction and upgrades of Elm Street, Case Avenue Bridge, Smith Hill Road culvert, Marshall Street and Hubbard Street. In addition, the Town completed the reclamation

and repaving of Chapel/Dayton Road, the Brook Street culvert replacement, and Hannafin Road upgrades. In August 2024, the Town awarded a bid for the reconstruction of the retaining wall at 834 East Wakefield Boulevard. Additional in-house road upgrades continue for Oakdale Avenue, Upland Road, Old Colebrook Road and Indian Meadow Drive.

Winsted Sewer and Winsted Waterworks have also undertaken upgrades to the sewer plant and water tanks, respectively. Both the Wallens Hill and Crystal Lake water tank projects are nearing completion and Winsted Waterworks began engineering work on the Lead Service Line Inventory project. These projects are funded utilizing bond and ARPA funds, as well as from the Connecticut Drinking Water State Revolving Fund. The Town also completed the replacement of the Isabelle Pearson Middle School boilers.

Budgetary Controls and Outlook

The Town's fiscal year 2025 budget reflected continued cost pressures related to inflation, employee benefits and adequate delivery of town services. Long-term financial planning remains a priority with careful monitoring of revenues, expenditures, and capital improvement needs.

Budget administration and ongoing review of monthly results is performed by the Town Manager and the Director of Finance. The budget is legally enacted at the department expenditure level, which serves as a management tool; budgetary control is maintained at the department level. This is achieved through the use of a full encumbrance system, which encumbers appropriations upon the issuance of purchase orders. Encumbrances outstanding at year-end are recorded as budgetary expenditures and reported as a reservation of the fund balance on June 30. Transfers within a department may be made during the fiscal year upon approval by the Board of Selectmen. Transfers between departments can only be made during the last three months of the fiscal year, once again, with approval by the Board of Selectmen. Management cannot amend the budget.

Fiduciary Fund Operation

Fiduciary Funds are used to account for funds that the Town holds in a trustee capacity or as an agent for individuals or organizations. The Town of Winchester Town Employees' Pension Trust Fund is used to account for contributions, pension benefits and other costs that are associated with the operations of the pension plan.

Acknowledgements

The preparation of this report would not have been possible without the hard work of the Department of Finance, including Treasurer Cynthia Rines, Budget and Grants Manager Thomas Heuschkel, other Town staff and Nancy O'Dea-Wyrick, Director of Finance and Business Services for the Winchester Board of Education. I would also like to thank the Board of Selectmen and the Town Manager for their continued support in planning and conducting the financial operations of the Town in a responsible and professional manner.

Respectfully submitted,



Ann Marie Rheault
Director of Finance

Financial Section



INDEPENDENT AUDITOR'S REPORT

To the Board of Selectmen
Town of Winchester, Connecticut

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Town of Winchester, Connecticut, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Town of Winchester, Connecticut's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Town of Winchester, Connecticut, as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Winchester, Connecticut and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Winchester, Connecticut's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town of Winchester, Connecticut's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Winchester, Connecticut's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and pension and OPEB schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Winchester, Connecticut's basic financial statements. The accompanying combining and individual nonmajor fund financial statements, and other supplemental schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, and other supplemental schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 13, 2026, on our consideration of the Town of Winchester, Connecticut's internal control over financial reporting and on our test of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Winchester, Connecticut's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Winchester, Connecticut's internal control over financial reporting and compliance.



King, King & Associates, P.C., CPAs
Winsted, CT
February 13, 2026

TOWN OF WINCHESTER, CONNECTICUT

Management's Discussion and Analysis

June 30, 2025

As management of the Town of Winchester, CT, we offer readers of the Town of Winchester's financial statements this narrative overview and analysis of the financial activities of the Town of Winchester for the fiscal year ended June 30, 2025.

FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the Town of Winchester exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$105,270,800 (*net position*). Governmental activities reflect an unrestricted net position in the amount of \$2,824,982 which is available to be used to meet ongoing obligations to citizens and creditors. Business-type activities have an unrestricted net position of \$4,169,891.
- In the Town's governmental activities, total net position increased by \$2,289,151.
- In the Town's business-type activities, total net position increased by \$2,780,569.
- As of the close of the current fiscal year, the Town of Winchester's governmental funds reported combined ending fund balances of \$15,593,482, a decrease of \$4,744,813 in comparison with the prior year.
- At the end of the current fiscal year, unassigned and total fund balances for the General Fund were \$8,723,272 and \$9,497,738, respectively.
- The beginning net position of Governmental Activities was adjusted by \$758,547 for the implementation of GASB 101, *Compensated Absences*, see Note 14.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Town of Winchester's basic financial statements. The Town of Winchester's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements: The *government-wide financial statements* are designed to provide readers with a broad overview of the Town of Winchester's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the Town of Winchester's assets and deferred outflows of resources, and liabilities and deferred inflows of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator whether the financial position of the Town of Winchester is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position is changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in future cash inflows (revenues) and outflows (expenditures).

TOWN OF WINCHESTER, CONNECTICUT

Management's Discussion and Analysis

June 30, 2025

Both of the government-wide financial statements distinguish functions of the Town of Winchester that are principally supported by grants and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the Town of Winchester include education, public safety, general government and public works. The business-type activities of the Town of Winchester include fees to customers to help it cover all or most of the cost of certain services it provides for water and sewer.

The government-wide financial statements can be found on pages 21-22 of this report.

Fund Financial Statements: A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Winchester, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town of Winchester can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds: *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town of Winchester maintains a number individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, Water & Sewer Capital Improvements Fund, Hinsdale Renovation Project, and Capital Improvements Fund. Data from the other governmental funds are combined into a single, aggregate presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The Town of Winchester adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 23-26 of this report.

Proprietary Funds: The Town maintains two proprietary funds. Proprietary funds provide the same type of information as the business-type activities in the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and sewer funds, both of which are considered to be major funds.

The basic proprietary fund financial statements can be found on pages 27-29 of this report.

TOWN OF WINCHESTER, CONNECTICUT

Management's Discussion and Analysis

June 30, 2025

Fiduciary Funds: Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town of Winchester's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 30-31 of this report.

Notes to the financial statements: The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 32-70 of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town of Winchester, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$105,270,800 at the close of the most recent fiscal year.

SUMMARY STATEMENT OF NET POSITION

	Governmental Activities		Business-Type Activities		Totals	
	2025	2024	2025	2024	2025	2024
Current and Other Assets	\$ 20,956,864	\$ 26,554,615	\$ 5,053,871	\$ 4,025,977	\$ 26,010,735	\$ 30,580,592
Capital Assets	78,445,621	72,350,301	30,406,942	28,137,122	108,852,563	100,487,423
Total Assets	99,402,485	98,904,916	35,460,813	32,163,099	134,863,298	131,068,015
Deferred Outflows of Resources	2,376,894	3,129,964	-	34,993	2,376,894	3,164,957
Long-term Liabilities	22,461,414	23,852,773	2,424,756	1,864,959	24,886,170	25,717,732
Other Liabilities	4,483,974	5,534,253	176,496	263,962	4,660,470	5,798,215
Total Liabilities	26,945,388	29,387,026	2,601,252	2,128,921	29,546,640	31,515,947
Deferred Inflows of Resources	2,412,931	1,757,398	9,821	-	2,422,752	1,757,398
Net Position:						
Net Investment in Capital Assets	66,900,844	62,563,734	28,679,849	26,978,207	95,580,693	89,541,941
Restricted	2,695,234	2,737,768	-	-	2,695,234	2,737,768
Unrestricted	2,824,982	5,588,954	4,169,891	3,090,964	6,994,873	8,679,918
Total Net Position	\$ 72,421,060	\$ 70,890,456	\$ 32,849,740	\$ 30,069,171	\$ 105,270,800	\$ 100,959,627

\$95,580,693 of the Town's net position reflects its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

The Town's restricted net position of \$2,695,234 decreased by \$42,534 compared to last year's restricted net position of \$2,737,768.

The Town's unrestricted net position of \$6,994,873 decreased by \$1,685,045 compared to last year's restricted net position of \$8,679,918.

TOWN OF WINCHESTER, CONNECTICUT

Management's Discussion and Analysis

June 30, 2025

STATEMENT OF CHANGES IN NET POSITION

	Governmental Activities		Business-Type Activities		Totals	
	2025	2024	2025	2024	2025	2024
REVENUES						
<i>General Revenues:</i>						
Property Taxes	\$ 28,565,079	\$ 27,348,593	\$ -	\$ -	\$ 28,565,079	\$ 27,348,593
Unrestricted Grants & Contributions	757,985	1,152,302	750,000	-	1,507,985	1,152,302
Unrestricted Investment Income	367,042	733,724	28,769	11,215	395,811	744,939
Other Revenues	376,214	358,769	-	-	376,214	358,769
<i>Program Revenues:</i>						
Charges for Services	1,493,860	1,100,662	4,076,240	3,989,787	5,570,100	5,090,449
Operating Grants and Contributions	14,230,863	14,201,329	-	-	14,230,863	14,201,329
Capital Grants and Contributions	4,124,790	3,732,976	-	-	4,124,790	3,732,976
Total Revenues	<u>49,915,833</u>	<u>48,628,355</u>	<u>4,855,009</u>	<u>4,001,002</u>	<u>54,770,842</u>	<u>52,629,357</u>
EXPENSES						
<i>Governmental Activities:</i>						
General Government	4,382,067	4,525,106	-	-	4,382,067	4,525,106
Public Safety	5,876,875	5,168,466	-	-	5,876,875	5,168,466
Public Works	3,752,858	4,198,207	-	-	3,752,858	4,198,207
Health	742,416	621,212	-	-	742,416	621,212
Library	255,666	248,220	-	-	255,666	248,220
Parks and Recreation	660,178	614,198	-	-	660,178	614,198
Waste Disposal and Recycling	235,557	215,188	-	-	235,557	215,188
Education	28,934,968	28,031,972	-	-	28,934,968	28,031,972
Interest on Long-Term Debt	446,525	562,765	-	-	446,525	562,765
<i>Business-Type Activities:</i>						
Waterworks	-	-	1,878,927	1,811,209	1,878,927	1,811,209
Sewer	-	-	2,535,085	2,312,020	2,535,085	2,312,020
Total Expenses	<u>45,287,110</u>	<u>44,185,334</u>	<u>4,414,012</u>	<u>4,123,229</u>	<u>49,701,122</u>	<u>48,308,563</u>
Change in Net Position						
Before Transfers	4,628,723	4,443,021	440,997	(122,227)	5,069,720	4,320,794
Transfers	(2,339,572)	(1,588,507)	2,339,572	1,588,507	-	-
Change in Net Position	2,289,151	2,854,514	2,780,569	1,466,280	5,069,720	4,320,794
Beginning Net Position	70,890,456	68,035,942	30,069,171	28,602,891	100,959,627	96,638,833
Adjustment (See Note 14)	(758,547)	-	-	-	(758,547)	-
Beginning Net Position, as Adjusted	70,131,909	68,035,942	30,069,171	28,602,891	100,201,080	96,638,833
Ending Net Position	<u>\$ 72,421,060</u>	<u>\$ 70,890,456</u>	<u>\$ 32,849,740</u>	<u>\$ 30,069,171</u>	<u>\$ 105,270,800</u>	<u>\$ 100,959,627</u>

Governmental Activities

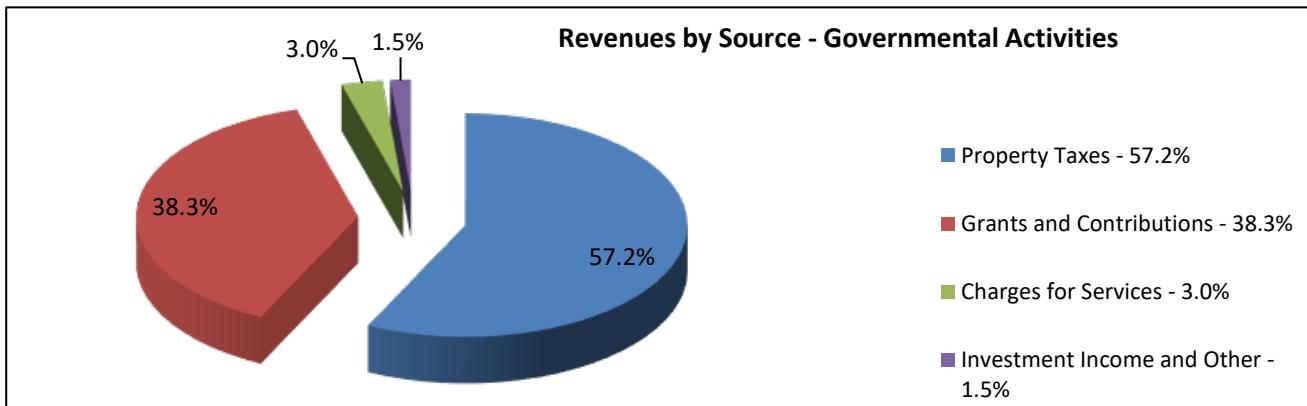
Governmental activities increased the Town of Winchester's net position by \$2,289,151.

Fifty-seven percent (57%) of the revenues of the Town were derived from property taxes, followed by thirty-eight percent (38%) from grants and contributions, three percent (3%) from fees for services, and two percent (2%) from investment income and other.

TOWN OF WINCHESTER, CONNECTICUT

Management's Discussion and Analysis

June 30, 2025



Major revenue factors included:

- \$1,216,000 increase in Property Taxes primarily due to increase in the current year mill rate, offset by a slight reduction in the grand list due to the change in valuation method for motor vehicles in accordance with the State of CT.
- \$392,000 increase in Capital Grants and Contributions due to federal and state grant funding for Drinking Water Projects, and other capital improvement projects.
- \$393,000 increase in Charges for Services primarily due to building permit revenue in excess of budget.
- \$367,000 decrease in investment income due to lower interest rates on investments and a reduction in idle cash.

For Governmental Activities, sixty-four percent (64%) of the Town's expenses relate to education, fourteen percent (14%) relate to public safety and health, eight percent (8%) relate to public works, ten percent (10%) relate to general government, and the remaining four percent (4%) relates to library, waste disposal and recycling, parks and recreation, and interest on long-term debt.

Major expense factors included:

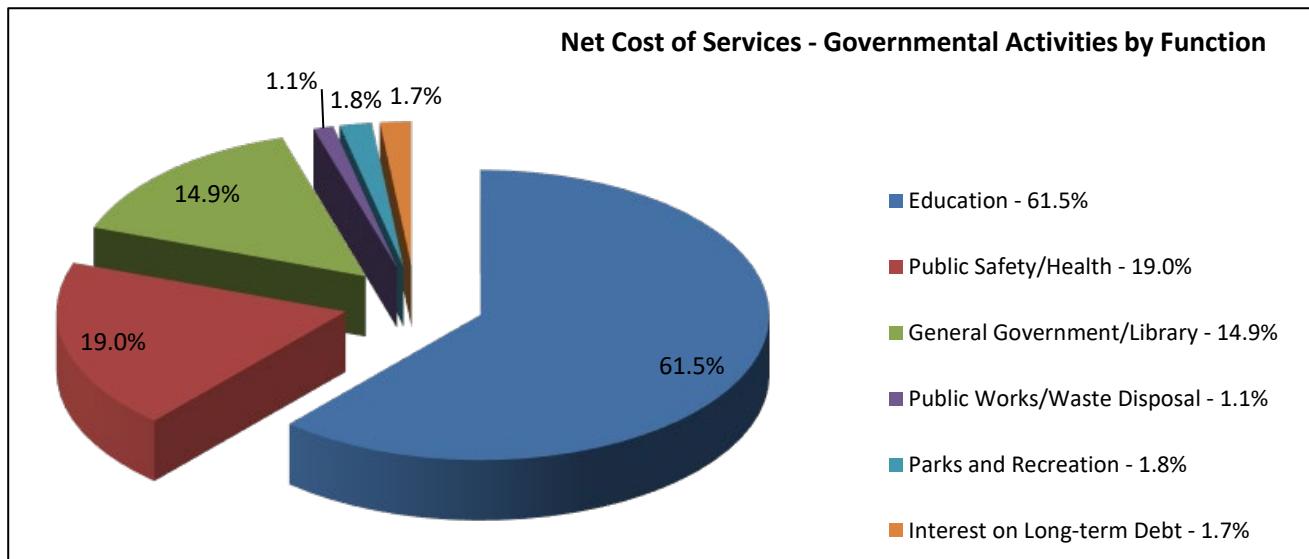
- \$708,000 increase in interest in Public Safety costs related to higher salary costs as former staffing vacancies have been filled.
- \$445,000 decrease in Public Works expenses primarily due to labor cost savings as a result of staff vacancies.
- \$903,000 increase in education expenses due to higher salary and benefits costs.

TOWN OF WINCHESTER, CONNECTICUT

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June 30, 2025

The following chart presents the net cost of services for the Town's major functions – General Government/Library, Public Safety, Public Works/Waste Disposal, Education, Health, Parks and Recreation, and Interest on Long-term Debt.



Business-Type Activities

Business-type activities increased the Town of Winchester's net position by \$2,780,569.

Eighty-four percent (84%) of the revenues of the business-type activities were derived from charges for services, fifteen percent (15%) was from unrestricted grants, and less than one percent (1%) was from investment income.

Major revenue factors included:

- \$750,000 received from the Department of Energy and Environmental Protection for a permanent conservation easement of 1321 acres to be preserved as open space and used for the water supply.

Sixty percent (60%) of the expenses of the business-type activities were related to operations, four percent (4%) were related to maintenance, twenty-eight percent (28%) were related to depreciation and amortization expenses, and eight percent (8%) was related to administration and other expenses.

Major expense factors included:

- Depreciation expense during the year amounted to \$1,251,553.
- Business-type activities expenditures continue to be impacted by inflationary pressures, increasing electricity rates, sludge removal costs and repair and upgrade costs related to aging sewer and water plant infrastructure.

TOWN OF WINCHESTER, CONNECTICUT

Management's Discussion and Analysis

June 30, 2025

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the Town of Winchester uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds: The focus of the Town of Winchester's governmental funds is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the Town of Winchester's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town of Winchester's governmental funds reported combined ending fund balances of \$15,593,482, a decrease of \$4,744,813 in comparison with the prior year. The governmental funds currently have an unassigned fund balance of \$7,598,133, or 48.7% of total governmental funds fund balance.

General Fund. The General Fund is the chief operating fund of the Town of Winchester. At the end of the current fiscal year, the General Fund's fund balance was \$9,497,738 of which \$4,700 was nonspendable related to prepaids, \$725,000 was committed to capital improvements, and \$44,766 was committed for education. The remaining \$8,723,272 is classified as unassigned General Fund balance. As a measure of the General Fund's liquidity, it may be useful to compare the unassigned and total fund balances to total fund expenditures. Unassigned and total General Fund balances represented 21.7% and 23.6% of total budget basis General Fund expenditures and transfers out, respectively. See page 73 for budgetary basis data.

The fund balance of the Town of Winchester's General Fund decreased by \$912,955 during the current fiscal year. Key factors in this decrease are as follows:

- The anticipated use of fund balance of \$2,479,440 offset by greater than anticipated revenues.
- Transfers out to the capital improvement fund of \$2,565,386.
- Expenditures less than anticipated for general government and debt service.

Water & Sewer Capital Improvements Fund. The fund balance of the W&S Capital Improvements Fund decreased by \$280,213 during the current fiscal year. There is a deficit fund balance of (\$1,071,359) at the end of the current fiscal year due mainly to debt funded construction costs incurred through June 30, 2025 for which loans have not yet been received from the Drinking Water State Revolving Fund.

Hinsdale Renovation Project. There is a deficit fund balance of (\$22,095) at the end of the current fiscal year. The Town is waiting for school construction grant reimbursements to come in.

Capital Improvements Fund: The fund balance of the Capital Improvements Fund decreased by \$3,609,973 during the current fiscal year due to using the previously received bond funds. There were also transfers in during the year of \$2,566,186 and intergovernmental revenues of \$1,772,502.

TOWN OF WINCHESTER, CONNECTICUT

Management's Discussion and Analysis

June 30, 2025

GENERAL FUND BUDGETARY HIGHLIGHTS

The actual net change in fund balance of the General Fund on a budgetary basis was a decrease of \$912,955. Budgetary revenues were \$752,116 greater than expected due primarily to higher than anticipated local revenues from building department fees and sales of land and equipment along with greater than expected tax collections. Budgetary expenditures were \$1,013,492 less than expected due primarily to savings in general government, employee benefits, and debt service expenditures. The Town originally anticipated using \$2,050,000 from its fund balance for the transfer to the capital improvement fund.

The General Fund Budgetary Highlights are as follows:

- \$196,000 of charges for services in excess of budget mainly from building department permit revenue.
- \$239,000 of current property taxes, interest and lien fees collected in excess of budget, offset by lower than expected prior tax collections.
- \$172,000 of other local revenues in excess of budget mainly from the sale of town owned properties.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital assets. The Town of Winchester's reported value in capital assets for its governmental and business-type activities as of June 30, 2025, amounts to \$108,852,563 (net of accumulated depreciation). This reported value in capital assets includes land, construction in progress, buildings and improvements, machinery and equipment, right of use assets, and infrastructure assets such as roads and bridges. The total increase in the Town's investment in capital assets for the current fiscal year was \$8,365,140.

	2025	2024
<i>Governmental Activities:</i>		
Land	\$ 25,839,045	\$ 25,839,045
Construction in Progress	5,384,781	5,980,597
Buildings	16,877,377	17,256,817
Improvements	4,944,262	5,033,242
Machinery and Equipment	6,605,187	4,432,651
Infrastructure	18,443,599	13,679,786
Right of Use Subscriptions	233,164	120,247
Right of Use Equipment	118,206	7,916
	<u>\$ 78,445,621</u>	<u>\$ 72,350,301</u>
	2025	2024
<i>Business-Type Activities:</i>		
Land	\$ 85,476	\$ 85,476
Construction in Progress	6,865,292	3,553,478
Buildings	12,215,929	12,926,745
Improvements	1,316,662	1,350,148
Machinery and Equipment	1,191,822	1,202,238
Infrastructure	8,731,761	9,019,037
	<u>\$ 30,406,942</u>	<u>\$ 28,137,122</u>

TOWN OF WINCHESTER, CONNECTICUT

Management's Discussion and Analysis

June 30, 2025

Major capital asset events during the current fiscal year included the following:

- Delivery of a new aerial ladder firetruck.
- Installation of new boilers at Isabelle Pearson Middle School.
- Continuation of Drinking Water tank replacement projects and the Lead Service Line inventory project
- Ongoing sewer plant rehabilitation and repair upgrades.
- In progress digital radio upgrade for Police, Fire and Public Works.
- Delivery of town owned vehicles for Police, Public Works and the Senior Center.
- Ongoing road and bridge replacement projects.

Additional information on the Town of Winchester's capital assets can be found in Note 5 on pages 44-45 of this report.

Long-Term Debt: At the end of the current fiscal year, the Town had total bonded debt outstanding of \$10,350,000. This entire amount is comprised of debt backed by the full faith and credit of the Town. The Town's total long-term debt, consisting of general obligation bonds, notes and loans payable, leases payable, and subscriptions payable, increased by \$110,642 or 0.01% during the current fiscal year. This increase was mainly due to the interim funding obligation received of \$652,078 less the repayment of general obligation bonds of \$575,000.

State statutes limit the amount of general obligation debt the Town may issue to seven times its annual receipts from taxation, as defined by the statutes. The current debt limitation is significantly in excess of the Town's outstanding general obligation debt. The Town's bond rating is AA by Standard and Poor's.

The following is a two-year comparison of long-term debt:

	2025	2024
<i>Governmental Activities:</i>		
General Obligation Bonds	\$ 10,350,000	\$ 10,925,000
Unamortized Bond Premiums	632,547	707,017
Equipment Financing Notes	143,090	174,750
Leases Payable	119,200	42,389
Subscriptions Payable	299,940	153,157
Total Governmental Activities	<u>\$ 11,544,777</u>	<u>\$ 12,002,313</u>
<i>Business-Type Activities:</i>		
Loans Payable	<u>\$ 1,727,093</u>	<u>\$ 1,158,915</u>

Additional information on the Town of Winchester's long-term debt can be found in Note 7 on pages 47-50 of this report.

TOWN OF WINCHESTER, CONNECTICUT

Management's Discussion and Analysis

June 30, 2025

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

A summary of key economic factors affecting the Town are as follows:

- The Town receives intergovernmental revenues from the State of Connecticut. Connecticut's economy moves in the same general cycle as the national economy, which from time to time will affect the amount of intergovernmental revenues the Town will receive.
- Recent revaluation and other economic development impacts on Grand List growth.
- Continued capital investment to address aging infrastructure and equipment.

All of these factors were considered in preparing the Town of Winchester's budget for the 2026 fiscal year. The Town's fiscal year 2026 approved budget contemplates budgetary expenditure appropriations in the amount of \$41,017,139. The Town has also committed \$725,000 of fund balance to be transferred to the capital improvement fund in addition to the 2026 budget.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Town of Winchester's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance, Town of Winchester, 338 Main Street, Winsted, CT 06098.

Basic Financial Statements

TOWN OF WINCHESTER, CONNECTICUT

Statement of Net Position

June 30, 2025

	Governmental Activities	Business-Type Activities	Total
Assets			
Cash and Cash Equivalents	\$ 12,860,035	\$ 4,241,851	\$ 17,101,886
Restricted Cash and Cash Equivalents	104,899	-	104,899
Receivables, Net of Allowance	7,597,243	1,198,443	8,795,686
Internal Balances	386,423	(386,423)	-
Prepays	4,700	-	4,700
Other Assets	3,564	-	3,564
Capital Assets:			
Assets Not Being Depreciated	31,223,826	6,950,768	38,174,594
Assets Being Depreciated, Net	<u>47,221,795</u>	<u>23,456,174</u>	<u>70,677,969</u>
Total Assets	<u>99,402,485</u>	<u>35,460,813</u>	<u>134,863,298</u>
Deferred Outflows of Resources			
Deferred Outflows - Pension	1,496,150	-	1,496,150
Deferred Outflows - OPEB	<u>880,744</u>	<u>-</u>	<u>880,744</u>
Total Deferred Outflows of Resources	<u>2,376,894</u>	<u>-</u>	<u>2,376,894</u>
Liabilities			
Accounts Payable and Accrued Items	2,510,785	176,496	2,687,281
Accrued Interest Payable	112,125	-	112,125
Performance Bonds	104,899	-	104,899
Unearned Revenue	1,756,165	-	1,756,165
Noncurrent Liabilities:			
Due Within One Year	1,438,494	793,759	2,232,253
Due In More Than One Year	<u>21,022,920</u>	<u>1,630,997</u>	<u>22,653,917</u>
Total Liabilities	<u>26,945,388</u>	<u>2,601,252</u>	<u>29,546,640</u>
Deferred Inflows of Resources			
Advance Tax Collections	201,255	-	201,255
Deferred Inflows - Pension	681,918	9,821	691,739
Deferred Inflows - OPEB	<u>1,529,758</u>	<u>-</u>	<u>1,529,758</u>
Total Deferred Inflows of Resources	<u>2,412,931</u>	<u>9,821</u>	<u>2,422,752</u>
Net Position			
Net Investment in Capital Assets	66,900,844	28,679,849	95,580,693
Restricted for Community Development	1,318,322	-	1,318,322
Restricted for Anti Blight	313,640	-	313,640
Restricted for Grants & Donations	411,874	-	411,874
Restricted for Education	133,663	-	133,663
Restricted for Other Purposes	205,173	-	205,173
Restricted for Purposes of Trust:			
Nonexpendable	187,376	-	187,376
Expendable	125,186	-	125,186
Unrestricted	<u>2,824,982</u>	<u>4,169,891</u>	<u>6,994,873</u>
Total Net Position	<u>\$ 72,421,060</u>	<u>\$ 32,849,740</u>	<u>\$ 105,270,800</u>

The notes to the financial statements are an integral part of this statement

TOWN OF WINCHESTER, CONNECTICUT

Statement of Activities
For the Year Ended June 30, 2025

Functions/Program Activities	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental Activities:							
General Government	\$ 4,382,067	\$ 683,677	\$ 161,121	\$ 13,650	\$ (3,523,619)	\$ -	\$ (3,523,619)
Library	255,666	-	-	-	(255,666)	-	(255,666)
Waste Disposal and Recycling	235,557	-	-	-	(235,557)	-	(235,557)
Public Safety	5,876,875	154,495	100,379	738,246	(4,883,755)	-	(4,883,755)
Public Works	3,752,858	293,325	349,506	3,061,035	(48,992)	-	(48,992)
Health	742,416	49,775	511,944	234,272	53,575	-	53,575
Parks and Recreation	660,178	198,829	4,374	-	(456,975)	-	(456,975)
Education	28,934,968	113,759	13,103,539	77,587	(15,640,083)	-	(15,640,083)
Interest on Long-Term Debt	446,525	-	-	-	(446,525)	-	(446,525)
Total Governmental Activities	45,287,110	1,493,860	14,230,863	4,124,790	(25,437,597)	-	(25,437,597)
Business-Type Activities:							
Waterworks	1,878,927	1,903,216	-	-	-	24,289	24,289
Sewer	2,535,085	2,173,024	-	-	-	(362,061)	(362,061)
Total Business-Type Activities	4,414,012	4,076,240	-	-	-	(337,772)	(337,772)
Total Primary Government	\$ 49,701,122	\$ 5,570,100	\$ 14,230,863	\$ 4,124,790	(25,437,597)	(337,772)	(25,775,369)
General Revenues:							
Property Taxes					28,565,079	-	28,565,079
Grants and Contributions not Restricted to Specific Programs					757,985	750,000	1,507,985
Unrestricted Investment Earnings					367,042	28,769	395,811
Miscellaneous					376,214	-	376,214
Transfers					(2,339,572)	2,339,572	-
Total General Revenues and Transfers					27,726,748	3,118,341	30,845,089
Change in Net Position							
Net Position - Beginning, as Originally Reported					2,289,151	2,780,569	5,069,720
Adjustment/Restatement					70,890,456	30,069,171	100,959,627
Net Position - Beginning, as Adjusted					(758,547)	-	(758,547)
Net Position - End of Year					70,131,909	30,069,171	100,201,080
					\$ 72,421,060	\$ 32,849,740	\$ 105,270,800

The notes to the financial statements are an integral part of this statement

TOWN OF WINCHESTER, CONNECTICUT

Balance Sheet

Governmental Funds

June 30, 2025

	General Fund	Water & Sewer Capital Improv. Fund	Hinsdale Renovation Project	Capital Improvements Fund	Nonmajor Governmental Funds	Total Governmental Funds
Assets						
Cash and Cash Equivalents	\$ 10,656,407	\$ -	\$ -	\$ 37,872	\$ 2,165,756	\$ 12,860,035
Restricted Cash	104,899	-	-	-	-	104,899
Receivables, Net of Allowance	1,039,574	817,871	1,839,268	2,551,327	1,349,203	7,597,243
Prepays	4,700	-	-	-	-	4,700
Other Assets	-	-	-	-	3,564	3,564
Due from Other Funds	4,017,346	490,655	-	1,582,860	1,866,943	7,957,804
Total Assets	\$ 15,822,926	\$ 1,308,526	\$ 1,839,268	\$ 4,172,059	\$ 5,385,466	\$ 28,528,245
Liabilities						
Accounts Payable and Accrued Items	\$ 1,630,167	\$ 396,790	\$ -	\$ 269,513	\$ 214,315	\$ 2,510,785
Performance Bonds	104,899	-	-	-	-	104,899
Unearned Revenue	-	-	-	42,191	1,713,974	1,756,165
Due to Other Funds	3,624,775	1,983,095	1,861,363	46,716	55,432	7,571,381
Total Liabilities	5,359,841	2,379,885	1,861,363	358,420	1,983,721	11,943,230
Deferred Inflows of Resources						
Unavailable Revenue:						
Property Taxes and Interest	764,092	-	-	-	-	764,092
Sewer Assessment Charges	-	-	-	-	26,186	26,186
Advance Tax Collections	201,255	-	-	-	-	201,255
Total Deferred Inflows of Resources	965,347	-	-	-	26,186	991,533
Fund Balances						
Nonspendable	4,700	-	-	-	187,376	192,076
Restricted	-	-	-	-	2,507,858	2,507,858
Committed	769,766	-	-	3,813,639	712,010	5,295,415
Assigned	-	-	-	-	-	-
Unassigned	8,723,272	(1,071,359)	(22,095)	-	(31,685)	7,598,133
Total Fund Balances	9,497,738	(1,071,359)	(22,095)	3,813,639	3,375,559	15,593,482
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 15,822,926	\$ 1,308,526	\$ 1,839,268	\$ 4,172,059	\$ 5,385,466	\$ 28,528,245

The notes to the financial statements are an integral part of this statement

TOWN OF WINCHESTER, CONNECTICUT

Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position
June 30, 2025

Fund balances reported in governmental funds Balance Sheet	\$ 15,593,482
Amounts reported for governmental activities in the government-wide Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	
<i>Capital Assets</i>	119,965,117
<i>Depreciation</i>	(41,519,496)
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.	
<i>Property taxes and interest receivable greater than 60 days</i>	764,092
<i>Sewer assessments and interest receivable greater than 60 days</i>	26,186
Governmental funds report the effect of premiums, deferred charges and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Net Position.	
	(632,547)
Certain changes related to pensions are deferred and amortized over time.	
<i>Deferred Outflows - Pension</i>	1,496,150
<i>Deferred Outflows - OPEB</i>	880,744
<i>Deferred Inflows - Pension</i>	(681,918)
<i>Deferred Inflows - OPEB</i>	(1,529,758)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the fund statements.	
<i>Accrued Interest payable</i>	(112,125)
<i>Bonds payable</i>	(10,350,000)
<i>Equipment Financing Notes</i>	(143,090)
<i>Lease Liability</i>	(119,200)
<i>Subscription Based IT Arrangements Payable</i>	(299,940)
<i>Net Pension Liability</i>	(6,698,458)
<i>OPEB Liability</i>	(2,349,693)
<i>Heart and Hypertension Liability</i>	(461,028)
<i>Compensated Absences</i>	<u>(1,407,458)</u>
Net position of governmental activities	<u>\$ 72,421,060</u>

The notes to the financial statements are an integral part of this statement

TOWN OF WINCHESTER, CONNECTICUT
 Statement of Revenues, Expenditures, and Changes in Fund Balances
 Governmental Funds
 For the Year Ended June 30, 2025

	General Fund	ARPA Fund	Water & Sewer Capital Improv. Fund	Hinsdale Renovation Project	Capital Improvements Fund	Nommajor Governmental Funds	Total
Revenues							
Property Taxes, Interest and Lien Fees	\$ 28,576,349	\$ -	\$ 1,698,014	\$ 77,587	\$ 1,772,502	\$ 4,032,218	\$ 28,576,349
Intergovernmental Revenues	10,752,722	-	-	-	-	4,032,218	18,333,043
Charges for Services	894,056	-	-	-	-	354,317	1,248,373
Licenses, Fees and Permits	287,198	-	-	-	-	-	287,198
Interest and Dividends	338,447	-	-	-	9,164	19,431	367,042
Other Revenue	104,593	-	-	-	252,301	251,866	608,760
Total Revenues	<u>40,953,365</u>	<u>-</u>	<u>1,698,014</u>	<u>77,587</u>	<u>2,033,967</u>	<u>4,657,832</u>	<u>49,420,765</u>
Expenditures							
Current:							
General Government	3,010,182	-	-	-	29,583	183,469	3,223,234
Library	255,666	-	-	-	-	-	255,666
Miscellaneous	414,525	-	-	-	-	-	414,525
Waste Disposal and Recycling	235,557	-	-	-	-	-	235,557
Public Safety	4,147,534	-	-	-	1,600,263	148,747	5,896,544
Public Works	2,077,100	-	-	-	5,881,695	383,827	8,342,622
Health	154,683	-	-	-	280,242	479,224	914,149
Parks and Recreation	416,708	-	-	-	-	197,521	614,229
Education	25,027,438	-	-	-	375,000	3,215,754	28,618,192
Program and Project Expenditures	2,705,654	-	-	-	-	-	2,705,654
Debt Service:							
Principal Retirement	575,000	-	-	-	31,660	-	606,660
Interest and Issuance Costs	516,500	-	-	-	11,683	-	528,183
Capital Outlay	<u>339,893</u>	<u>-</u>	<u>3,124,629</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,464,522</u>
Total Expenditures	<u>39,876,440</u>	<u>-</u>	<u>3,124,629</u>	<u>-</u>	<u>8,210,126</u>	<u>4,608,542</u>	<u>55,819,737</u>
Excess/(Deficiency) of Revenues over Expenditures	1,076,925	-	(1,426,615)	77,587	(6,176,159)	49,290	(6,398,972)
Other Financing Sources/(Uses)							
Issuance of Loans	-	-	652,078	-	-	-	652,078
Leases Issued	148,013	-	-	-	-	-	148,013
Subscription Based IT Arrangements Issued	191,880	-	-	-	-	-	191,880
Proceeds from Sale of Assets	171,772	-	-	-	-	-	171,772
Transfers In	83,641	-	494,324	-	2,566,186	28,883	3,173,034
Transfers Out	(2,585,186)	-	-	-	-	(97,432)	(2,682,618)
Total Other Financing Sources/(Uses)	<u>(1,989,880)</u>	<u>-</u>	<u>1,146,402</u>	<u>-</u>	<u>2,566,186</u>	<u>(68,549)</u>	<u>1,654,159</u>
Net Change in Fund Balances	(912,955)	-	(280,213)	77,587	(3,609,973)	(19,259)	(4,744,813)
Fund Balances at Beginning of Year	10,410,693	28,631	(791,146)	(99,682)	7,423,612	3,366,187	20,338,295
Changes to or Within Financial Reporting Entity	-	(28,631)	-	-	-	28,631	-
Fund Balances at Beginning of Year, as Adjusted	<u>10,410,693</u>	<u>-</u>	<u>(791,146)</u>	<u>(99,682)</u>	<u>7,423,612</u>	<u>3,394,818</u>	<u>20,338,295</u>
Fund Balances at End of Year	<u>\$ 9,497,738</u>	<u>\$ -</u>	<u>\$ (1,071,359)</u>	<u>\$ (22,095)</u>	<u>\$ 3,813,639</u>	<u>\$ 3,375,559</u>	<u>\$ 15,593,482</u>

The notes to the financial statements are an integral part of this statement

TOWN OF WINCHESTER, CONNECTICUT

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of
Governmental Funds to the Statement of Activities
For the Year Ended June 30, 2025

Net Change in Fund Balances - Total Governmental Funds \$ (4,744,813)

**Amounts reported for governmental activities in the Statement of Activities
are different because:**

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.

<i>Capital outlay</i>	8,479,313
<i>Depreciation expense</i>	(2,329,553)
<i>Loss on Disposals</i>	(54,440)

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenue in the funds

<i>Property taxes and interest collected accrual basis change</i>	(11,270)
<i>Sewer assessment and interest revenue accrual basis change</i>	168

Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position.

Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.

<i>Principal payments on long-term debt - general obligation bonds</i>	575,000
<i>Principal payments on long-term debt - equipment financing notes</i>	31,660
<i>Principal payments on long-term debt - lease payables</i>	36,888
<i>Principal payments on long-term debt - SBITA payables</i>	45,097
<i>Proceeds from long-term debt - lease payables</i>	(148,013)
<i>Proceeds from long-term debt - SBITA payables</i>	(191,880)
<i>Amortization of bond premiums</i>	74,470

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

<i>Accrued interest payable</i>	7,188
<i>Net pension liability and related outflows/inflows</i>	432,862
<i>OPEB liability and related outflows/inflows</i>	88,959
<i>Heart and hypertension</i>	67,889
<i>Compensated absences</i>	<u>(70,374)</u>

Change in net position of governmental activities \$ 2,289,151

The notes to the financial statements are an integral part of this statement

TOWN OF WINCHESTER, CONNECTICUT

Statement of Fund Net Position

Proprietary Funds

June 30, 2025

	Business-Type Activities - Enterprise Funds		
	Waterworks	Sewer	Total
Assets			
Current Assets:			
Cash and Cash Equivalents	\$ 3,283,361	\$ 958,490	\$ 4,241,851
Rents and Assessments Receivable, Net	62,721	104,017	166,738
Interest Receivable	16,823	25,144	41,967
Due from Other Funds	256,501	109,845	366,346
Accrued Utility Revenue	464,309	525,429	989,738
Total Current Assets	4,083,715	1,722,925	5,806,640
Noncurrent Assets:			
Nondepreciable Capital Assets	6,126,731	824,037	6,950,768
Capital Assets, Net of Accumulated Deprecation	13,024,924	10,431,250	23,456,174
Total Noncurrent Assets	19,151,655	11,255,287	30,406,942
Total Assets	23,235,370	12,978,212	36,213,582
Deferred Outflows of Resources			
Deferred Outflows - Pension	-	-	-
Liabilities			
Current Liabilities:			
Accounts Payable and Accrued Items	52,457	124,039	176,496
Due to Other Funds	184,665	568,104	752,769
Compensated Absences	21,382	34,699	56,081
Loans Payable	699,924	37,754	737,678
Total Current Liabilities	958,428	764,596	1,723,024
Noncurrent Liabilities:			
Compensated Absences	45,636	106,220	151,856
Net Pension Liability	250,737	238,989	489,726
Loans Payable	967,039	22,376	989,415
Total Noncurrent Liabilities	1,263,412	367,585	1,630,997
Total Liabilities	2,221,840	1,132,181	3,354,021
Deferred Inflows of Resources			
Deferred Inflows - Pension	5,028	4,793	9,821
Net Position			
Net Investment in Capital Assets	17,484,692	11,195,157	28,679,849
Unrestricted	3,523,810	646,081	4,169,891
Total Net Position	\$ 21,008,502	\$ 11,841,238	\$ 32,849,740

The notes to the financial statements are an integral part of this statement

TOWN OF WINCHESTER, CONNECTICUT
 Statement of Revenues, Expenses, and Changes in Fund Net Position
 Proprietary Funds
 For the Year Ended June 30, 2025

	Business-Type Activities - Enterprise Funds		
	Waterworks	Sewer	Total
OPERATING REVENUES			
Charges for Services	\$ 1,861,572	\$ 2,133,340	\$ 3,994,912
Fines, Penalties and Interest	<u>41,644</u>	<u>39,684</u>	<u>81,328</u>
Total Operating Revenues	<u>1,903,216</u>	<u>2,173,024</u>	<u>4,076,240</u>
OPERATING EXPENSES			
Operations	1,117,286	1,519,225	2,636,511
Maintenance	6,542	132,155	138,697
Depreciation Expense	548,149	703,403	1,251,552
Administration	<u>186,136</u>	<u>178,697</u>	<u>364,833</u>
Total Operating Expenses	<u>1,858,113</u>	<u>2,533,480</u>	<u>4,391,593</u>
Income (Loss) from Operations	45,103	(360,456)	(315,353)
NONOPERATING REVENUE (EXPENSES)			
Intergovernmental Revenues	750,000	-	750,000
Interest Income	27,021	1,748	28,769
Interest Expense and Issuance Costs	<u>(20,814)</u>	<u>(1,605)</u>	<u>(22,419)</u>
Total Nonoperating Revenues/(Expenses)	<u>756,207</u>	<u>143</u>	<u>756,350</u>
Income/(Loss) before Transfers, and			
Capital Contributions	<u>801,310</u>	<u>(360,313)</u>	<u>440,997</u>
Transfers:			
Transfers In	-	3,908	3,908
Transfers Out	<u>(132,770)</u>	<u>(361,554)</u>	<u>(494,324)</u>
Total Transfers	<u>(132,770)</u>	<u>(357,646)</u>	<u>(490,416)</u>
Capital Contributions	<u>2,311,344</u>	<u>518,644</u>	<u>2,829,988</u>
Change in Net Position	2,979,884	(199,315)	2,780,569
Net Position - Beginning	<u>18,028,618</u>	<u>12,040,553</u>	<u>30,069,171</u>
Net Position - End of Year	<u>\$ 21,008,502</u>	<u>\$ 11,841,238</u>	<u>\$ 32,849,740</u>

The notes to the financial statements are an integral part of this statement

TOWN OF WINCHESTER, CONNECTICUT

Statement of Cash Flows

Proprietary Funds

For the Year Ended June 30, 2025

	Business-Type Activities - Enterprise Funds		
	Waterworks	Sewer	Total
Cash Flows from Operating Activities:			
Receipts from Customers and Users	\$ 1,914,393	\$ 2,136,127	\$ 4,050,520
Receipts from Interfund Services	15,743	15,743	31,486
Payments to Employees	(758,227)	(837,817)	(1,596,044)
Payments to Suppliers	(609,644)	(982,036)	(1,591,680)
Net Cash Provided by Operating Activities	<u>562,265</u>	<u>332,017</u>	<u>894,282</u>
Cash Flows from Noncapital Financing Activities:			
Advance/(Repayment) from General Fund	18,333	(8,607)	9,726
Advance/(Repayment) from Sewer Assessments	-	3,908	3,908
Advance/(Repayment) from Proprietary Funds	1,186	(1,186)	-
Receipt of Intergovernmental Grants	750,000	-	750,000
Net Cash Provided/(Used) by Noncapital Financing Activities	<u>769,519</u>	<u>(5,885)</u>	<u>763,634</u>
Cash Flows from Capital and Related Financing Activities:			
Principal Payments on Loans Payable	(46,893)	(37,007)	(83,900)
Proceeds from Loans Issued	652,078	-	652,078
Advance/(Repayment) from W & S Cap Fund	(1,334,833)	(682,974)	(2,017,807)
Purchase of Capital Assets	(652,078)	(42,656)	(694,734)
Interest and Issuance Costs Paid on Loans Payable	(20,814)	(1,605)	(22,419)
Net Cash Used by Capital and Related Financing Activities	<u>(1,402,540)</u>	<u>(764,242)</u>	<u>(2,166,782)</u>
Cash Flows from Investing Activities:			
Interest Income	27,021	1,748	28,769
Net Cash Provided by Investing Activities	<u>27,021</u>	<u>1,748</u>	<u>28,769</u>
Net Increase/(Decrease) in Cash and Cash Equivalents	(43,735)	(436,362)	(480,097)
Cash and Cash Equivalents at Beginning of Year	3,327,096	1,394,852	4,721,948
Cash and Cash Equivalents at End of Year	<u>\$ 3,283,361</u>	<u>\$ 958,490</u>	<u>\$ 4,241,851</u>
Reconciliation of Income (Loss) from Operations to Net Cash Provided by (Used in) Operating Activities			
Income (Loss) from Operations	\$ 45,103	\$ (360,456)	\$ (315,353)
Adjustments to Reconcile Income (Loss) to Net Cash Provided by (Used in) Operating Activities:			
Depreciation	548,149	703,403	1,251,552
Loss on Disposal of Capital Assets	3,350	-	3,350
Change in Assets and Liabilities:			
(Increase) Decrease in Rents Receivable	19,015	5,825	24,840
(Increase) Decrease in Interest Receivable	3,840	(713)	3,127
(Increase) Decrease in Accrued Utility Revenue	4,065	(26,266)	(22,201)
(Increase) Decrease in Deferred Outflows - Pension	18,335	16,658	34,993
Increase (Decrease) in Accounts Payable and Accrued Expenses	(44,864)	(42,602)	(87,466)
Increase (Decrease) in Accrued Vacation and Sick Leave Benefits	(890)	55,511	54,621
Increase (Decrease) in Net Pension Liability	(38,866)	(24,136)	(63,002)
Increase (Decrease) in Deferred Inflows - Pension	5,028	4,793	9,821
Total Adjustments	<u>517,162</u>	<u>692,473</u>	<u>1,209,635</u>
Net Cash Provided by Operating Activities	<u>\$ 562,265</u>	<u>\$ 332,017</u>	<u>\$ 894,282</u>
Noncash Capital and Related Financing Activity:			
Capital Contributions from Other Funds	<u>\$ 2,311,344</u>	<u>\$ 518,644</u>	<u>\$ 2,829,988</u>

The notes to the financial statements are an integral part of this statement

TOWN OF WINCHESTER, CONNECTICUT

Statement of Fiduciary Net Position

Fiduciary Funds

June 30, 2025

	Pension Trust Fund
Assets	
Cash and Cash Equivalents	\$ 21,996
Investments, at Fair Value:	
Mutual Funds	9,820,555
Accrued Income	1,348
Total Assets	<u>9,843,899</u>
Deferred Outflows of Resources	<u>-</u>
Liabilities	<u>-</u>
Deferred Inflows of Resources	<u>-</u>
Net Position	
Restricted for Pension Benefits	9,843,899
Total Net Position	<u>\$ 9,843,899</u>

The notes to the financial statements are an integral part of this statement

TOWN OF WINCHESTER, CONNECTICUT

Statement of Changes in Fiduciary Net Position

Fiduciary Funds

For the Year Ended June 30, 2025

	Pension Trust Fund
Additions	
Contributions:	
Employer	\$ 508,196
Plan Members	<u>38,060</u>
Total Contributions	<u>546,256</u>
Net Investment Income:	
Net Appreciation/(Depreciation) in Fair Value of Investments	651,058
Interest and Dividends	<u>374,077</u>
Total Investment Income	1,025,135
Less: Investment Management Fees	<u>(53,206)</u>
Net Investment Income	<u>971,929</u>
Total Additions	<u>1,518,185</u>
Deductions	
Benefits	1,096,508
Administrative Expenses	<u>6,593</u>
Total Deductions	<u>1,103,101</u>
Change in Net Position	415,084
Net Position at Beginning of Year	<u>9,428,815</u>
Net Position at End of Year	<u>\$ 9,843,899</u>

The notes to the financial statements are an integral part of this statement

TOWN OF WINCHESTER, CONNECTICUT
Notes to the Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Financial Reporting Entity

The Town of Winchester, Connecticut, was incorporated in 1771. The Town operates under a Selectmen-Town Manager form of government and provides the following services as authorized by its charter: public safety, public works, health, welfare, parks, recreation, and elementary and secondary education. The financial statements include all of the funds of the Town that meet the criteria for inclusion as set forth in Statement of Governmental Accounting Standards No. 14 issued by the Governmental Accounting Standards Board (GASB).

Accounting principles generally accepted in the United States of America require that the reporting entity include the primary government and its component units, entities for which the government is considered to be financially accountable, all organizations for which the primary government is financially accountable, and other organizations which by the nature and significance of their relationship with the primary government would cause the financial statements to be incomplete or misleading if excluded. Blended component units, although legally separate entities, are, in substance, part of the government's operations; therefore, data from these units are combined with data of the primary government. Based on these criteria, there are no component units requiring inclusion in these financial statements.

The Winchester Housing Authority (the Authority) has been determined to be a related organization of the Town of Winchester, Connecticut, as the governing body of the Authority is appointed by the Town. The Authority is not included in this report, as the Town is not obligated to finance any deficit that the authority may incur, nor does the Town significantly subsidize the Authority; the Town obtains no financial benefit, nor can it impose its will upon the Authority.

Basis of Presentation

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Town's accounting policies are described below.

Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The Town reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Water & Sewer Capital Improvement Fund* is used to account for capital projects related to the Waterworks & Sewer Funds.

The *Capital Improvements Fund* is used to account for financial resources that have been segregated for various acquisitions and capital projects.

The *Hinsdale Renovation Project* is used to account for the renovation of Hinsdale School.

The Town reports the following major proprietary funds:

The *Waterworks Fund* is used to account for the financial operations of the Winsted Waterworks. All necessary activities to provide such services are included in this fund, including, but not limited to, administration, operations, maintenance, financing and billing and collection. The Water and Sewer Commission, as empowered by the Town Charter, oversees the operation of the Winsted Waterworks.

The *Sewer Fund* is used to account for the financial operations of the Town's sewer utility. All activities necessary to provide such services are included in this fund, including, but not limited to, administration, operations, maintenance, financing and billing and collection. Authority over the operations of the Sewer Fund is with the Water and Sewer Commission.

Additionally, the Town reports the following fund type:

The *Pension Trust Fund* is used to account for the activities of the Town's defined benefit pension plan which accumulates resources for pension benefit payments to qualified employees.

Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. In determining when to recognize intergovernmental revenues (grants and entitlements), the legal and contractual requirements of the individual programs are used as guidance. Revenues are recognized when the eligibility requirements have been met. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the Town.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt, including lease liabilities, as well as expenditures related to compensated absences, claims and judgments, and postemployment benefits are recognized later based on specific accounting rules applicable to each, generally when payment is due. General capital asset acquisitions, including entering into contracts giving the Town the right to use leased assets, are reported as expenditures in governmental funds. Issuance of long-term debt and financing through leases are reported as other financing sources.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the enterprise funds and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

Cash and Cash Equivalents - The deposit of public funds is controlled by the Connecticut General Statutes. The Town maintains separate accounts with depositories where necessary. Cash applicable to a particular fund is readily identifiable. Cash in excess of current requirements is invested in various interest-bearing accounts, certificates of deposit, and pooled investment funds that may be deemed to be cash equivalents based on maturity date or availability of conversion to cash. Cash and cash equivalents are stated at cost, which approximates market value and have maturities of three months or less. This definition also applies to the proprietary statement of cash flows.

The Short-Term Investment Fund (STIF) is a money market investment pool managed by the Cash Management Division of the State Treasurer's Office created by Section 3-27 of the Connecticut General Statutes (CGS). Pursuant to CGS 3-27a through 3-27f, the State, municipal entities, and political subdivisions of the State are eligible to invest in the fund. The fund is considered a "2a7-like" pool and reports its investments at amortized cost (which approximates fair value). The pool is rated AAAm by Standard & Poor's. This is the highest rating for money market funds and investment pools. The pooled investment funds' risk category cannot be determined since the Town does not own identifiable securities but invests as a shareholder of the investment pool.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

Investments - In general, State of Connecticut Statutes allow the Town to invest in obligations of the United States of America or United States government sponsored corporations, in shares or other interests in any custodial arrangement, pool, or no-load, open-end management type investment company or investment trust, in obligations of any state or political subdivision rated within the top two rating categories of any nationally recognized rating service, or in obligations of the State of Connecticut or political subdivision rated within the top three rating categories of any nationally recognized rating service. Other trust funds may also invest in stocks, bonds, or other securities selected by the Trustee.

Fair Value of Financial Instruments - In accordance with GASB Statement No. 72, the Town is required to measure the fair value of its assets and liabilities under a three-level hierarchy, as follows:

Level 1: Quoted market prices for identical assets or liabilities to which an entity has access to at the measurement date.

Level 2: Inputs and information other than quoted market indices included in Level 1 that are observable for the asset or liability, either directly or indirectly. Level 2 inputs include:

- a. Quoted prices for similar assets or liabilities in active markets.
- b. Quoted prices for identical or similar assets in markets that are not active;
- c. Observable inputs other than quoted prices for the assets or liability;
- d. Inputs derived principally from, or corroborated by, observable market data by correlation or by other means.

Level 3: Unobservable inputs for the asset or liability. Unobservable inputs should be used to measure the fair value to the extent that observable inputs are not available.

Observable inputs reflect the assumptions market participants would use in pricing the asset or liability developed from sources independent of the reporting entity; and *unobservable inputs* reflect the reporting entity's own assumptions about the assumptions market participants would use in pricing the asset or liability developed based on the best information available in the circumstances.

Investments are carried at fair value and are presented in Note 3.

Receivables and Payables - Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All trade and property tax receivables are shown net of an allowance for uncollectibles.

Inventories and Prepaid Items - Inventories are reported at the lower of cost or net realizable value using the first-in/first-out (FIFO) method, except for USDA donated commodities, which are recorded at market value. Inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and the fund financial statements. Prepaid items are recorded as expenditures when consumed rather than when purchased.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

Leases (as Lessor) – The Town recognizes a lease receivable and a deferred inflow of resources in the government-wide, governmental fund, and proprietary fund financial statements. At the commencement of a lease, the Town initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the Town determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts. The Town uses its estimated incremental borrowing rate as the discount rate for leases. The lease term includes the non-cancellable period of the lease. The Town monitors changes in circumstances that would require a remeasurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

Capital Assets - Capital assets, which include property, plant and equipment, and infrastructure, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$5,000 and an estimated useful life of more than two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant and equipment, and infrastructure of the Town are depreciated using the straight-line method over the following estimated useful lives.

<u>Assets</u>	<u>Years</u>
Buildings, Structures and Improvements	50
Equipment	7-15
Distribution reservoirs and standpipes	50
Infrastructure	7-100

Deferred Outflows/Inflows of Resources - In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The Town reports the deferred charge on refunding in this category. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The Town also reports Deferred Pension and OPEB Expense in this category. Deferred pension and OPEB expense results from differences between expected and actual experience, changes in assumptions or other inputs. These amounts are deferred and included in pension and OPEB expense over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan (active and inactive employees).

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town reports advance property tax collections and deferred leases in the government-wide statement of net position and in the governmental funds balance sheet. Advance property tax collections represent taxes inherently associated with a future period. This amount is recognized during the period in which the revenue is associated. The deferred inflows related to leases are recognized as lease revenue in a systematic and rational manner over the lease term. Also, within the government-wide statement of net position the Town reports as deferred inflows amounts representing the net difference between expected and actual results, changes in assumptions and projected and actual earnings of its pension and OPEB plans. These amounts are deferred and included in pension and OPEB expense over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension and OPEB plan (active and inactive employees). Also, for governmental funds, the Town reports unavailable revenue, which arises only under the modified accrual basis of accounting. The governmental funds report unavailable revenues from several sources: property taxes and interest, and special assessments. These amounts are deferred and recognized as an inflow of resources in the period during which the amounts become available.

Unearned Revenue – This liability represents resources that have been received but not yet earned.

Long-Term Obligations - In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position. Bond premiums and discounts, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenses in the year they are incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources, and discounts are reported as other financing uses. Issuance costs, whether or not withheld from actual debt proceeds, are reported as debt service expenditures.

Compensated Absences - Employees accumulate, by prescribed formula, vacation, sick and personal days for subsequent use or for payment upon termination or retirement. The liability for compensated absences reported in the government-wide and proprietary fund financial statements consists of leave that has not been used that is attributable to services already rendered, accumulates, and is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The liability also includes amounts for leave that has been used for time off but has not yet been paid in cash or settled through noncash means and certain other types of leave. A liability for these amounts is reported in the governmental funds only for amounts expected to be paid with available resources; for example, as a result of employee resignations and retirements.

Net Pension Liability – The net pension liability is measured as the portion of the actuarial present value of projected benefits that is attributed to past periods of employee service (total pension liability), net of the pension plan's fiduciary net position. The pension plan's fiduciary net position is determined using the same valuation methods that are used by the pension plan for purposes of preparing its statement of fiduciary net position. The net pension liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

TOWN OF WINCHESTER, CONNECTICUT
Notes to the Financial Statements

Total OPEB Liability – The total OPEB liability is measured as the portion of the present value of projected benefit payments to be provided to current active and inactive employees that is attributed to those employees' past periods of service. The total OPEB liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

Leases and Subscription-Based Information Technology Arrangements (as Lessee) – The Town recognizes a lease/subscription liability and an intangible right-of-use asset (lease/subscription asset) for a noncancellable lease/subscription in the government-wide and proprietary fund financial statements. The Town recognizes lease/subscription liabilities with an initial, individual value of \$20,000 or more. At the commencement of a lease/subscription, the Town initially measures the lease/subscription liability at the present value of payments expected to be made during the lease/subscription term. Subsequently, the lease/subscription liability is reduced by the principal portion of lease/subscription payments made. The lease/subscription asset is initially measured as the initial amount of the lease/subscription liability, adjusted for lease/subscription payments made at or before the lease/subscription commencement date, plus certain initial direct costs. Subsequently, the lease/subscription asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases/subscriptions include how the Town determines (1) the discount rate it uses to discount the expected lease/subscription payments to present value, (2) lease/subscription term, and (3) lease/subscription payments. The Town uses the interest rate charged by the lessor/subscription vendor as the discount rate. When the interest rate charged by the lessor/subscription vendor is not provided, the Town generally uses its estimated incremental borrowing rate as the discount rate for leases/subscriptions. The lease/subscription term includes the non-cancellable period of the lease/subscription. Lease/subscription payments included in the measurement of the lease/subscription liability are composed of fixed payments and purchase option price that the Town is reasonably certain to exercise. The Town monitors changes in circumstances that would require a remeasurement of its lease/subscription and will remeasure the lease/subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the lease/subscription liability. Lease/subscription assets are reported with other capital assets and lease/subscription liabilities are reported with long-term debt and other long-term obligations in the statement of net position.

Net Position and Fund Balance – Equity in the government-wide and proprietary fund financial statements is defined as "net position" and is classified in the following categories:

Net Investment in Capital Assets – This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduces this category.

Restricted Net Position – This category presents external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

Unrestricted Net Position – This component of net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the preceding two categories.

Sometimes the Town will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's practice to consider restricted net position to have been depleted before unrestricted net position is applied.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

The equity of the fund financial statements is defined as "fund balance" and is classified in the following five separate categories:

Nonspendable Fund Balance - Indicates amounts that cannot be spent because they are either not in spendable form, or are legally or contractually required to be maintained intact. Examples are items that are not expected to be converted to cash including prepaid expenditures and permanent fund principal.

Restricted Fund Balance - Indicates amounts that are restricted to specific purposes. The spending constraints placed on the use of fund balance amounts are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance - Indicates amounts that can be used only for specific purposes pursuant to constraints imposed by formal budgetary action of the Board of Selectman and Town Meeting in accordance with provisions of the Connecticut General Statutes.

Assigned Fund Balance - For all governmental funds other than the General Fund, this represents any remaining positive amounts not classified as nonspendable, restricted or committed. For the General Fund, this includes amounts constrained for the intent to be used for a specific purpose by the Winchester Board of Selectmen or department head as specified in the Town Charter.

Unassigned Fund Balance - Represents the remaining fund balance after amounts are set aside for all other classifications. If another governmental fund has a fund balance deficit, it is reported as a negative amount in unassigned fund balance.

The Town has not established a formal policy for its use of restricted and unrestricted (committed, assigned, unassigned) fund balance; however, the Town generally used restricted fund balance first if the expenditure meets the restricted purpose, followed by committed, assigned and unassigned amounts.

The Town has not formally enacted legislation or Board policies establishing stabilization funds.

The Town's Policy on Fund Balance is to maintain an unassigned General Fund Balance of at least ten percent of current General Fund expenditures. At June 30, 2025, the unassigned General Fund Balance of \$8,723,272 represented 21.7% of the 2025 General Fund budget basis expenditures and transfers out. See page 73 for budget basis data.

Property Taxes - The Town's property tax is levied each July 1 on the assessed value as of the prior October 1 for all real property, motor vehicles and commercial personal property located in the Town. Assessed values are established by the Town Assessment Board at 70% of estimated market value. A physical revaluation of all real property is required to be completed every ten years, and a statistical revaluation is required to be completed every five years. The Town had a revaluation of its property as of October 1, 2022. The Town's property tax is levied each June on the assessed value listed on the prior October 1 Grand List for all taxable property located in the Town. A mill rate was applied to the Grand List. Taxes not paid within 30 days of the due date are subject to an interest charge of 1.5% per month. Liens are placed on delinquent accounts in June following the levy date.

Taxes are due in two equal installments on July 1 and January 1 following the levy date, although a 30-day grace period is provided. Uncollected property taxes are recorded as receivables, net of an allowance for estimated uncollectible accounts.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

Property tax revenues are recognized when they become available. Available means due or past due and receivable within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. The Town defines the current period to mean within 60 days after year-end. Property taxes receivable not expected to be collected during the available period are reflected in unavailable revenue in the fund financial statements. The entire receivable is recorded as revenue in the government-wide financial statements. Property taxes collected prior to June 30 that are applicable to the subsequent years' assessment are reflected as advance tax collections in both the fund financial statements and the government-wide financial statements.

Encumbrances - In the governmental funds, encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve applicable appropriations, is generally employed as an extension of formal budgetary integration in the General Fund. Encumbrances outstanding at year-end are generally reported as assigned fund balance in the General Fund since they do not constitute expenditures or liabilities.

Accounting Estimates - The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources, and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgetary Information

Budgets are authorized annually by the Board of Selectmen.

Program budgets are established for funds not budgeted normally. The procedures establishing the budgetary data reflected in the financial statements are as follows:

- Prior to March 16, the Town Manager submits to the Board of Selectmen a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted at locations throughout the Town to obtain taxpayer comments.
- The budget is reviewed at the annual Town budget meeting and sent to referendum for enactment by vote of the general public.
- Upon request of the Town Manager, but only within the last three months of the fiscal year, only the Board of Selectmen may, by resolution, transfer any unencumbered appropriation, balance or portion thereof from one department, commission, board or office to another. Management cannot amend the budget.
- The control level on which expenditures may not legally exceed appropriations is the departmental level. The Board of Selectmen must approve transfers within a department. Unencumbered appropriations lapse at the close of the fiscal year, except for those appropriations which are made for capital improvements.

The budgets are prepared on a modified-accrual basis of accounting except for encumbrances. Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order is issued and, accordingly, encumbrances outstanding at year-end are reflected in budgetary reports as expenditures in the current year.

Budgeted amounts are as originally adopted, or as amended by the Board of Selectmen.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

NOTE 3 – CASH, CASH EQUIVALENTS, AND INVESTMENTS

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be made in a “qualified public depository” as defined by Statute or in amounts not exceeding the Federal Deposit Insurance Corporation insurance limit in an “out of state bank,” as defined by the Statutes, which is not a “qualified public depository.” The following is a summary of cash, cash equivalents, and restricted cash at June 30, 2025:

	Governmental Funds	Proprietary Funds	Fiduciary Funds	Total
Cash	\$ 10,300,812	\$ 2,978,205	\$ 21,996	\$ 13,301,013
Cash Equivalents	2,559,223	1,263,646	-	3,822,869
Restricted Cash	104,899	-	-	104,899
	<u>\$ 12,964,934</u>	<u>\$ 4,241,851</u>	<u>\$ 21,996</u>	<u>\$ 17,228,781</u>

Custodial Credit Risk - Deposits: Custodial credit risk is the risk that in the event of a bank failure, the Town’s deposits may not be returned to it. The Town’s custodial credit risk policy is to only use banks that are in the State of Connecticut. The State of Connecticut requires that each depository maintain segregated collateral in an amount equal to a defined percentage of its public deposits based upon the bank’s risk-based capital ratio. The following is a reconciliation of the Town’s deposits subject to custodial credit risk:

Cash, Cash Equivalents, and Restricted Cash	\$ 17,228,781
Less: Cash Equivalents (STIF)	<u>(3,822,869)</u>
	<u>\$ 13,405,912</u>

At year-end, the Town’s carrying amount of deposits subject to custodial credit risk was \$13,405,912 and the bank balance was \$14,078,671. Of the bank balance, Federal Depository Insurance Corporation insured \$3,884,893.

As of June 30, 2025, \$10,193,778 of the Town’s bank balance of \$14,078,671 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 9,099,400
Uninsured and collateral held by pledging bank’s Trust department not in the Town’s name	<u>1,094,378</u>
	<u>\$ 10,193,778</u>

Cash Equivalents

At June 30, 2025, the Town’s cash equivalents (Short-Term Investment Fund “STIF”) amounted to \$3,822,869. STIF is rated AAA by Standard & Poor’s and has an average maturity of under 60 days.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

Investments

Interest Rate Risk - The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk-Investments - The Town has no investment policy that would limit its investment choices due to credit risk other than State Statutes governing investments in obligations of any State or political subdivision or in obligations of the State of Connecticut or political subdivision.

Below is a summary of the interest rate risk and credit risk of investments:

Investment Type	Credit Rating	Fair Value	Investment Maturities (Years)		
			Less Than 1	1-5	6-10
Money Market Mutual Funds	*	\$ 31,014	N/A	N/A	N/A
Fixed Income Mutual Funds	*	1,380,230	N/A	N/A	N/A
Equity Mutual Funds	*	1,352,037	N/A	N/A	N/A
Exchange Traded Funds	*	7,057,274	N/A	N/A	N/A
Total Investments		\$ 9,820,555	\$ -	\$ -	\$ -

* Credit rating is not required for disclosure purposes.

The following is a summary of assets measured at fair value:

Investment Type	June 30, 2025	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets	Significant Other Observable Inputs	Significant Unobservable Inputs
		Level 1	Level 2	Level 3
Money Market Mutual Funds	\$ 31,014	\$ 31,014	\$ -	\$ -
Fixed Income Mutual Funds	1,380,230	1,380,230	-	-
Equity Mutual Funds	1,352,037	1,352,037	-	-
Exchange Traded Funds	7,057,274	7,057,274	-	-
	\$ 9,820,555	\$ 9,820,555	\$ -	\$ -

Concentration of Credit Risk – Concentration of credit risk is the risk of loss attributed to the magnitude of the Town's investment in a single issuer. Investments issued or explicitly guaranteed by the U.S. Government and investments in mutual funds, external investment pools, and other pooled investments are excluded from concentration of credit risk disclosures. As of June 30, 2025, none of the Town's investments, in any one issuer that is subject to concentration of credit risk disclosures, exceeded 5% or more of the total investments reported.

Custodial Credit Risk- Custodial credit risk for an investment is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities to the Town or that sells investments to or buys them for the Town), the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

TOWN OF WINCHESTER, CONNECTICUT
 Notes to the Financial Statements

NOTE 4 – RECEIVABLES AND UNEARNED REVENUE

Receivables as of year-end for the Town's individual major funds and nonmajor and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	General Fund	W&S Capital Improvements Fund	Hinsdale Renovation Project	Capital Improvements Fund	Waterworks	Sewer	Nonmajor and Other Funds	Total
Receivables:								
Property taxes	\$ 738,763	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 738,763
Interest, Liens, and Fees	238,751	-	-	-	16,823	25,144	-	280,718
Sewer assessment	-	-	-	-	-	-	26,186	26,186
Intergovernmental	16,496	817,871	1,839,268	2,551,327	-	-	244,497	5,469,459
Loans *	-	-	-	-	-	-	1,030,565	1,030,565
Rents and assessments	-	-	-	-	74,745	84,157	-	158,902
Accounts	123,564	-	-	-	3,882	28,065	47,955	203,466
Gross receivables	1,117,574	817,871	1,839,268	2,551,327	95,450	137,366	1,349,203	7,908,059
Less allowance for uncollectibles:								
Property taxes	(54,000)	-	-	-	-	-	-	(54,000)
Interest, Liens, and Fees	(24,000)	-	-	-	-	-	-	(24,000)
Rents and assessments	-	-	-	-	(15,906)	(8,205)	-	(24,111)
Total allowance	(78,000)	-	-	-	(15,906)	(8,205)	-	(102,111)
Net Total Receivables	\$ 1,039,574	\$ 817,871	\$ 1,839,268	\$ 2,551,327	\$ 79,544	\$ 129,161	\$ 1,349,203	\$ 7,805,948

* Not expected to be collected within one year.

Governmental funds report unavailable revenue in connection with receivables that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unearned revenue reported in the governmental funds were as follows:

Governmental Funds	
Capital Improvements Fund:	
Advances on Grants	\$ 42,191
Nonmajor Governmental Funds:	
Advances on Grants	<u>1,713,974</u>
Total Unearned Revenue for Governmental Funds	<u>\$ 1,756,165</u>

TOWN OF WINCHESTER, CONNECTICUT
 Notes to the Financial Statements

NOTE 5 – CAPITAL ASSETS

Capital asset activity for the governmental activities for the year ended June 30, 2025, consisted of:

<i>Governmental Activities</i>	Beginning Balances	Increases	Decreases	Ending Balances
Capital assets, not being depreciated:				
Land	\$ 25,839,045	\$ -	\$ -	\$ 25,839,045
Construction in Progress	5,980,597	6,134,063	(6,729,879)	5,384,781
Total capital assets, not being depreciated	<u>31,819,642</u>	<u>6,134,063</u>	<u>(6,729,879)</u>	<u>31,223,826</u>
Capital assets, being depreciated:				
Buildings	21,274,454	-	-	21,274,454
Improvements	7,133,035	204,450	(54,440)	7,283,045
Machinery & Equipment	13,490,078	2,906,590	-	16,396,668
Infrastructure	37,594,465	5,624,196	-	43,218,661
Right of Use SBITAs	228,570	191,880	-	420,450
Right of Use Equipment	92,105	148,013	(92,105)	148,013
Total capital assets, being depreciated	<u>79,812,707</u>	<u>9,075,129</u>	<u>(146,545)</u>	<u>88,741,291</u>
Less accumulated depreciation for:				
Buildings	4,017,637	379,440	-	4,397,077
Improvements	2,099,793	238,990	-	2,338,783
Machinery & Equipment	9,057,427	734,054	-	9,791,481
Infrastructure	23,914,679	860,383	-	24,775,062
Right of Use SBITAs	108,323	78,963	-	187,286
Right of Use Equipment	84,189	37,723	(92,105)	29,807
Total accumulated depreciation	<u>39,282,048</u>	<u>2,329,553</u>	<u>(92,105)</u>	<u>41,519,496</u>
Total capital assets, being depreciated	<u>40,530,659</u>	<u>6,745,576</u>	<u>(54,440)</u>	<u>47,221,795</u>
<i>Governmental Activities capital assets, net</i>	<u>\$ 72,350,301</u>	<u>\$ 12,879,639</u>	<u>\$ (6,784,319)</u>	<u>\$ 78,445,621</u>

Depreciation and amortization expense were charged to functions/programs of the Town as follows:

Governmental Activities:	
General Government	\$ 311,654
Public Safety	413,196
Public Works	1,043,197
Parks and Recreation	56,023
Education	<u>505,483</u>
Total Depreciation and Amortization Expense	
Governmental Activities	<u>\$ 2,329,553</u>

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

Capital asset activity for the business-type activities for the year ended June 30, 2025, consisted of:

	Beginning Balances	Increases	Decreases	Ending Balances
<i>Business-Type Activities:</i>				
Capital assets not being depreciated				
Land	\$ 85,476	\$ -	\$ -	\$ 85,476
Construction in Progress	3,553,478	3,422,620	(110,806)	6,865,292
Total capital assets, not being depreciated	<u>3,638,954</u>	<u>3,422,620</u>	<u>(110,806)</u>	<u>6,950,768</u>
Capital assets, being depreciated				
Buildings	35,540,811	-	-	35,540,811
Improvements	3,338,178	35,250	-	3,373,428
Machinery & Equipment	7,220,280	102,102	-	7,322,382
Infrastructure	18,743,975	72,206	-	18,816,181
Total capital assets, being depreciated	<u>64,843,244</u>	<u>209,558</u>	<u>-</u>	<u>65,052,802</u>
Less accumulated depreciation for:				
Buildings	22,614,066	710,816	-	23,324,882
Improvements	1,988,030	68,736	-	2,056,766
Machinery & Equipment	6,018,042	112,518	-	6,130,560
Infrastructure	9,724,938	359,482	-	10,084,420
Total accumulated depreciation	<u>40,345,076</u>	<u>1,251,552</u>	<u>-</u>	<u>41,596,628</u>
Total capital assets, being depreciated, net	<u>24,498,168</u>	<u>(1,041,994)</u>	<u>-</u>	<u>23,456,174</u>
<i>Business-Type Activities capital assets, net</i>	<u><u>\$ 28,137,122</u></u>	<u><u>\$ 2,380,626</u></u>	<u><u>\$ (110,806)</u></u>	<u><u>\$ 30,406,942</u></u>

Depreciation and amortization expense were charged to functions/programs as follows:

Business-Type Activities:	
Waterworks	\$ 548,149
Sewer	<u>703,403</u>
Total Depreciation and Amortization Expense	
Business-Type Activities	<u>\$ 1,251,552</u>

Construction Commitments

The Town has several active construction projects as of June 30, 2025. At year-end, the Town's commitments are as follows:

	Spent to Date	Remaining Commitment
Case Avenue Bridge/Road Rehab	\$ 3,431,147	\$ 87,910
Smith Hill Road Culvert	102,713	5,406
Crystal Lake Storage Tank	2,225,691	174,747
Wallens Hill Storage Tank	2,269,355	328,351
	<u>\$ 8,028,906</u>	<u>\$ 596,414</u>

TOWN OF WINCHESTER, CONNECTICUT
 Notes to the Financial Statements

NOTE 6 – INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The outstanding balances between funds result mainly from the time lag between the dates that: 1) interfund goods and services are provided or reimbursable expenditures occur; 2) transactions are recorded in the accounting system; and 3) payments between funds are made. At June 30, 2025, the outstanding balances between funds were:

Receivable Fund	Payable Fund	Total
Governmental Funds:		
General Fund	W&S Capital Improvements Fund	\$ 1,983,095
	Hinsdale Renovation Project	1,861,363
	Nonmajor Governmental Funds	55,432
	Waterworks - Proprietary Fund	55,564
	Sewer - Proprietary Fund	61,892
		<u>4,017,346</u>
Capital Improvements Fund	General Fund	<u>1,582,860</u>
W&S Capital Improvements Fund	Waterworks - Proprietary Fund	129,101
	Sewer - Proprietary Fund	<u>361,554</u>
		<u>490,655</u>
Nonmajor Governmental Funds	General Fund	1,820,227
	Capital Improvements Fund	<u>46,716</u>
		<u>1,866,943</u>
	Total Governmental Funds	<u>7,957,804</u>
Proprietary Funds:		
Waterworks	General Fund	111,843
	Sewer - Proprietary Fund	<u>144,658</u>
		<u>256,501</u>
Sewer	General Fund	<u>109,845</u>
	Total Proprietary Funds	<u>366,346</u>
	Total Interfund Balances	<u>\$ 8,324,150</u>

Fund transfers are used to: 1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and 2) to account for unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Interfund transfers during the year ended June 30, 2025, were as follows:

TOWN OF WINCHESTER, CONNECTICUT
 Notes to the Financial Statements

Transfers In	Transfers Out	Amount
Governmental Funds:		
General Fund	Nonmajor Governmental Funds	\$ 83,641
W&S Capital Improvements Fund	Waterworks - Proprietary Fund	132,770
	Sewer - Proprietary Fund	<u>361,554</u>
		<u>494,324</u>
Capital Improvements Fund	General Fund	2,565,386
	Nonmajor Governmental Funds	<u>800</u>
		<u>2,566,186</u>
Nonmajor Governmental Funds	General Fund	19,800
	Nonmajor Governmental Funds	<u>9,083</u>
		<u>28,883</u>
	Total Governmental Funds	<u>3,173,034</u>
Proprietary Funds:		
Sewer Fund	Nonmajor Governmental Funds	<u>3,908</u>
	Total Transfers	<u>\$ 3,176,942</u>

NOTE 7 – LONG-TERM LIABILITIES

Governmental Activities

Changes in Long-Term Liabilities

Governmental Activities long-term liabilities for the year ended June 30, 2025, were as follows:

Governmental Activities	Beginning Balance*	Additions	Reductions	Ending Balance	Due Within One Year
Bonds Payable:					
General Obligation Bonds	\$ 10,925,000	\$ -	\$ 575,000	\$ 10,350,000	\$ 575,000
Unamortized Premium	707,017	-	74,470	632,547	69,984
Total Bonds Payable	<u>11,632,017</u>	<u>-</u>	<u>649,470</u>	<u>10,982,547</u>	<u>644,984</u>
Equipment Financing Notes	174,750	-	31,660	143,090	33,776
Lease Liability	8,075	148,013	36,888	119,200	33,369
Subscription Liability	153,157	191,880	45,097	299,940	57,169
Compensated Absences*	1,337,084	70,374	-	1,407,458	406,939
Heart and Hypertension	528,917	-	67,889	461,028	69,247
Net Pension Liability	7,918,302	-	1,219,844	6,698,458	-
OPEB Liability	<u>2,859,018</u>	<u>-</u>	<u>509,325</u>	<u>2,349,693</u>	<u>193,010</u>
Total Governmental Activities					
Long-Term Liabilities	<u>\$ 24,611,320</u>	<u>\$ 410,267</u>	<u>\$ 2,560,173</u>	<u>\$ 22,461,414</u>	<u>\$ 1,438,494</u>

*The beginning balance of the Governmental Activities compensated absences balance has been restated for the implementation of GASB 101, *Compensated Absences*. See Note 14.

Each governmental funds liability is liquidated by the respective fund to which it relates, primarily the General Fund. The change in the liabilities for compensated absences is presented net of increases and decreases.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

General Obligation Bonds

The Town issues general obligation bonds to provide financing for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations of the Town and pledge the full faith and credit of the Town. General obligation bonds outstanding as of June 30, 2025, consisted of the following:

Purpose	Date of Issue	Maturity Date	Interest Rate	Original Amount	Principal Outstanding June 30, 2025
General Purpose					
Road Bonds	4/5/2023	4/1/2043	4 - 5%	\$ 7,400,000	\$ 6,660,000
Education Purpose					
Hinsdale School	4/5/2023	4/1/2043	4 - 5%	4,100,000	3,690,000
				<u>\$ 11,500,000</u>	<u>\$ 10,350,000</u>

The annual debt service requirements of the Town's general obligation bonds are as follows:

Year(s)	Principal	Interest	Total
2026	\$ 575,000	\$ 448,500	\$ 1,023,500
2027	575,000	419,750	994,750
2028	575,000	391,000	966,000
2029	575,000	362,250	937,250
2030	575,000	333,500	908,500
2031-2035	2,875,000	1,270,750	4,145,750
2036-2040	2,875,000	690,000	3,565,000
2041-2045	1,725,000	138,000	1,863,000
	<u>\$ 10,350,000</u>	<u>\$ 4,053,750</u>	<u>\$ 14,403,750</u>

Equipment Financing Notes – Direct Borrowings

The Town has entered into an equipment financing note for the purchase of equipment with interest rates at 6.69%. The notes are due at various dates through 2029. The annual debt service requirements of the Town's equipment financing notes are as follows:

Year(s)	Principal	Interest	Total
2026	\$ 33,776	\$ 9,567	\$ 43,343
2027	36,034	7,309	43,343
2028	38,444	4,899	43,343
2029	34,836	2,329	37,165
	<u>\$ 143,090</u>	<u>\$ 24,104</u>	<u>\$ 167,194</u>

Compensated Absences

Employees may accumulate unused vacation and sick leave in accordance with policies, union contracts, and employment agreements. A liability has been recorded in the Governmental Activities and Business-Type Activities financial statements for amounts more likely than not to be used as time off or paid. The liability is based on estimates of the amount of vacation and sick leave that employees will use in future years. Actual leave usage could differ from those estimates, and those differences could be material to the financial statements.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

Lease Liability

The Town leases equipment under long-term, noncancelable lease agreements. The leases expire at various dates through September 2029. As a result of the leases, the Town has recorded right of use equipment with a net book value of \$118,206 as of June 30, 2025. The future principal and interest lease payments as of June 30, 2025, are as follows:

<u>Year(s)</u>	Principal	Interest	Total
2026	\$ 33,369	\$ 2,590	\$ 35,959
2027	34,224	1,735	35,959
2028	29,172	878	30,050
2029	17,895	340	18,235
2030	4,540	18	4,558
	<u>\$ 119,200</u>	<u>\$ 5,561</u>	<u>\$ 124,761</u>

Subscription-Based Information Technology Arrangements Liability

The Town has entered into subscription-based information technology arrangements ("SBITAs"). The SBITA arrangements expire at various dates through June 2030. As of June 30, 2025, SBITA assets and related accumulated amortization totaled \$420,450 and \$187,286, respectively. The future subscription payments under SBITA agreements as of June 30, 2025, are as follows:

<u>Year(s)</u>	Principal	Interest	Total
2026	\$ 57,169	\$ 5,831	\$ 63,000
2027	58,545	4,455	63,000
2028	59,954	3,046	63,000
2029	61,397	1,724	63,121
2030	62,875	249	63,124
	<u>\$ 299,940</u>	<u>\$ 15,305</u>	<u>\$ 315,245</u>

Bonds and Notes Authorized and Unissued

At June 30, 2025, there was \$32,267,397 authorized and unissued bonds and notes for costs related to capital projects. Of that total, \$7,109,925 is related to the renovations, improvements, and additions to the Mary P. Hinsdale Elementary School, \$7,857,472 is for costs related to replacements and improvements to water mains and water storage tanks, and \$17,300,000 is for costs related to various capital improvements to roadways, sidewalks, highland lake drainage systems, and the acquisition of fire apparatus.

Statutory Debt Limitation

The Town's indebtedness does not exceed the legal debt limitation as required by the Connecticut General Statutes as reflected in the following schedule:

Category	Debt Limit	Net Indebtedness	Balance
General Purpose	\$ 61,547,360	\$ 23,960,000	\$ 37,587,360
Schools	123,094,719	10,799,925	112,294,794
Sewers	102,578,933	60,130	102,518,803
Urban Renewal	88,901,742	-	88,901,742
Pension Deficit	82,063,146	-	82,063,146

The total overall statutory debt limit for the Town is equal to seven times annual receipts from taxation or \$191,480,674.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

Business-Type Activities

Changes in Long-Term Liabilities

Business-Type Activities long-term liabilities for the year ended June 30, 2025, were as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Business-Type Activities					
Loans Payable	\$ 1,158,915	\$ 652,078	\$ 83,900	\$ 1,727,093	\$ 737,678
Compensated Absences	153,316	54,621	-	207,937	56,081
Net Pension Liability	552,728	-	63,002	489,726	-
Total Business-Type Activities					
Long-Term Liabilities	<u>\$ 1,864,959</u>	<u>\$ 706,699</u>	<u>\$ 146,902</u>	<u>\$ 2,424,756</u>	<u>\$ 793,759</u>

The change in the liabilities for compensated absences is presented net of increases and decreases.

Loans Payable

The Town is currently participating in a capital project (Wastewater Design Project) under the State of Connecticut Clean Water Fund established in accordance with Section 22a-477 of the General Statutes of Connecticut. The Clean Water Fund is administered by the State Department of Environmental Protection and provides grant and loan funds to municipalities for "eligible water quality project costs." The notes were converted to permanent financing on January 31, 2008, and the balance as of June 30, 2025, was \$60,130. The notes carry an interest rate of 2%.

The Town is currently participating in a capital project under the Drinking Water State Revolving Fund established in accordance with Section 22a-478(j) of the General Statutes of Connecticut. The Drinking Water State Revolving Fund is administered by the State Department of Environmental Protection and provides grant and loan funds to municipalities for "eligible public water systems." There are two notes, one of which was converted to permanent financing in July 2022, with a balance as of June 30, 2025, of \$1,014,885. This note carries an interest rate of 2%. There is also an interim funding obligation that has a balance of \$652,078 as of June 30, 2025. The interim funding obligation is due on or before January 31, 2026. Subsequent to year-end a long-term project loan obligation was issued. See Note 15.

The annual debt service requirements of the loans payable are as follows:

Year(s)	Principal	Interest	Total
2026	\$ 737,678	\$ 20,719	\$ 758,397
2027	71,188	19,044	90,232
2028	49,797	17,910	67,707
2029	50,802	16,905	67,707
2030	51,828	15,879	67,707
2031-2035	275,260	63,275	338,535
2036-2040	304,184	34,351	338,535
2041-2045	186,356	5,485	191,841
	<u>\$ 1,727,093</u>	<u>\$ 193,568</u>	<u>\$ 1,920,661</u>

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

NOTE 8 - FUND BALANCE COMPONENTS

The components of fund balance for the governmental funds at June 30, 2025, are as follows:

	General Fund	W&S Capital Improvements Fund	Hinsdale Renovation Project	Capital Improvements Fund	Nonmajor Governmental Funds	Total
Fund Balances:						
Nonspendable:						
Winchester Memorial Park Fund	\$ -	\$ -	\$ -	\$ -	\$ 8,300	\$ 8,300
Town Park Fund	-	-	-	-	6,911	6,911
Forest View Cemetery Fund	-	-	-	-	138,517	138,517
Winchester Center Cemetery Fund	-	-	-	-	33,648	33,648
Prepays	4,700	-	-	-	-	4,700
	Total Nonspendable	\$ 4,700	\$ -	\$ -	\$ 187,376	\$ 192,076
Restricted for:						
Small Cities	\$ -	\$ -	\$ -	\$ -	1,318,322	\$ 1,318,322
Brownfields Pilot Program	-	-	-	-	158,664	158,664
Soldiers Monument Restoration Fund	-	-	-	-	5,789	5,789
Anti Blight Fund	-	-	-	-	313,640	313,640
Champs Fund	-	-	-	-	19,257	19,257
ARPA Fund	-	-	-	-	40,720	40,720
Winchester School Trust Fund	-	-	-	-	102,571	102,571
Student Activity Fund	-	-	-	-	11,835	11,835
Grants & Donations Fund	-	-	-	-	411,874	411,874
Forest View Cemetery Fund	-	-	-	-	17,987	17,987
Winchester Center Cemetery Fund	-	-	-	-	6,977	6,977
Winchester Memorial Park Fund	-	-	-	-	6,343	6,343
Town Park Fund	-	-	-	-	93,879	93,879
	Total Restricted	\$ -	\$ -	\$ -	\$ 2,507,858	\$ 2,507,858
Committed to:						
Police Private Duty	\$ -	\$ -	\$ -	\$ -	22,763	\$ 22,763
Cafeteria Fund	-	-	-	-	98,484	98,484
Debt Service Fund	-	-	-	-	590,763	590,763
Education	44,766	-	-	-	-	44,766
Capital Improvements	725,000	-	-	3,813,639	-	4,538,639
	Total Committed	\$ 769,766	\$ -	\$ 3,813,639	\$ 712,010	\$ 5,295,415
Assigned	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unassigned	\$ 8,723,272	\$ (1,071,359)	\$ (22,095)	\$ -	\$ (31,685)	\$ 7,598,133
	Total Fund Balances	\$ 9,497,738	\$ (1,071,359)	\$ (22,095)	\$ 3,813,639	\$ 3,375,559
						\$ 15,593,482

Deficit Fund Balances

The following funds have deficit fund balances as of June 30, 2025:

Fund	Amount
Water & Sewer Capital Improvement Fund	\$ (1,071,359)
Hinsdale Renovation Project	(22,095)
Elderly Enrichment Part I Fund	(31,685)

The Town plans to fund the deficits through future grant revenues, loan proceeds, and/or transfers from the General Fund.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

NOTE 9 – PENSION PLANS

The Town accounts for activity relating to three defined benefit pension plans, (1) The Town Defined Benefit Pension Plan, 2) the Municipal Employees' Retirement System, and 3) the Connecticut Teacher's Retirement System. As of and for the year ended June 30, 2025, the plans had the following balances reported in the Town's government-wide financial statements:

	Net Pension Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	On Behalf Revenues	Pension Expense
Town Defined Benefit Pension Plan	\$ 3,356,593	\$ -	\$ 67,311	\$ -	\$ 56,853
Municipal Employees' Retirement System	3,831,591	1,496,150	624,428	-	516,774
Connecticut Teachers' Retirement System (Proportionate Share)	-	-	-	2,179,799	2,179,799
	<u>\$ 7,188,184</u>	<u>\$ 1,496,150</u>	<u>\$ 691,739</u>	<u>\$ 2,179,799</u>	<u>\$ 2,753,426</u>

Detailed disclosures of each plan follow.

Town Defined Benefit Pension Plan

Plan Description - The Town of Winchester is the administrator of a single-employer public employee retirement system (PERS) established and administered by the Town to provide pension benefits for its municipal employees. The Plan provides retirement, death, and disability benefits to plan members and beneficiaries. The PERS is considered to be part of the Town of Winchester's financial reporting entity and is included in the Town's financial reports as a Pension Trust Fund. The plan does not issue a stand-alone financial report.

Plan Administration - The Retirement Administration Board has the authority to make rules and regulations for the administration of the plan. The Board consists of the Town Manager, two citizens at large, and two non-supervisory employees of the Town appointed by the Board of Selectmen. The Town manager's seat is ex-officio (non-voting).

Classes of Employees Covered and Current Membership – Supervisors hired prior to December 20, 2012, Public Works employees hired prior to December 1, 2014, Secretaries/Administrators hired prior to December 4, 2014, Board of Education employees hired prior to June 2015, and Dispatchers hired prior to December 11, 2015 (except Police Officers covered by CMERS, those covered by the State of Connecticut Teachers Retirement System, and alternative funding source employees) at least 21 years of age and having six months of service are eligible. One year of credited service is earned for each calendar year during which 1,000 hours is worked.

Plan membership consisted of the following at January 1, 2025, the date of the latest actuarial valuation:

Inactive plan members or beneficiaries currently receiving benefits	60
Inactive plan members entitled to but not yet receiving benefits	10
Active plan members	11
	<u>81</u>

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

Benefits Provided - Employees are 100% vested after five years of continuous service as long as their contributions remain in the fund upon termination. Employees who retire at the normal retirement (later of age 65 or 5 years of service); or upon meeting the rule of 75 (age plus years of service = 75) receive a retirement benefit for life of 2% times years of credited service (maximum of 25 years for BOE; 35 years for all other employees) of the average of the three highest consecutive years of compensation out of the last 10 years prior to retirement. No cost of living adjustments are included. Members can withdraw or discontinue their contributions at any time during their service with the Town. They can re-join the plan after one year from the date the participant elected to withdraw or discontinue their contributions. Members' contributions are also returnable on termination or upon death while active. The balance of contributions is returnable after retirement (less any benefits paid) provided in each case that no death benefits are otherwise paid.

Contributions - The contribution requirements of the Town are established and may be amended by the Board of Selectmen, as suggested by the actuarial valuations. The actuarial method used to develop the annual funding percentage for all benefits is the Entry Age Normal Actuarial Cost Method. The Town currently contributes at the actuarially determined rates. Plan participants from the Board of Education are required to contribute 2.5% of their earnings up to the Social Security base and 5% of earnings over the Social Security base. All others must contribute 5% of earnings. Costs to administer the plan are paid by the Pension Trust Fund and are included in the actuarially determined contribution. Investment management fees are also paid out of the Pension Trust Fund.

Summary of Significant Accounting Policies

Basis of Accounting - The Town of Winchester Pension Plan's financial statements are prepared using the accrual basis of accounting. Plan member and employer contributions are recognized as revenues in the period in which employee services are performed. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. For purposes of measuring the net pension liability, deferred outflows and inflows of resources related to pensions, and pension expenses, information about the fiduciary net position of the plan and additions/deductions to/from the Town's fiduciary net position have been determined on the same basis as they are reported by the Town's Pension Plan. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms.

Investment Policy – The Pension Plan's policy in regards to the allocation of invested assets is established and may be amended by the Retirement Administration Board. It is the policy of the Town's board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans.

Method Used to Value Investments - All funds are invested at Morgan Stanley and administered through First State Trust Company and are reported at fair value. Investment income is recognized as earned.

There were no investments that represented 5% or more of the pension plan's fiduciary net position.

Money-weighted Rate of Return – For the year ended June 30, 2025, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expenses, was 10.81 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Currently there is no Deferred Retirement Option Plan.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

Net Pension Liability of the Town

The components of the net pension liability of the Town at June 30, 2025, were as follows:

Total pension liability	\$ 13,200,492
Plan fiduciary net position	9,843,899
Net pension liability	<u>\$ 3,356,593</u>

Plan fiduciary net position as a percentage of total pension liability	74.57%
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Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of January 1, 2025, using the following actuarial assumptions, applied to all periods included in the measurement date of June 30, 2025:

Inflation	2.40%
Salary increases	2.40%
Investment rate of return	6.75% net of pension plan investment expense, including inflation

Mortality assumptions: Pub-2016 Public Retirement Plans Amount-Weighted Mortality Table projected to the valuation date with Scale MP-2021. (Prior: Pub-2010 Public Retirement Plans Amount-Weighted Mortality Table projected to valuation date with Scale MP-2021.)

Discount Rate

The long-term expected rate of return on investments may be used to discount liabilities to the extent that the plan's fiduciary net position and future contributions are projected to be sufficient to cover expected benefit payments and administrative expenses for current plan members. Projections of the plan's fiduciary net position incorporate all cash flows for contributions from the employer and employee and administrative expenses. Professional judgment should be applied to the projections of contributions in circumstances where a) contributions amounts are established by statute or contract or b) a formal written policy exists. Consideration should also be given to the most recent five-year contribution history as key indicators of future contributions. It should not include cash flows for future plan members.

If the amount of the plan's fiduciary net position is projected to be greater than or equal to the benefit payments and administrative expenses made in that period, the actuarial present value of payments should be discounted using the long-term expected rate of return on those investments. A 20-year, high quality (AA/Aa or higher), tax-exempt municipal bond yield or index rate must be used to discount benefit payments for periods where the fiduciary net position is not projected to cover the expected benefit payments and administrative expenses.

Plans that are projected to have a sufficient fiduciary net position indefinitely will use the long-term expected return on investments to determine liabilities but will have to substantiate their projected solvency. Plans that are projected to not have a sufficient fiduciary net position (i.e., assets are not sufficient to cover future benefit payments and administrative expenses) will be required to use a blended single equivalent discount rate, which may be significantly lower than the long-term expected rate of return on investments and will result in higher liabilities. GASB permits alternative methods to evaluate sufficiency of the plan's fiduciary net position. Based on the plan's current net pension liability and current contribution policy, the plan's projected fiduciary net position will be sufficient to cover projected benefit payments and administrative expenses indefinitely. Therefore, since the fund is not projected to run out of money, we have used the 6.75% interest rate assumption to discount plan liabilities.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return are developed. Best estimates of the real rates of return for each major asset class are included in the pension plan's target asset allocation. The information below is based on geometric means and does not reflect additional returns through investment selection, asset allocation and rebalancing. An expected rate of return of 6.75% was used.

Target Allocation and Expected Rate of Return

June 30, 2025

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return*	Weighting
Domestic Large Cap	20.00%	6.35%	1.27%
Domestic Mid Cap	9.00%	7.70%	0.69%
Domestic Small Cap	6.00%	7.15%	0.43%
Developed International	10.00%	7.05%	0.71%
Emerging Markets	7.00%	8.90%	0.62%
Domestic Govt Fixed	10.00%	4.80%	0.48%
Global High Yield/Floating Rates	5.00%	5.60%	0.28%
International Fixed	5.00%	3.20%	0.16%
Global Inflation Adjusted	5.00%	4.30%	0.22%
Real Estate	5.00%	6.50%	0.33%
Hedge Strategies	10.00%	6.60%	0.66%
Commodities/Managed Futures	5.00%	4.90%	0.25%
Cash	3.00%	3.00%	0.09%
	100.00%		6.19%
Long-Term Inflation Expectation			2.40%
Long-Term Expected Nominal Return			<u>8.59%</u>

*Long-Term Real Returns are provided by Morgan Stanley. The returns are geometric means.

Changes in the Net Pension Liability

The components of the changes in the net pension liability for the year ended June 30, 2025, were as follows:

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
	(a)	(b)	(a) - (b)
Balance at June 30, 2024	\$ 13,566,000	\$ 9,428,815	\$ 4,137,185
Changes for the year:			
Service Cost	78,509	-	78,509
Interest	884,601	-	884,601
Differences Between Expected and Actual Experience	(142,836)	-	(142,836)
Effect of Assumption Changes or Inputs	(89,274)	-	(89,274)
Employer Contributions	-	508,196	(508,196)
Member Contributions	-	38,060	(38,060)
Net Investment Income (Loss)	-	971,929	(971,929)
Benefit Payments	(1,096,508)	(1,096,508)	-
Administrative Expenses	-	(6,593)	6,593
Net Changes	(365,508)	415,084	(780,592)
Balance at June 30, 2025	<u>\$ 13,200,492</u>	<u>\$ 9,843,899</u>	<u>\$ 3,356,593</u>

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Town, calculated using the discount rate, as well as what the Town's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
Net Pension Liability	\$ 4,525,789	<u>\$ 3,356,593</u>	<u>\$ 2,344,098</u>

Pension Expense and Deferred Outflows and Inflows of Resources Related to Pensions

For the year ended June 30, 2025, the Town recognized pension expense of \$56,853. As of June 30, 2025, the Town reported deferred outflows and inflows of resources related to pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ -
Changes of assumptions	- -	- -
Net difference between projected and actual earnings on pension plan investments	- -	(67,311)
	<u>\$ -</u>	<u>\$ (67,311)</u>

Amounts reported as deferred outflows and inflows of resources will be recognized as a component of pension expense in future years as follows:

Year ended June 30:

2026	\$ 282,317
2027	(145,414)
2028	(133,420)
2029	(70,794)
2030	- -
Thereafter	- -
	<u>\$ (67,311)</u>

TOWN OF WINCHESTER, CONNECTICUT
Notes to the Financial Statements

Connecticut Teacher's Retirement System

Plan Description: Teachers, principals, superintendents, or supervisors engaged in service of public schools are provided with pensions through the Connecticut State Teachers' Retirement System (the "System"). The System is a cost sharing multiple-employer defined benefit pension plan administered by the Connecticut State Teachers' Retirement Board (CTR). Chapter 167a of the State Statutes grants authority to establish and amend the benefited terms to the CTR Board. The CTR issues a publicly available financial report that can be obtained at www.ct.gov.

Benefit Provisions: The Plan provides retirement, disability and death benefits. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

Normal Retirement: Retirement benefits for the employees are calculated as 2% of the average annual salary times years of credited service (maximum benefit is 75% of average annual salary during the 3 highest years of salary). In addition, amounts derived from the accumulation of the 6% contributions made prior to July 1, 1989, and voluntary contributions are payable.

Early Retirement: Employees are eligible after 25 years of credited service including 20 years of Connecticut service, or age 55 with 20 years of credited service including 15 years of Connecticut service with reduced benefit amounts.

Minimum Benefit: Effective January 1, 1999, Public Act 98-251 provides a minimum monthly benefit of \$1,200 to teachers who retire under the normal retirement provisions and who have completed at least 25 years of full time Connecticut service at retirement.

Disability Retirement: Employees are eligible for service-related disability regardless of length of service. Five years of credited service is required for non-service-related disability. Disability benefits are calculated as 2% per year of service times the average of the highest three years of pensionable salary, as defined per the Plan, but not less than 15%, nor more than 50%. In addition, disability benefits under this Plan (without regard to cost-of-living adjustments) plus any initial award of Social Security benefits and workers' compensation cannot exceed 75% of average annual salary.

Pre-Retirement Death Benefit: The plan also offers a lump-sum return of contributions with interest or surviving spouse benefit depending on length of service.

Contributions: Per Connecticut General Studies Section 10-183z, contribution requirements of active employees and the State of Connecticut are approved, amended, and certified by the State Teachers Retirement Board and appropriated by the General Assembly.

Employer (School Districts): School District employers are not required to make contributions to the plan. The statutes require the State of Connecticut to contribute 100% of each school districts' required contributions, which are actuarially determined as an amount, that, when combined with employee contributions, is expected to finance the costs of the benefits earned by employees during the year, with any additional amount to finance any unfunded accrued liability.

Employees: Participants are required to contribute 7% of their annual salary to the System as required by the CGS Section 10-183b(7). For the year ended June 30, 2025, the certified teachers' contribution to the Connecticut Teachers Retirement Board was \$428,339. Covered payroll for the town for the year ended June 30, 2025, was approximately \$6,119,127.

TOWN OF WINCHESTER, CONNECTICUT
 Notes to the Financial Statements

Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions: At June 30, 2025, the Town reports no amounts for its proportionate share of the net pension liability, and related deferred outflows and inflows due to the statutory requirement that the State pay 100% of the required contribution. The amount recognized by the Town as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the Town were as follows:

Town's proportionate share of the net pension liability	\$ -
State's proportionate share of the net pension liability associated with the Town	<u>19,003,996</u>
Total	<u><u>\$ 19,003,996</u></u>

The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. At June 30, 2025, the Town had no proportionate share of the net pension liability.

For the year ended June 30, 2025, the Town recognized benefits expense and contribution revenue of \$1,873,189 in the governmental funds for on-behalf amounts for the benefits provided by the State. In the government-wide financial statements, the Town recognized \$2,179,799 for pension expense related to actuarial liabilities for on-behalf amounts for the benefits provided by the State.

Actuarial Assumptions: The total pension liability was determined by an actuarial valuation as of June 30, 2024, using the following actuarial assumptions, applied to all periods included in the measurement.

Inflation	2.50 Percent
Salary increases, including inflation	3.00-6.50 Percent
Long-term investment rate of return, net of pension investment expense, including inflation.	6.90 Percent

Mortality rates were based on the PubT-2010 Healthy Retiree Table (adjusted 105% for males and 103% for females as ages 82 and above), projected generationally with MP-2019 for the period after service retirement.

Future Cost-of-Living increases for members who retired prior to September 1, 1992, are made in accordance with increases in the Consumer Price Index, with a minimum of 3% and a maximum of 5% per annum. For teachers who were members of the Teachers' Retirement System before July 1, 2007, and retire on or after September 1, 1992, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 6% per annum. If the return on assets in the previous year was less than 8.5%, the maximum increase is 1.5%. For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 5% per annum. If the return on assets in the previous year was less than 11.5%, the maximum increase is 3%, and if the return on the assets in the previous year was less than 8.5%, the maximum increase is 1.0%.

TOWN OF WINCHESTER, CONNECTICUT
Notes to the Financial Statements

The long-term expected rate of return on pension investments was determined using a log-normal distributions analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class as provided by the State of Connecticut Treasurer's Office are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	37.00%	6.80%
Public Credit	2.00%	2.90%
Core Fixed Income	13.00%	0.40%
Liquidity Fund	1.00%	-0.40%
Risk Mitigation	5.00%	0.10%
Private Equity	15.00%	11.20%
Private Credit	10.00%	6.10%
Real Estate	10.00%	6.20%
Infrastructure and Natural Resources	7.00%	7.70%

Discount Rate: The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that State contributions will be made at the actuarially determined rates in future years. Based on those assumptions, the pension's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return on pension investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate: The Town's proportionate share of the net pension liability is \$0 and therefore the change in the discount rate would only impact the amount recorded by the State of Connecticut.

Municipal Employees' Retirement System

Plan Description: The Winchester police officers participate in the Municipal Employees' Retirement System (MERS). This is a cost-sharing multiple-employer public employee retirement system (PERS) established by the State of Connecticut and administered by the State Retirement Commission to provide pension benefits for the employees of participating local government authorities. Chapters 7-425 to 7-451 of the State of Connecticut General Statutes, which can be amended by legislative action, establishes MERS benefits, member contribution rates and other plan provisions. MERS is considered to be part of the State of Connecticut's financial reporting entity and is included in the State's financial reports as a pension trust fund. Those reports can be obtained at www.ct.gov.

TOWN OF WINCHESTER, CONNECTICUT
Notes to the Financial Statements

Benefit Provisions: The Plan provides retirement, disability and death benefits, and annual cost-of-living adjustments to plan members and their beneficiaries. Employees are eligible to retire at age 55 with 5 years of continuous service, or 15 years of active aggregate service, or 25 years of aggregate service. In addition, compulsory retirement is at age 65 for police and fire members.

Normal Retirement: For members not covered by social security, retirement benefits are calculated as 2% of average final compensation, times years of service. For members covered by social security, retirement benefits are calculated as 1.5% of the average final compensation not in excess of the year's breakpoint plus 2% of average final compensation in excess of the year's breakpoint, times years of service. Maximum benefit is 100% of average final compensation and the minimum benefit is \$1,000 annually.

Early Retirement: Members must have 5 years of continuous or 15 years of active noncontinuous service. Benefits are calculated on the basis of average final compensation and service to date of termination. Deferred to normal retirement age, or an actuarially reduced allowance may begin at the time of separation.

Disability Retirement – Service Connected: Employees who are totally and permanently disabled and such disability has arisen out of and in the course of employment with the municipality. Disability due to heart and hypertension in the case of fire and police, who began employment prior to July 1, 1996, is presumed to have been suffered in the line of duty. Benefits are calculated as a service retirement allowance based on compensation and service to the date of the disability with a minimum benefit (including worker's compensation benefits) of 50% of compensation at the time of disability.

Disability Retirement – Non-Service Connected: Employees who have 10 years of service and are totally and permanently disabled. Benefits are calculated as a service retirement allowance based on compensation and service to the date of the disability.

Pre-Retirement Death Benefit: The Plan also offers a lump-sum return of contributions with interest or if vested and married, the surviving spouse will receive a lifetime benefit.

Contributions - Member: Contributions for members not covered by social security are 6% of compensation; for members covered by social security, 3.25% of compensation up to the social security taxable wage base plus 6%, if any, in excess of such base.

Contributions – Employer: Participating employers make annual contributions consisting of a normal cost contribution, a contribution for the amortization of the net unfunded accrued liability and a prior service amortization payment, which covers the liabilities of MERS not met by member contributions. There is also an annual administrative fee per active and retired member.

Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions: At June 30, 2025, the Town reports a total liability of \$3,831,591 for government-wide financials for its proportionate share of the net pension liability. The net pension liability was measured at June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation at that date. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participants, actuarially determined. At June 30, 2024, the Town's proportion was 3.48%, which is a 0.29% decrease from the prior valuation.

TOWN OF WINCHESTER, CONNECTICUT
 Notes to the Financial Statements

For the year ended June 30, 2025, the Town recognized pension expense in the government-wide financial statements of \$516,774. As of June 30, 2025, the Town reported deferred inflows and outflows of resources related to pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Town contributions subsequent to the measurement date	\$ 585,358	\$ -
Net difference between projected and actual earnings	- -	(69,711)
Difference between expected and actual experience	492,064	- -
Changes in assumptions	395,968	- -
Change in proportional share	22,760	(554,717)
Total	<u>1,496,150</u>	<u>(624,428)</u>

Amounts reported as deferred outflows of resources related to Town contributions after the measurement date will be recognized as a reduction of the net pension liability in the subsequent year. Amounts reported as deferred outflows and inflows of resources related to pension will be recognized in the pension expense as follows:

Year ended June 30:

2026	\$ 62,368
2027	278,921
2028	(304)
2029	(53,282)
2030	(1,339)
Thereafter	- -
	<u>\$ 286,364</u>

The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2024.

Actuarial Assumptions: The total pension liability was determined by an actuarial valuation as of June 30, 2024, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50 Percent
Salary increases, including inflation	3.00-9.50 Percent
Long-term investment rate of return, net of pension investment expense, including inflation.	7.00 Percent

Mortality rates were based on the PUB-2010 Mortality Tables set-forward one year (except Active Employees) are projected generationally with Scale MP-2021.

The actuarial assumptions used in the June 30, 2024, valuation were based on the results of an actuarial experience study for the period July 1, 2017 – June 30, 2022.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

The long-term expected rate of return on pension plan investments was determined using a statistical analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Target Expected Real Rate of Return
Global Equity	37.00%	6.80%
Public Credit	2.00%	2.90%
Core Fixed Income	13.00%	0.40%
Liquidity Fund	1.00%	-0.40%
Risk Mitigation	5.00%	0.10%
Private Equity	15.00%	11.20%
Private Credit	10.00%	6.10%
Real Estate	10.00%	6.30%
Infrastructure & Natural Resources	7.00%	7.70%
	<u>100.00%</u>	

Discount Rate: The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at the actuarially determined contribution rates in the future years. Based on those assumptions, the pension's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate: The following presents the Town's proportionate share of the net pension liability, calculated using the discount rate of 7.00%, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
Net Pension Liability	<u>\$ 5,499,670</u>	<u>\$ 3,831,591</u>	<u>\$ 2,446,360</u>

Defined Contribution Plan

As of July 1, 2014, non-union employees and newly hired union positions are eligible to participate in a Defined Contribution retirement plan administered by the Town. The deferred compensation plan currently has 48 participants enrolled in the plan. The Town will match employee contributions up to 6% of eligible compensation. The total expense to the Town for the year ended June 30, 2025, was \$155,669. Contributions are made to accounts in the participant's name, there are no assets accumulated in a trust that meets the criteria in GASB Statement No. 73, paragraph 4.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

NOTE 10 - OTHER POSTEMPLOYMENT BENEFITS

The Town accounts for activity relating to two other post-employment benefit plans, The Town of Winchester OPEB Plan and the Connecticut Teachers' Retirement System. As of and for the year ended June 30, 2025, the plans had the following balances reported in the Town's government-wide financial statements:

	Total OPEB Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	On Behalf Revenues	OPEB Expense
Town of Winchester OPEB Plan	\$ 2,349,693	\$ 880,744	\$ 1,529,758	\$ -	\$ 82,931
Connecticut Teachers' Retirement System (Proportionate Share)	-	-	-	54,014	54,014
	<u>\$ 2,349,693</u>	<u>\$ 880,744</u>	<u>\$ 1,529,758</u>	<u>\$ 54,014</u>	<u>\$ 136,945</u>

Detailed disclosures for each plan follow.

Town of Winchester OPEB Plan

Plan Description - The Town allows certain retired employees and their spouses to remain on the Town's health insurance plan until age 65. Certified Board of Education employees age 60 with 20 years of service or age 55 with 20 years of service or age 60 with 10 years of service are eligible. Town employees are eligible at age 55 with 10 years of service or Rule of 75. There are no assets accumulated in a trust that meets the criteria in GASB Statement No. 75.

Funding Policy - Retired Certified Board of Education employees pay 100% of the premiums. The Board of Education pays for 50% of each retiree's annual Health Savings Account contribution, which equals \$750 for single coverage and \$1,500 for 2 person or family coverage. All other Town retirees pay 100% of the premiums and 100% of any Health Savings Account contributions. The Town pays the full cost of insurance for one current retiree per a specific settlement agreement.

Effective June 2017, a Voluntary Employee Benefits Association (VEBA) trust was to be established by the Police Union, which is designed to provide medical benefits to police retirees. Per the Police Union labor contract, the primary funding source for this trust is a \$10 per hour surcharge on all outside details, which is paid by the contractor engaging the police to be present on the job site. The Town has no future funding requirements to police retiree medical benefits. At June 30, 2025, one current police retiree has medical coverage with the Town until age 65 per a specific settlement agreement. The employee pays 17% of the premium and the Town pays 83% of the premium. The Town also pays \$1,000 annually to the retiree's Health Savings Account.

Employees Covered by Benefit Terms - As of July 1, 2024, the date of the latest valuation, the following employees were covered by the benefit terms:

Inactive plan members or beneficiaries currently receiving benefits	6
Active plan members	130
	<u>136</u>

Total OPEB Liability - The Town's total OPEB liability of \$2,349,693 was measured as of June 30, 2025, and was determined by an actuarial valuation as of July 1, 2024.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

Actuarial Assumptions and Other Inputs - The total OPEB liability in the June 30, 2025, measurement was determined using the following assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Valuation Date	July 1, 2024
Amortization Method	Level Percentage of Salary
Salary Increases	2.40%
Discount Rate	5.20% (Prior 3.93%) Which is based on the 20-bond GO index effective as of June 30, 2025.
Mortality Rates	Pub-2010 Public Retirement Plans Amount-Weighted Mortality Tables, projected to the valuation date with Scale MP-2021.

Changes in the Total OPEB Liability

	Total OPEB Liability
Balance at 6/30/24	\$ 2,859,018
Changes for the year:	
Service Cost	92,839
Interest	112,252
Difference Between Expected and Actual Experience	(321,125)
Changes of Benefit Terms	-
Changes in Assumptions	(200,281)
Benefit Payments	<u>(193,010)</u>
Net Changes	<u>(509,325)</u>
Balance at 6/30/25	<u>\$ 2,349,693</u>

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate - The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.20%) or 1-percentage-point higher (6.20%) than the current discount rate:

	Current Discount Rate	1% Decrease	1% Increase
	5.20%	4.20%	6.20%
Total OPEB Liability as of June 30, 2025	<u>\$ 2,349,693</u>	<u>\$ 2,651,616</u>	<u>\$ 2,100,737</u>

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates - The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (6.00% decreasing to 3.40%) or 1-percentage-point higher (8.00% decreasing to 5.40%) than the current healthcare cost trend rates:

	Healthcare Cost Trend Rates	1% Decrease	1% Increase
Total OPEB Liability as of June 30, 2025	<u>\$ 2,349,693</u>	<u>\$ 2,064,497</u>	<u>\$ 2,699,078</u>

OPEB Expense - For the year ended June 30, 2025, the Town recognized OPEB expense of \$82,931.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

Deferred Outflows and Inflows of Resources - As of June 30, 2025, deferred outflows and inflows of resources related to OPEB are reported as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 500,354	\$ (809,101)
Changes of assumptions	380,390	(720,657)
Total	<u>\$ 880,744</u>	<u>\$ (1,529,758)</u>

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in the OPEB expense as follows:

Year ended June 30:

2026	\$ (101,040)
2027	(101,040)
2028	(99,688)
2029	(87,525)
2030	(35,161)
Thereafter	<u>(224,560)</u>
	<u><u>\$ (649,014)</u></u>

Connecticut Teachers' Retirement System - OPEB

Plan Description - Teachers, principals, superintendents or supervisors engaged in service of public schools are provided with benefits, including retiree health insurance, through the Connecticut Teachers' Retirement System—a cost sharing multiemployer defined benefit pension plan administered by the TRB. Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS issues a publicly available financial report that can be obtained at www.ct.gov.

Benefit Provisions - The Plan covers retired teachers and administrators of public schools in the State who are receiving benefits from the Plan. The Plan provides healthcare insurance benefits to eligible retirees and their spouses. Any member that is currently receiving a retirement or disability benefit through the Plan is eligible to participate in the healthcare portion of the Plan. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the TRB Sponsored Medicare Supplemental Plans provide coverage for those participating in Medicare, but not receiving Subsidized Local School District Coverage.

Any member that is not currently participating in Medicare Parts A & B is eligible to continue healthcare coverage with their former employer. A subsidy of up to \$220 per month for a retired member plus an additional \$220 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, any remaining portion is used to offset the district's cost. The subsidy amount is set by statute. A subsidy amount of \$440 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$440 per month towards coverage under a local school district plan. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut. Any member that is currently participating in Medicare Parts A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the system. If they elect to remain in the Plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage. If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplemental Plans. Active members, retirees, and the State pay equally toward the cost of the basic coverage (medical and prescription drug benefits).

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

Contributions - Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are amended and certified by the TRB and appropriated by the General Assembly. The State pays for one third of plan costs through an annual appropriation in the General Fund.

School district employers are not required to make contributions to the Plan. The State of Connecticut's estimated allocated contribution to the Plan on behalf of the Town was \$26,226.

The cost of providing plan benefits is financed on a pay-as-you-go basis as follows: active teachers' pay for one third of the Plan costs through a contribution of 1.25% of their pensionable salaries, and retired teachers pay for one third of the Plan costs through monthly premiums, which helps reduce the cost of health insurance for eligible retired members and dependents.

Actuarial Assumptions - The total OPEB liability was determined by an actuarial valuation as of June 30, 2024, using the following actuarial assumptions and other inputs, applied to all periods included in the measurement:

Inflation	2.50%
Real Wage Growth	0.50%
Wage Inflation	3.00%
Salary increases	3.00-6.50%, including inflation
Long-term investment rate of return	3.00%, net of OPEB plan investment expense, including inflation

Municipal bond index rate:

Measurement Date	3.93%
Prior Measurement Date	3.65%

The projected fiduciary net position is projected to be depleted in 2027.

Single equivalent interest rate

Measurement Date	3.93%, net of OPEB plan investment expense, including price inflation
Prior Measurement Date	3.64%, net of OPEB plan investment expense, Including price inflation

Healthcare cost trend rates:

Medicare	Known increases until calendar year 2024, then general trend decreasing to an ultimate rate of 4.5% by 2031.
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Mortality rates were based on the PubT-2010 healthy Retiree Table(adjusted 105% for males and 103% for females as ages 82 and above), projected generationally with MP-2019 for the period after service retirement.

Long-Term Rate of Return - The long-term expected rate of return on Plan assets is reviewed as part of the GASB 75 valuation process. Several factors are considered in evaluation the long-term rate of return assumption, including the Plan's current asset allocations and a log-normal distribution analysis using the best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) for each major asset class.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

The long-term expected rate of return was determined by weighing the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Expected 10-Year Geometric Real Rate of Return	Standard Deviation
U.S. Treasuries (Cash Equivalents)	100.0%	1.26%	1.10%
Price inflation		2.50%	
Expected rate of return (Rounded nearest 0.25%)		3.75%	

Discount Rate - The discount rate used to measure the total OPEB liability was 3.93%. The projection of cash flows used to determine the discount rate was performed in accordance with GASB 75. The projection's basis was an actuarial valuation performed as of June 30, 2024. In addition to the actuarial methods and assumptions of the June 30, 2024, actuarial valuation, the following actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the valuation date. In subsequent projection years, total payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the current member contribution rate. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Annual State contributions were assumed to be equal to the most recent five-year average of state contributions toward the fund.

Based on those assumptions, the plan's fiduciary net position was projected to be depleted in 2027 and, as a result, the Municipal Bond Index Rate was used in the determination of the single equivalent rate.

Sensitivity of the Net OPEB Liability to Changes in Healthcare Cost Trend Rates - The following presents the total OPEB liability, calculated using current cost trend rates, as well as what the Plan's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage point lower or 1-percentage point higher than current healthcare cost trend rates:

	1% Lower Trend Rates	Current Trend Rates	1% Higher Trend Rates
Initial Healthcare Cost Trend Rate	4.125%	5.125%	6.125%
Ultimate Healthcare Cost Trend Rate	3.50%	4.50%	5.50%
Total OPEB Liability	\$ 3,199,803	\$ 3,898,373	\$ 4,848,143

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

Sensitivity of the Net OPEB Liability to Changes in Discount Rates - The following presents the net OPEB liability, calculated using the current discount rate, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	1% Decrease (2.93%)	Current Discount Rate (3.93%)	1% Increase (4.93%)
Net OPEB liability	\$ 4,747,933	\$ 3,898,373	\$ 3,234,770

Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions: At June 30, 2025, the Town reports no amounts for its proportionate share of the net OPEB liability, and related deferred outflows and inflows due to the statutory requirement that the State pay 100% of the required contribution. The amount recognized by the Town as its proportionate share of the net OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the Town were as follows:

Town's proportionate share of the net OPEB liability	\$ -
State's proportionate share of the net OPEB liability associated with the Town	3,898,373
Total	<u>\$ 3,898,373</u>

The net OPEB liability was measured as of June 30, 2024, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. At June 30, 2025, the Town had no proportionate share of the net OPEB liability.

For the year ended June 30, 2025, the Town recognized OPEB expense and revenue of \$26,226 in the governmental funds for on-behalf amounts for the benefits provided by the State. In the government-wide financial statements, the Town recognized \$54,014 for OPEB expense related to actuarial liabilities for on-behalf amounts for the benefits provided by the State.

NOTE 11 – RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties, except for worker's compensation, which is handled through an interlocal risk pool. Settled claims for these risks did not exceed commercial insurance coverage for the current year or three prior years.

Interlocal Risk Pool

The Town is a member of the Connecticut Interlocal Risk Management Agency (CIRMA), an unincorporated association of Connecticut local public agencies which was formed in 1980 by the Connecticut Conference of Municipalities for the purpose of establishing and administering an interlocal risk management program pursuant to the provisions of Section 7-479a et. seq. of the Connecticut General Statutes. The Workers' Compensation Pool provides statutory benefits pursuant to the provisions of the Connecticut Workers' Compensation Act. CIRMA currently has 203 members in the Workers' Compensation Pool. CIRMA's Workers' Compensation Pool retains up to \$1,000,000 per occurrence. Claims over \$1,000,000 are reinsured. The pooling agreement allows CIRMA to make additional assessments to make the pool self-sustaining. The Town cannot estimate the amount of such additional assessments and has not been notified that any assessments are forthcoming. CIRMA publishes its own financial report, which can be obtained from: CIRMA, 900 Chapel Street, New Haven, CT.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

Heart and Hypertension

A schedule of changes in the claims liability for heart and hypertension judgments for the years ended June 30, 2025, 2024, and 2023, is presented below:

Year Ended	Beginning Accrued Liability	Claims and Changes in Estimates	Claims Paid	Ending Accrued Liability
2025	\$ 528,917	\$ -	\$ (67,889)	\$ 461,028
2024	594,608	-	(65,691)	528,917
2023	659,957	-	(65,349)	594,608

NOTE 12 – COMMITMENTS AND CONTINGENCIES

Federal Awards and State Financial Assistance

The Town has received state and federal grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditure disallowed under terms of the grant. Based on prior experience, Town management believes such disallowances, if any, will not be material.

Litigation, Claims, and Assessments

The Town is currently a defendant in a number of lawsuits. Management and legal counsel believe that the ultimate resolution of these matters will not have a material adverse effect on the financial statements of the Town.

The Town participates in Regional Refuse District No. 1, a transfer station that was formally a landfill. The District has been informed that its landfill is on the Superfund list and has been named a potentially responsible party by the Environmental Protection Agency. The District has settled its liability for the Remedial Investigation/Feasibility Study, and the EPA has approved a long-term natural attenuation and monitoring program as the final remedy for the site. The annual financial obligation for this long-term work was funded by amounts obtained in grant funds and assessed to all PRP's and set aside in a trust fund for these activities. At this point, it is premature to estimate the final cost of the program, as the total cost of post closure care is an estimate and subject to changes resulting from inflation, deflation, technology, or changes in applicable laws and regulations. The towns served by the District are required to pay any shortfall in the District's budget. The Town of Winchester, CT is responsible for approximately 51% of any such shortfall.

NOTE 13 – UPCOMING PRONOUNCEMENTS

GASB Pronouncements Issued, But Not Yet Effective

The Governmental Accounting Standards Board (GASB) has issued several pronouncements that have effective dates that may impact future financial presentations. Management has not currently determined what, if any, impact implementation of the following statements may have on the financial statements:

GASB Statement No. 103 – *Financial Reporting Model Improvements* – The objective of this Statement is to provide key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. This Statement also addresses certain application issues. The requirements of this Statement are effective for the Town's reporting period beginning July 1, 2025.

TOWN OF WINCHESTER, CONNECTICUT

Notes to the Financial Statements

GASB Statement No. 104 – *Disclosure of Certain Capital Assets* – The objective of this Statement is to provide users of governmental financial statements with essential information about certain types of capital assets. The requirements of this Statement are effective for the Town's reporting period beginning July 1, 2025.

NOTE 14 – ACCOUNTING CHANGES AND ERROR CORRECTIONS

Change in Accounting Principle

Effective July 1, 2024, the Town implemented GASB Statement No. 101, *Compensated Absences*. This statement updated the recognition and measurement guidance for compensated absences and associated salary-related payments and amended certain previously required disclosures. As a result of the implementation of this standard, there was an adjustment to increase the beginning Governmental Activities compensated absences liability by \$758,547 and to reduce the beginning Net Position by the same amount.

Changes to or within the Financial Reporting Entity

The ARPA Fund previously met the criteria to be reported as a major governmental fund. However, effective July 1, 2024, the fund no longer met the criteria to be reported as a major governmental fund and is reported as a nonmajor governmental fund for the fiscal year ended June 30, 2025. The effect of the changes to or within the financial reporting entity is to remove the beginning fund balance from the ARPA Fund and report it with the beginning fund balance of the nonmajor governmental funds.

Adjustments and Restatements of Beginning Balances

The effect of the change in accounting principle and changes to or within the financial reporting entity on the beginning net position and fund balances is described in the table below:

	Governmental Activities	ARPA Fund	Nonmajor Governmental Funds
Net Position/Fund Balance as Reported June 30, 2024	\$ 70,890,456	\$ 28,631	\$ 3,366,187
Change in Accounting Principle - Compensated Absences	(758,547)	-	-
Changes to or Within the Financial Reporting Entity	-	(28,631)	28,631
Net Position/Fund Balance as Adjusted July 1, 2024	<u>\$ 70,131,909</u>	<u>\$ -</u>	<u>\$ 3,394,818</u>

NOTE 15 – SUBSEQUENT EVENTS

In July 2025, the Town issued \$8,000,000 of General Obligation Bonds to fund various capital projects. The bonds bear interest at rates ranging from 4-5% with interest payments due semiannually in January and July, and principal payments due annually in July. The first interest payment is due in January 2026, and the first principal payment is due in July 2026.

As of June 30, 2025, the Town had an interim funding obligation from the Drinking Water State Revolving Fund in the amount of \$652,078. In January 2026, the interim funding obligation was converted into a permanent project loan obligation for \$2,914,112. Principal and interest payments on the project loan obligation are due monthly beginning in February 2026, with a final maturity of January 2045 and an interest rate of 2.00%.

Required Supplementary Information

TOWN OF WINCHESTER, CONNECTICUT

Page 1 of 3

Schedule of Revenues, Expenditures, and Changes in Fund Balance

Budget and Actual - Budgetary Basis - General Fund

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual Budgetary Basis	Variance		
	Original	Amended				
REVENUES						
Taxes						
Property Taxes	\$ 27,347,790	\$ 27,347,790	\$ 27,561,406	\$ 213,616		
Property Taxes - Prior Years	600,000	600,000	412,076	(187,924)		
Supplemental Tax	225,000	225,000	305,238	80,238		
Interest and Lien Fees	165,000	165,000	297,629	132,629		
Total Taxes	28,337,790	28,337,790	28,576,349	238,559		
Intergovernmental Revenue						
State of Connecticut - General Government	997,975	997,975	1,029,245	31,270		
State of Connecticut - Board of Education	7,823,991	7,823,991	7,824,062	71		
Total Intergovernmental Revenues	8,821,966	8,821,966	8,853,307	31,341		
Other Local Revenues						
Licenses, Fees and Permits						
Cemeteries	30,000	30,000	49,775	19,775		
Town Clerk	200,000	200,000	234,861	34,861		
Charges for Services						
In Lieu of Taxes - Housing Authority	39,000	39,000	41,879	2,879		
Building Department	227,000	227,000	422,993	195,993		
Planning and Zoning	9,500	9,500	10,785	1,285		
Inland Wetlands Commission	4,000	4,000	5,324	1,324		
Zoning Board of Appeals	6,000	6,000	4,198	(1,802)		
Police Department	11,150	11,150	14,539	3,389		
Fire and Ambulance	51,200	51,200	67,464	16,264		
Sale of Land and Equipment	-	-	171,772	171,772		
Park and Recreation Department	35,000	35,000	35,000	-		
Sewer-Water Administration	290,000	290,000	290,000	-		
Other	61,000	61,000	109,029	48,029		
Total Other Local Revenues	963,850	963,850	1,457,619	493,769		
Investment Income	350,000	350,000	338,447	(11,553)		
Total Revenues	38,473,606	38,473,606	39,225,722	752,116		
Other Financing Sources						
Transfers In	282,764	282,764	83,641	(199,123)		
Fund Balance - For Capitals	2,050,000	2,479,440	-	(2,479,440)		
Total Other Financing Sources	2,332,764	2,762,204	83,641	(2,678,563)		
Total Revenues and Other Financing Sources	\$ 40,806,370	\$ 41,235,810	\$ 39,309,363	\$ (1,926,447)		

See accountant's report.

TOWN OF WINCHESTER, CONNECTICUT

Page 2 of 3

Schedule of Revenues, Expenditures, and Changes in Fund Balance

Budget and Actual - Budgetary Basis - General Fund

For the Year Ended June 30, 2025

	Budgeted Amounts		Actual Budgetary Basis		Variance	
	Original	Amended				
EXPENDITURES						
General Government						
Board of Selectmen	\$ 41,120	\$ 41,120	\$ 33,163	\$ 7,957		
Town Clerk	180,161	180,161	163,923	16,238		
Treasurer	48,289	48,289	48,039	250		
Accounting Department	394,510	402,510	389,127	13,383		
Election Expenditures	93,878	93,878	89,203	4,675		
Insurance	475,000	494,000	492,751	1,249		
Town Counsel	111,000	122,000	121,669	331		
Town Manager	230,845	229,144	223,419	5,725		
Assessor	221,015	221,015	175,894	45,121		
Board of Assessment Appeal	3,250	3,250	2,764	486		
Tax Collector	162,056	163,756	163,503	253		
Planning and Zoning	2,540	2,540	1,405	1,135		
Building - Town Hall	237,168	244,368	228,489	15,879		
Inland Wetland Commission	5,060	5,060	780	4,280		
Zoning Board of Appeals	1,200	1,200	564	636		
Purchasing	34,438	44,338	44,261	77		
Probate Court	11,550	11,550	10,544	1,006		
Senior Citizens	220,440	220,440	189,175	31,265		
NWCT Transit District	75,365	75,365	75,365	-		
Maintenance of Lakes/Ponds	75,309	75,309	37,207	38,102		
Economic Development Commission	10,000	10,001	10,001	-		
Cemeteries	105,044	105,044	86,892	18,152		
Soldiers Monument Commission	7,500	7,500	6,405	1,095		
Land Use	363,225	370,325	345,323	25,002		
Human Resources	20,260	20,260	18,438	1,822		
Other Town Properties	69,460	69,460	42,878	26,582		
Friends of Main Street	9,000	9,000	9,000	-		
Total General Government	3,208,683	3,270,883	3,010,182	260,701		
Library	255,666	255,666	255,666	-		
Miscellaneous	429,892	429,892	414,525	15,367		
Waste Disposal and Recycling	235,557	235,557	235,557	-		
Parks and Recreation	474,881	474,881	416,708	58,173		

See accountant's report.

TOWN OF WINCHESTER, CONNECTICUT

Schedule of Revenues, Expenditures, and Changes in Fund Balance

Budget and Actual - Budgetary Basis - General Fund

For the Year Ended June 30, 2025

Page 3 of 3

	Budgeted Amounts		Actual Budgetary Basis		Variance	
	Original	Amended				
EXPENDITURES (CONTINUED)						
Public Safety						
Police Department	\$ 3,060,899	\$ 3,100,399	\$ 3,099,551	\$ 848		
Fire Department	428,659	388,839	379,255	9,584		
Animal Control	13,500	22,200	22,200	-		
Emergency Management	14,133	14,133	8,931	5,202		
Winchester Fire Department	49,000	45,120	44,370	750		
Ambulance	608,410	608,410	558,064	50,346		
Social Services	42,343	39,343	35,163	4,180		
Total Public Safety	4,216,944	4,218,444	4,147,534	70,910		
Public Works						
Public Works Department/Highways	2,032,638	2,001,938	1,926,992	74,946		
Street Lighting	131,000	150,000	150,108	(108)		
Total Public Works	2,163,638	2,151,938	2,077,100	74,838		
Health						
Department of Health	123,534	126,534	123,534	3,000		
Youth and Family Services	31,149	31,149	31,149	-		
Total Health	154,683	157,683	154,683	3,000		
Education						
Board of Education	22,449,465	22,449,465	22,406,537	42,928		
School Crossing Guards	45,187	45,187	44,014	1,173		
Town Support for Education	697,272	697,272	697,272	-		
Total Education	23,191,924	23,191,924	23,147,823	44,101		
Employee Benefits						
	2,891,306	2,836,306	2,705,654	130,652		
Debt Service						
Principal Retirement	785,000	785,000	575,000	210,000		
Interest	662,250	623,000	477,250	145,750		
Debt Issuance Costs	-	39,250	39,250	-		
Total Debt Service	1,447,250	1,447,250	1,091,500	355,750		
Total Expenditures	38,670,424	38,670,424	37,656,932	1,013,492		
Other Financing Uses						
Transfer Out to Capital Projects	2,135,946	2,565,386	2,565,386	-		
Total Other Financing Uses	2,135,946	2,565,386	2,565,386	-		
Total Expenditures and Other Financing Uses	40,806,370	41,235,810	40,222,318	1,013,492		
Net Change in Fund Balance	\$ -	\$ -	\$ (912,955)	\$ (912,955)		

See accountant's report.

TOWN OF WINCHESTER, CONNECTICUT
 Town Defined Benefit Pension Plan
 Schedule of Changes in Net Pension Liability and Related Ratios
 Last Ten Fiscal Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Total Pension Liability										
Service Cost	\$ 78,509	\$ 111,396	\$ 154,592	\$ 166,246	\$ 191,460	\$ 210,086	\$ 183,346	\$ 193,304	\$ 425,381	\$ 356,834
Interest	884,601	892,570	897,343	929,105	933,662	908,041	894,756	912,280	662,663	786,103
Changes in Benefit Terms	-	-	-	-	-	-	-	-	-	-
Differences Between Expected and Actual Experience	(142,836)	(413)	(9,656)	(581,984)	(90,953)	7,127	153,643	(188,032)	294,578	(756,267)
Changes of Assumptions	(89,274)	-	-	29,070	(160,524)	667,354	282,949	515,083	(5,159,423)	2,126,873
Benefit Payments, Including Refunds of Member Contributions	<u>(1,096,508)</u>	<u>(1,081,186)</u>	<u>(1,058,762)</u>	<u>(945,735)</u>	<u>(887,091)</u>	<u>(939,446)</u>	<u>(882,771)</u>	<u>(822,486)</u>	<u>(840,333)</u>	<u>(770,208)</u>
Net Change in Total Pension Liability	<u>(365,508)</u>	<u>(77,633)</u>	<u>(16,483)</u>	<u>(403,298)</u>	<u>(13,446)</u>	<u>853,162</u>	<u>631,923</u>	<u>610,149</u>	<u>(4,617,134)</u>	<u>1,743,335</u>
Total Pension Liability - Beginning	<u>13,566,000</u>	<u>13,643,633</u>	<u>13,660,116</u>	<u>14,063,414</u>	<u>14,076,860</u>	<u>13,223,698</u>	<u>12,591,775</u>	<u>11,981,626</u>	<u>16,598,760</u>	<u>14,855,425</u>
Total Pension Liability - Ending (a)	<u>\$ 13,200,492</u>	<u>\$ 13,566,000</u>	<u>\$ 13,643,633</u>	<u>\$ 13,660,116</u>	<u>\$ 14,063,414</u>	<u>\$ 14,076,860</u>	<u>\$ 13,223,698</u>	<u>\$ 12,591,775</u>	<u>\$ 11,981,626</u>	<u>\$ 16,598,760</u>
Plan Fiduciary Net Position										
Contributions - Employer	\$ 508,196	\$ 495,596	\$ 450,272	\$ 725,000	\$ 653,248	\$ 614,795	\$ 552,800	\$ 739,680	\$ 801,260	\$ 598,100
Contributions - Member	38,060	48,322	58,792	40,003	78,884	77,769	82,165	84,438	104,223	118,366
Net Investment Income	971,929	906,909	647,265	(1,429,940)	2,113,031	75,518	415,037	555,677	767,942	(228,997)
Benefit Payments, Including Refunds of Member Contributions	<u>(1,096,508)</u>	<u>(1,081,106)</u>	<u>(1,058,762)</u>	<u>(945,735)</u>	<u>(887,091)</u>	<u>(939,446)</u>	<u>(882,771)</u>	<u>(822,486)</u>	<u>(840,333)</u>	<u>(770,208)</u>
Administrative Expenses	(6,593)	(6,267)	(6,295)	(6,921)	(6,404)	(6,012)	(5,862)	(5,714)	(5,126)	(4,927)
Net Change in Pension Fiduciary Net Position	<u>415,084</u>	<u>363,454</u>	<u>91,272</u>	<u>(1,617,593)</u>	<u>1,951,668</u>	<u>(177,376)</u>	<u>161,369</u>	<u>551,595</u>	<u>827,966</u>	<u>(287,666)</u>
Plan Fiduciary Net Position - Beginning	<u>9,428,815</u>	<u>9,065,361</u>	<u>8,974,089</u>	<u>10,591,682</u>	<u>8,640,014</u>	<u>8,817,390</u>	<u>8,656,021</u>	<u>8,104,426</u>	<u>7,276,460</u>	<u>7,564,126</u>
Plan Fiduciary Net Position - Ending (b)	<u>\$ 9,843,899</u>	<u>\$ 9,428,815</u>	<u>\$ 9,065,361</u>	<u>\$ 8,974,089</u>	<u>\$ 10,591,682</u>	<u>\$ 8,640,014</u>	<u>\$ 8,817,390</u>	<u>\$ 8,656,021</u>	<u>\$ 8,104,426</u>	<u>\$ 7,276,460</u>
Net Pension Liability - Ending: (a) - (b)	<u>\$ 3,356,593</u>	<u>\$ 4,137,185</u>	<u>\$ 4,578,272</u>	<u>\$ 4,686,027</u>	<u>\$ 3,471,732</u>	<u>\$ 5,436,846</u>	<u>\$ 4,406,308</u>	<u>\$ 3,935,754</u>	<u>\$ 3,877,200</u>	<u>\$ 9,322,300</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	74.57%	69.50%	66.44%	65.70%	75.31%	61.38%	66.68%	68.74%	67.64%	43.84%
Covered Payroll	\$ 846,909	\$ 967,473	\$ 1,258,969	\$ 1,523,321	\$ 1,643,188	\$ 1,692,050	\$ 1,691,109	\$ 1,830,753	\$ 2,281,285	\$ 2,254,826
Net Pension Liability as a Percentage of Covered Payroll	396.33%	427.63%	363.65%	307.62%	211.28%	321.32%	260.56%	214.98%	169.96%	413.44%

See accountant's report.

TOWN OF WINCHESTER, CONNECTICUT

Town Defined Benefit Pension Plan

Schedule of Contributions

Last Ten Fiscal Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Actuarially Determined Employer Contribution (ADEC)	\$ 491,596	\$ 490,925	\$ 481,124	\$ 615,335	\$ 651,693	\$ 604,649	\$ 479,574	\$ 532,614	\$ 520,449	\$ 460,938
Contributions in Relation to the ADEC	<u>508,196</u>	<u>495,596</u>	<u>450,272</u>	<u>725,000</u>	<u>653,248</u>	<u>614,795</u>	<u>552,800</u>	<u>739,680</u>	<u>801,260</u>	<u>598,100</u>
Contribution Deficiency (Excess)	<u>\$ (16,600)</u>	<u>\$ (4,671)</u>	<u>\$ 30,852</u>	<u>\$ (109,665)</u>	<u>\$ (1,555)</u>	<u>\$ (10,146)</u>	<u>\$ (73,226)</u>	<u>\$ (207,066)</u>	<u>\$ (280,811)</u>	<u>\$ (137,162)</u>
Covered Payroll	846,909	967,473	1,258,969	1,523,321	1,643,188	1,692,050	1,691,109	1,830,753	2,281,285	2,254,826
Contributions as a Percentage of Covered Payroll	60.01%	51.23%	35.77%	47.59%	39.75%	36.33%	32.69%	40.40%	35.12%	26.53%

Notes to Schedule

Actuarially determined contribution rates are calculated as of January 1, one fiscal year prior to the fiscal year in which contributions are reported. Actuarially determined contributions for fiscal year ending June 30, 2025 were determined from the January 1, 2024 valuation.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry Age Normal Level Percent of Salary
Amortization method	Closed
Remaining amortization period	15 yrs
Asset valuation method	The Actuarial Value of assets used in the development of plan contributions phases in the recognition of differences between the actual return on Market Value and expected return on Market Value over a 5-year period at 20% per year. The Actuarial Value is adjusted, if necessary, to be within the range of 80% and 120% of the Market Value of assets.
Inflation	2.40% increase per year
Salary increases	2.40% increase per year
Investment rate of return	6.75%
Normal Retirement	Later of age 65 or 5 years of service.
Mortality	Pub-2010 Public Retirement Plans Amount-Weighted Mortality Table projected to the valuation date with Scale MP-2021

See accountant's report.

TOWN OF WINCHESTER, CONNECTICUT

Town Defined Benefit Pension Plan

Schedule of Investment Returns

Last Ten Fiscal Years

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Annual Money-Weighted Rate of Return,										
Net of Investment Expense	10.81%	10.49%	7.47%	-13.72%	25.14%	0.88%	4.91%	6.98%	10.65%	-3.13%

See accountant's report.

TOWN OF WINCHESTER, CONNECTICUT
 Municipal Employees' Retirement System
 Schedule of Town's Proportionate Share of the
 Net Pension Liability and Schedule of Contributions
 Last Ten Fiscal Years

Schedule of Changes in the Net Pension Liability and Related Ratios

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Town's Percentage of Collective Net Pension Liability	3.480%	3.769%	4.059%	4.931%	4.678%	4.673%	3.953%	3.451%	3.451%	3.077%
Town's Portion of Net Pension Liability	\$ 3,831,591	\$ 4,333,845	\$ 4,222,121	\$ 2,485,014	\$ 3,860,309	\$ 3,405,129	\$ 2,685,922	\$ 1,380,023	\$ 1,613,600	\$ 941,454
Town's Covered Payroll	\$ 2,017,560	\$ 2,019,830	\$ 2,117,617	\$ 2,304,093	\$ 2,081,009	\$ 2,075,615	\$ 2,239,380	\$ 1,598,329	\$ 1,598,329	\$ 1,232,689
Town's Portion of Net Pension Liability as a % of Covered Payroll	189.91%	214.56%	199.38%	107.85%	185.50%	164.05%	119.94%	86.34%	100.96%	76.37%
Plan Fiduciary Net Position as a % of Total Pension Liability	72.85%	69.54%	68.71%	82.59%	71.18%	72.69%	73.60%	91.68%	88.29%	92.72%

Schedule of Employer Contributions

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Town's Contractually Required Contribution	\$ 397,201	\$ 511,972	\$ 483,749	\$ 482,949	\$ 415,876	\$ 368,109	\$ 349,482	\$ 305,365	\$ 267,400	\$ 274,508
Town's Contributions in Relation to the Contractually Required Contribution	397,201	511,972	483,749	482,949	415,876	368,109	317,365	305,365	295,778	274,508
Town's Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 32,117	\$ -	\$ (28,378)	\$ -
Town's Covered Payroll	2,017,560	2,019,830	2,117,617	2,304,093	2,081,009	2,075,615	2,239,380	1,598,329	1,598,329	1,232,689
Town's Contributions as a Percentage of Covered Payroll	19.69%	25.35%	22.84%	20.96%	19.98%	17.73%	14.17%	19.11%	18.51%	22.27%

Notes to Schedule

Actuarial valuation date	June 30, 2024
Actuarial cost method	Entry age
Amortization method	Level dollar, closed
Single Equivalent Amortization Period	Blended 23.4 to 23.5 years depending on Tier
Asset valuation method	Market Value on the measurement date. Plan's fiduciary net position also includes the present value of receivable initial liability payments established by participating employers upon entry in MERS.
Inflation	2.50%
Salary Increases	3.0%-9.5%, including inflation
Investment rate of return	7.00% net of investment expense

See accountant's report.

TOWN OF WINCHESTER, CONNECTICUT

Other Post Employment Benefits (OPEB) Plan
Schedule of Changes in Total OPEB Liability
Last Eight Fiscal Years*

	2025	2024	2023	2022	2021	2020	2019	2018
Total OPEB Liability								
Service Cost	\$ 92,839	\$ 93,479	\$ 74,275	\$ 92,514	\$ 63,363	\$ 47,018	\$ 64,139	\$ 64,036
Interest	112,252	104,171	94,387	70,767	62,481	85,500	139,182	132,053
Changes in Benefit Terms	-	-	-	-	-	-	-	-
Differences Between Expected and Actual Experience	(321,125)	155,452	177,584	19,725	327,637	6,202	(1,286,990)	(18,120)
Changes of Assumptions	(200,281)	(104,412)	97,757	(575,734)	125,441	398,638	82,678	(129,193)
Benefit Payments	(193,010)	(297,734)	(253,727)	(145,634)	(172,275)	(152,188)	(132,688)	(149,467)
Net Change in Total OPEB Liability	(509,325)	(49,044)	190,276	(538,362)	406,647	385,170	(1,133,679)	(100,691)
Total OPEB Liability - Beginning	2,859,018	2,908,062	2,717,786	3,256,148	2,849,501	2,464,331	3,598,010	3,698,701
Total OPEB Liability - Ending	\$ 2,349,693	\$ 2,859,018	\$ 2,908,062	\$ 2,717,786	\$ 3,256,148	\$ 2,849,501	\$ 2,464,331	\$ 3,598,010
Covered-Employee Payroll	\$ 9,153,564	\$ 9,818,103	\$ 9,587,992	\$ 7,838,089	\$ 7,654,384	\$ 6,523,499	\$ 6,358,187	\$ 7,137,686
Total OPEB Liability as a Percentage of Covered-Employee Payroll	25.67%	29.12%	30.33%	34.67%	42.54%	43.68%	38.76%	50.41%

There are no assets that are being accumulated in a trust that meets the criteria in GASB 75 to pay benefits.

*This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

See accountant's report.

TOWN OF WINCHESTER, CONNECTICUT
 State Teacher's Retirement System
 Proportionate Share of Net Pension Liability
 Last Ten Fiscal Years

Schedule of Proportionate Share of Net Pension Liability

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Town's percentage of the net pension liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Town's proportionate share of the net pension liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State of Connecticut's proportionate share of the net pension liability associated with the Town	<u>19,003,996</u>	<u>20,346,677</u>	<u>15,303,233</u>	<u>17,583,138</u>	<u>22,199,186</u>	<u>20,943,408</u>	<u>16,148,584</u>	<u>14,763,617</u>	<u>15,575,729</u>	<u>14,125,042</u>
Total	<u>\$ 19,003,996</u>	<u>\$ 20,346,677</u>	<u>\$ 15,303,233</u>	<u>\$ 17,583,138</u>	<u>\$ 22,199,186</u>	<u>\$ 20,943,408</u>	<u>\$ 16,148,584</u>	<u>\$ 14,763,617</u>	<u>\$ 15,575,729</u>	<u>\$ 14,125,042</u>
Town's covered payroll	<u>\$ 6,119,127</u>	<u>\$ 5,761,115</u>	<u>\$ 5,780,847</u>	<u>\$ 5,663,576</u>	<u>\$ 5,456,788</u>	<u>\$ 5,372,594</u>	<u>\$ 5,218,621</u>	<u>\$ 5,362,820</u>	<u>\$ 4,934,307</u>	<u>\$ 4,879,007</u>
Town's proportionate share of the net pension liability (asset) as a percentage of its covered payroll.	<u>0.00%</u>									
Plan fiduciary net position as a percentage of the total pension liability	<u>62.68%</u>	<u>58.39%</u>	<u>54.06%</u>	<u>60.77%</u>	<u>49.24%</u>	<u>52.00%</u>	<u>57.69%</u>	<u>55.93%</u>	<u>52.26%</u>	<u>59.50%</u>

Notes to Schedule

Actuarial cost method	Entry Age
Amortization method	Level percent of pay closed, grading to a level dollar amortization method for the June 30, 2024 valuation.
Remaining amortization period	25.9 years
Asset valuation method	4-year smoothed market
Inflation	2.50%
Salary increases	3.00% - 6.50% average, including inflation
Investment rate of return	6.90% net of investment related expense

See accountant's report.

TOWN OF WINCHESTER, CONNECTICUT

State Teacher's Retirement System
Proportionate Share of Net OPEB Liability
Last Eight Fiscal Years*

Schedule of Proportionate Share of Net OPEB Liability

	2025	2024	2023	2022	2021	2020	2019	2018
Town's percentage of the net OPEB liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Town's proportionate share of the net OPEB liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State of Connecticut's proportionate share of the net OPEB liability associated with the Town	<u>3,898,373</u>	<u>1,906,204</u>	<u>1,935,543</u>	<u>1,915,521</u>	<u>3,311,234</u>	<u>3,266,243</u>	<u>3,228,211</u>	<u>3,799,976</u>
Total	<u>\$ 3,898,373</u>	<u>\$ 1,906,204</u>	<u>\$ 1,935,543</u>	<u>\$ 1,915,521</u>	<u>\$ 3,311,234</u>	<u>\$ 3,266,243</u>	<u>\$ 3,228,211</u>	<u>\$ 3,799,976</u>
Town's covered-employee payroll	<u>\$ 6,119,127</u>	<u>\$ 5,761,115</u>	<u>\$ 5,780,847</u>	<u>\$ 5,663,576</u>	<u>\$ 5,456,788</u>	<u>\$ 5,372,594</u>	<u>\$ 5,218,621</u>	<u>\$ 5,362,820</u>
Town's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll.	<u>0.00%</u>							
Plan fiduciary net position as a percentage of the total OPEB liability	<u>7.40%</u>	<u>11.92%</u>	<u>9.46%</u>	<u>6.11%</u>	<u>2.50%</u>	<u>2.08%</u>	<u>1.49%</u>	<u>1.79%</u>

Notes to Schedule

Actuarial Cost Method	Entry age
Amortization Method	Level percent of payroll over an open period
Amortization Period	30 years
Asset Valuation Method	Market value of assets
Investment Rate of Return	3.00%, net of investment related expense including price inflation
Price Inflation	2.50%

*This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

See accountant's report.

TOWN OF WINCHESTER, CONNECTICUT
Notes to Required Supplementary Information

**NOTE 1 – SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –
BUDGET AND ACTUAL – BUDGETARY BASIS – GENERAL FUND**

Budgetary Information and Accounting

The budgets are prepared on a modified accrual basis of accounting except for encumbrances. Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order is issued and, accordingly, encumbrances outstanding at year-end are reflected in budgetary reports as expenditures in the current year.

Encumbrance accounting is employed in the governmental funds. Open encumbrances are reported as reservations of fund balances since the commitments will be honored in subsequent years. Encumbrances do not constitute expenditures or liabilities in the governmental funds.

Budgetary/GAAP Reconciliation

Accounting principles applied for purposes of developing data on a budgetary basis differ from those used to present financial statements in conformity with accounting principles generally accepted in the United States of America ("GAAP basis"). The differences consist primarily of payments made by the State of Connecticut "on-behalf" of the Town into the State Teachers' Retirement System, which are not recorded for budgetary purposes, the revenues and expenditures for Water/Sewer Debt Service are shown in the General Fund for budgetary purposes and in the Proprietary funds for the GAAP statements, and expenditures from the BOE nonlapsing fund are shown for GAAP and not budgetary purposes. The budget as presented has been amended by the Board of Selectmen throughout the year.

A reconciliation of General Fund amounts presented on the budgetary basis to amounts presented on the GAAP basis is as follows for the year ended June 30, 2025:

	Total Revenues	Total Expenditures	Other Financing Sources (Uses)
Budgetary Basis	\$ 39,225,722	\$ 37,656,932	\$ (2,481,745)
"On-behalf" payments -			
State Teachers Retirement Fund	1,899,415	1,899,415	-
Issuance of Right of Use Leases	-	148,013	148,013
Issuance of SBITA Leases	-	191,880	191,880
Other Reclassifications	(171,772)	(19,800)	151,972
GAAP Basis	<u>\$ 40,953,365</u>	<u>\$ 39,876,440</u>	<u>\$ (1,989,880)</u>

Combining and Individual Fund Statements and Schedules

Nonmajor Governmental Funds

SPECIAL REVENUE FUNDS

Special revenue funds account for the proceeds of specific revenue sources that are restricted, committed, or assigned for specific purposes. Nonmajor special revenue funds include the following:

Police Private Duty Fund - To account for revenues and expenditures related to police private duty.

Cafeteria Fund - To account for the Child Nutrition Program. Revenues consist of sales of food and grant subsidies for nutrition.

Small Cities - To account for federal grant revenues from the U.S. Department of Housing and Urban Development and subsequent loans to entities for various grant years.

Brownfields Pilot Program - To account for a grant from the U.S. E.P.A. and related expenditures to study and redevelop several potentially contaminated manufacturing sites.

City Sidewalks Fund - To account for revenues and expenditures relating to the maintenance of sidewalks.

Elderly Enrichment Part I Fund - To account for the revenues and expenditures relating to day services for developmentally disabled individuals.

Cemetery Association Trust Fund - To account for the revenues and expenditures relating to the maintenance of the Forest View Cemetery.

Soldiers Monument Restoration Fund - To account for the revenues and expenditures relating to the renovation of the monument structure at the soldiers monument park.

Anti-Blight Fund – To account for the revenues and expenditures relating to the clean-up of blighted properties inside the Town.

CHAMPS Fund – To account for activity of an after-school enrichment program.

ARPA Grant Fund – To account for revenue and expenditures related to the American Rescue Plan Act grant.

Winchester School Trust Fund - To account for beneficiary funds received from the W. H. Batcheller Trust to provide scholarships on an annual basis to local youth who excel in the school system.

Winchester Bond Sinking Fund - To account for funds established for the retirement of debt. The fund balance must exceed \$75,000 before any funds can be utilized.

Forest View Cemetery Chapel Trust Fund - To account for the revenues and expenditures for the repairs and maintenance of the chapel located on the grounds of the Forest View Cemetery.

Student Activity Fund - This fund accounts for student programs with revenues raised by individual groups.

Nonmajor Governmental Funds (Continued)

SPECIAL REVENUE FUNDS (CONTINUED)

Grants & Donations Fund – To account for revenue and expenditures from estate bequeaths, citizen donations, and funds arising from organizations declaring a non-taxable status, as well as fee-based recreation programs.

Federal and State Education Fund – To account for revenue and expenditures from grants related to school and education programs.

Sewer Assessment Fund – To account for revenue and expenditures related to special sewer assessments.

DEBT SERVICE FUNDS

Debt Service Fund - This fund is used to account for funds set aside for debt related expenditures related to receiving large long-term debts.

PERMANENT FUNDS

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the reporting government's programs.

Forest View Cemetery Fund - This fund was established to accumulate donations and other resources, the income on which is used for the operation and maintenance of the Town's Forest View Cemetery and to purchase cemetery land.

Winchester Center Cemetery Fund - This fund was established to accumulate donations and other resources, the income on which is used for the operation and maintenance of the Winchester Center Cemetery and to purchase cemetery land.

Winchester Memorial Park Fund - This fund was established to provide funds to make repairs and improvements to the Town of Winchester parks.

Jane A Nisbet Fund - This fund was established to accumulate interest with the income used for the operation and maintenance of the Forest View Cemetery.

Town Park Fund - To account for funds contributed to the Town, the income on which is used for repairs and maintenance of the Town parks.

TOWN OF WINCHESTER, CONNECTICUT

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Combining Balance Sheet
Nonmajor Governmental Funds
June 30, 2025

SPECIAL REVENUE FUNDS

	Police Private Duty	Cafeteria Fund	Small Cities	Brownfields Pilot Program	City Sidewalks Fund	Elderly Enrichment Part I Fund	Cemetery Association Trust Fund	Soldiers Monument Restoration Fund	Soldiers Anti Blight Fund
Assets									
Cash and Cash Equivalents	\$ -	\$ 10,452	\$ 271,345	\$ 158,664	\$ -	\$ 119,701	\$ -	\$ 26,029	\$ -
Receivables, Net	47,868	93,167	1,030,565	-	-	38,508	-	-	-
Other Assets	-	3,564	-	-	-	-	-	-	-
Due from Other Funds	-	-	16,412	-	-	-	-	3,760	321,740
Total Assets	\$ 47,868	\$ 107,183	\$ 1,318,322	\$ 158,664	\$ -	\$ 158,209	\$ -	\$ 29,789	\$ 321,740
Liabilities									
Accounts Payable and Accrued Items	\$ 9,263	\$ 2,356	\$ -	\$ -	\$ -	\$ 62,717	\$ -	\$ 24,000	\$ 8,100
Unearned Revenue	-	-	-	-	-	93,930	-	-	-
Due to Other Funds	15,842	6,343	-	-	-	33,247	-	-	-
Total Liabilities	25,105	8,699	-	-	-	189,894	-	24,000	8,100
Deferred Inflows of Resources									
Unavailable Revenue:									
Sewer Assessment Charges	-	-	-	-	-	-	-	-	-
Fund Balances									
Nonspendable	-	-	-	-	-	-	-	-	-
Restricted	-	-	1,318,322	158,664	-	-	-	5,789	313,640
Committed	22,763	98,484	-	-	-	-	-	-	-
Unassigned	-	-	-	-	-	(31,685)	-	-	-
Total Fund Balances	22,763	98,484	1,318,322	158,664	\$ -	(31,685)	\$ -	5,789	313,640
Total Liabilities, Deferred Inflows of Resources, and Fund Balances									
	\$ 47,868	\$ 107,183	\$ 1,318,322	\$ 158,664	\$ -	\$ 158,209	\$ -	\$ 29,789	\$ 321,740

See accountant's report.

TOWN OF WINCHESTER, CONNECTICUT

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Combining Balance Sheet
Nonmajor Governmental Funds
June 30, 2025

SPECIAL REVENUE FUNDS

	Champs Fund	ARPA Fund	Winchester School Trust Fund	Winchester Bond Sinking Fund	Forest View Cemetery Chapel Trust Fund	Student Activity Fund	Grants & Donations Fund	Federal and State Education Fund	Sewer Assessment Fund
Assets									
Cash and Cash Equivalents	\$ -	\$ 751,526	\$ 102,571	\$ -	\$ -	\$ 11,748	\$ 401,158	\$ -	\$ -
Receivables, Net	-	-	-	-	-	87	21,743	91,079	26,186
Other Assets	-	-	-	-	-	-	-	-	-
Due from Other Funds	19,257	224,179	-	-	-	-	48,525	642,307	-
Total Assets	\$ 19,257	\$ 975,705	\$ 102,571	\$ -	\$ -	\$ 11,835	\$ 471,426	\$ 733,386	\$ 26,186
Liabilities									
Accounts Payable and Accrued Items	\$ -	\$ 74,194	\$ -	\$ -	\$ -	\$ -	\$ 33,685	\$ -	\$ -
Unearned Revenue	-	860,791	-	-	-	-	25,867	733,386	-
Due to Other Funds	-	-	-	-	-	-	-	-	-
Total Liabilities	-	934,985	-	-	-	-	59,552	733,386	-
Deferred Inflows of Resources									
Unavailable Revenue:									
Sewer Assessment Charges	-	-	-	-	-	-	-	-	26,186
Fund Balances									
Nonspendable	-	-	-	-	-	-	-	-	-
Restricted	19,257	40,720	102,571	-	-	11,835	411,874	-	-
Committed	-	-	-	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-	-	-	-
Total Fund Balances	19,257	40,720	102,571	-	-	11,835	411,874	-	-
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 19,257	\$ 975,705	\$ 102,571	\$ -	\$ -	\$ 11,835	\$ 471,426	\$ 733,386	\$ 26,186

See accountant's report.

TOWN OF WINCHESTER, CONNECTICUT

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Combining Balance Sheet
Nonmajor Governmental Funds
June 30, 2025

	DEBT SERVICE FUND	PERMANENT FUNDS							
		Forest	Winchester	Winchester	Jane A	Town	Total		
		Debt Service Fund	View Cemetery Fund	Center Cemetery Fund	Memorial Park Fund	Nisbet Fund			
Assets									
Cash and Cash Equivalents	\$ -	\$ 156,504	\$ 40,625	\$ 14,643	\$ -	\$ 100,790	\$ 2,165,756		
Receivables, Net	-	-	-	-	-	-	1,349,203		
Other Assets	-	-	-	-	-	-	3,564		
Due from Other Funds	590,763	-	-	-	-	-	1,866,943		
Total Assets	\$ 590,763	\$ 156,504	\$ 40,625	\$ 14,643	\$ -	\$ 100,790	\$ 5,385,466		
Liabilities									
Accounts Payable and Accrued Items	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 214,315		
Unearned Revenue	-	-	-	-	-	-	1,713,974		
Due to Other Funds	-	-	-	-	-	-	55,432		
Total Liabilities	-	-	-	-	-	-	1,983,721		
Deferred Inflows of Resources									
Unavailable Revenue:									
Sewer Assessment Charges	-	-	-	-	-	-	26,186		
Fund Balances									
Nonspendable	-	138,517	33,648	8,300	-	6,911	187,376		
Restricted	-	17,987	6,977	6,343	-	93,879	2,507,858		
Committed	590,763	-	-	-	-	-	712,010		
Unassigned	-	-	-	-	-	-	(31,685)		
Total Fund Balances	590,763	156,504	40,625	14,643	-	100,790	3,375,559		
Total Liabilities, Deferred Inflows of Resources, and Fund Balances									
	\$ 590,763	\$ 156,504	\$ 40,625	\$ 14,643	\$ -	\$ 100,790	\$ 5,385,466		

See accountant's report.

TOWN OF WINCHESTER, CONNECTICUT

Page 1 of 3

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended June 30, 2025

SPECIAL REVENUE FUNDS										
	Police Private Duty	Cafeteria Fund	Small Cities	Brownfields Pilot Program	City Sidewalks Fund	Elderly Enrichment Part I Fund	Cemetery Association Trust Fund	Soldiers Monument Restoration Fund	Soldiers Monument Restoration Fund	Anti Blight Fund
Revenues										
Intergovernmental Revenues	\$ -	\$ 574,431	\$ -	\$ -	\$ -	\$ 478,774	\$ -	\$ -	\$ -	\$ -
Charges for Services	73,572	48,772	-	-	-	-	-	-	-	-
Interest and Dividends	-	-	2,522	2,441	-	-	-	-	119	-
Other Revenue	-	-	-	-	-	-	-	-	10,495	99,849
Total Revenues	73,572	623,203	2,522	2,441	-	478,774	-	-	10,614	99,849
Expenditures										
Current:										
General Government	-	-	-	1,000	-	-	-	-	25,700	93,673
Public Safety	50,809	-	-	-	-	-	-	-	-	-
Public Works	-	-	-	-	-	-	-	-	-	-
Health	-	-	-	-	-	479,224	-	-	-	-
Parks and Recreation	-	-	-	-	-	-	-	-	-	-
Education	-	641,182	-	-	-	-	-	-	-	-
Capital Outlay	-	-	-	-	-	-	-	-	-	-
Total Expenditures	50,809	641,182	-	1,000	-	479,224	-	-	25,700	93,673
Excess/(Deficiency) of Revenues Over Expenditures	22,763	(17,979)	2,522	1,441	-	(450)	-	(15,086)	6,176	
Other Financing Sources/(Uses)										
Transfers In	-	19,800	-	-	-	-	-	-	-	-
Transfers Out	-	-	-	-	(859)	-	(669)	-	-	-
Total Other Financing Sources/(Uses)	-	19,800	-	-	(859)	-	(669)	-	-	-
Net Change in Fund Balances	22,763	1,821	2,522	1,441	(859)	(450)	(669)	(15,086)	6,176	
Fund Balances at Beginning of Year	-	96,663	1,315,800	157,223	859	(31,235)	669	20,875	307,464	
Changes to or Within Financial Reporting Entity	-	-	-	-	-	-	-	-	-	
Fund Balances at Beginning of Year, as Adjusted	-	96,663	1,315,800	157,223	859	(31,235)	669	20,875	307,464	
Fund Balances at End of Year	\$ 22,763	\$ 98,484	\$ 1,318,322	\$ 158,664	\$ -	\$ (31,685)	\$ -	\$ 5,789	\$ 313,640	

See accountant's report.

TOWN OF WINCHESTER, CONNECTICUT

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Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended June 30, 2025

SPECIAL REVENUE FUNDS										
	Champs Fund	ARPA Fund	Winchester School Trust Fund	Winchester Bond Sinking Fund	Forest View Cemetery Chapel Trust Fund	Student Activity Fund	Grants & Donations Fund	Federal and State Education Fund	Sewer Assessment Fund	
Revenues										
Intergovernmental Revenues	\$ -	\$ 461,281	\$ -	\$ -	\$ -	\$ -	\$ 52,709	\$ 2,465,023	\$ -	
Charges for Services	58,746	-	-	-	-	6,241	163,829	-	3,157	
Interest and Dividends	-	12,088	50	-	-	-	-	-	-	
Other Revenue	-	30,000	4,308	-	-	-	105,312	1,902	-	
Total Revenues	58,746	503,369	4,358	-	-	6,241	321,850	2,466,925	3,157	
Expenditures										
Current:										
General Government	-	24,563	-	-	-	-	38,533	-	-	
Public Safety	-	29,736	-	-	-	-	68,202	-	-	
Public Works	-	378,877	-	-	-	-	4,950	-	-	
Health	-	-	-	-	-	-	-	-	-	
Parks and Recreation	-	2,040	-	-	-	-	195,481	-	-	
Education	100,481	-	1,065	-	-	6,101	-	2,466,925	-	
Capital Outlay	-	-	-	-	-	-	-	-	-	
Total Expenditures	100,481	435,216	1,065	-	-	6,101	307,166	2,466,925	-	
Excess/(Deficiency) of Revenues Over Expenditures	(41,735)	68,153	3,293	-	-	140	14,684	-	3,157	
Other Financing Sources/(Uses)										
Transfers In	-	-	-	-	-	-	-	-	-	
Transfers Out	-	(56,064)	-	(18)	(630)	-	(27,500)	-	(3,908)	
Total Other Financing Sources/(Uses)	-	(56,064)	-	(18)	(630)	-	(27,500)	-	(3,908)	
Net Change in Fund Balances	(41,735)	12,089	3,293	(18)	(630)	140	(12,816)	-	(751)	
Fund Balances at Beginning of Year	60,992	-	99,278	18	630	11,695	424,690	-	751	
Changes to or Within Financial Reporting Entity	-	28,631	-	-	-	-	-	-	-	
Fund Balances at Beginning of Year, as Adjusted	60,992	28,631	99,278	18	630	11,695	424,690	-	751	
Fund Balances at End of Year	\$ 19,257	\$ 40,720	\$ 102,571	\$ -	\$ -	\$ 11,835	\$ 411,874	\$ -	\$ -	

See accountant's report.

TOWN OF WINCHESTER, CONNECTICUT

Page 3 of 3

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended June 30, 2025

	DEBT SERVICE FUND	PERMANENT FUNDS						Total
		Forest View Cemetery Fund	Winchester Center Cemetery Fund	Winchester Memorial Park Fund	Jane A Nisbet Fund	Town Park Fund		
		Debt Service Fund						
Revenues								
Intergovernmental Revenues	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,032,218
Charges for Services	-	-	-	-	-	-	-	354,317
Interest and Dividends	-	1,435	347	85	-	344	-	19,431
Other Revenue	-	-	-	-	-	-	-	251,866
Total Revenues	_____	1,435	347	85	-	344	-	4,657,832
Expenditures								
Current:								
General Government	-	-	-	-	-	-	-	183,469
Public Safety	-	-	-	-	-	-	-	148,747
Public Works	-	-	-	-	-	-	-	383,827
Health	-	-	-	-	-	-	-	479,224
Parks and Recreation	-	-	-	-	-	-	-	197,521
Education	-	-	-	-	-	-	-	3,215,754
Capital Outlay	_____	_____	_____	_____	_____	_____	_____	-
Total Expenditures	_____	-	-	-	-	-	-	4,608,542
Excess/(Deficiency) of Revenues Over Expenditures	-	1,435	347	85	-	344	-	49,290
Other Financing Sources/(Uses)								
Transfers In	-	9,083	-	-	-	-	-	28,883
Transfers Out	_____	_____	_____	_____	(7,784)	_____	_____	(97,432)
Total Other Financing Sources/(Uses)	_____	9,083	-	-	(7,784)	-	-	(68,549)
Net Change in Fund Balances	-	10,518	347	85	(7,784)	344	-	(19,259)
Fund Balances at Beginning of Year	590,763	145,986	40,278	14,558	7,784	100,446	-	3,366,187
Changes to or Within Financial Reporting Entity	-	-	-	-	-	-	-	28,631
Fund Balances at Beginning of Year, as Adjusted	590,763	145,986	40,278	14,558	7,784	100,446	-	3,394,818
Fund Balances at End of Year	\$ 590,763	\$ 156,504	\$ 40,625	\$ 14,643	\$ -	\$ 100,790	-	\$ 3,375,559

See accountant's report.

Supplemental Schedules

TOWN OF WINCHESTER, CONNECTICUT
 Schedule of Property Taxes Levied, Collected, and Outstanding
 For the Year Ended June 30, 2025

Grand List of 10/1:	Outstanding July 1, 2024	Current Levy	Lawful Corrections		Transfers to Suspense	Collectible Taxes	Collections During the Year			Outstanding June 30, 2025
			Additions	Deductions			Taxes	Interest and Liens	Total	
2023	\$ 28,289,964	\$ 43,631	\$ 115,300	\$ 4,147	\$ 28,214,148	\$ 27,815,676	\$ 138,727	\$ 27,954,403	\$ 398,472	
2022	\$ 396,809	-	17,747	12,975	1,685	399,896	252,302	54,057	306,359	147,594
2021	180,919	-	31,164	3,617	1,858	206,608	80,106	32,690	112,796	126,502
2020	90,035	-	1,000	311	57,680	33,044	20,033	11,052	31,085	13,011
2019	28,344	-	2,389	-	746	29,987	7,055	4,238	11,293	22,932
2018	16,745	-	1,829	-	602	17,972	4,010	5,025	9,035	13,962
2017	12,638	-	2,847	-	526	14,959	6,968	3,789	10,757	7,991
2016	3,088	-	3,714	-	526	6,276	3,714	-	3,714	2,562
2015	2,438	-	-	-	526	1,912	-	-	-	1,912
2014	586	-	-	-	-	586	-	-	-	586
2013	572	-	-	-	-	572	-	-	-	572
2012	613	-	-	-	-	613	-	-	-	613
2011	506	-	-	-	-	506	-	-	-	506
2010	774	-	-	-	-	774	-	-	-	774
2009	774	-	-	-	-	774	-	-	-	774
	\$ 734,841	\$ 28,289,964	\$ 104,321	\$ 132,203	\$ 68,296	\$ 28,928,627	28,189,864	249,578	28,439,442	\$ 738,763

Net Grand List - October 1, 2023

Tax Rate: 27.24 mills

Total Suspense Collections	36,780	42,306	79,086
Total Collections	\$ 28,226,644	\$ 291,884	\$ 28,518,528

See accountant's report.

TOWN OF WINCHESTER, CONNECTICUT
 Schedule of Water and Sewer Rents Levied, Collected, and Outstanding
 For the Year Ended June 30, 2025

Water Rents:

Levy as of July 1,	New Levy and Uncollected Balance, July 1, 2024	Transfers			Adjusted Levy and Uncollected Balance	Collections			Water Rents Receivable June 30, 2025
		Lawful Corrections	to Suspense	Rents		Interest, Fees and Liens	Total		
2023	\$ 1,867,639	\$ (19,399)	\$ -	\$ 1,848,240	\$ 1,784,006	\$ 24,321	\$ 1,808,327	\$ 64,234	
2022	79,625	5,097	-	84,722	82,011	17,521	99,532	2,711	
2021	5,710	1,146	-	6,856	6,165	2,077	8,242	691	
2020	306	-	-	306	306	60	366	-	
2019	1,086	-	-	1,086	-	-	-	1,086	
2018	1,482	-	-	1,482	592	605	1,197	890	
2017	1,772	-	-	1,772	532	274	806	1,240	
2016	626	-	-	626	-	-	-	626	
2015	850	-	-	850	-	-	-	850	
2014	410	-	-	410	-	-	-	410	
2013	1,237	-	-	1,237	-	-	-	1,237	
2012	310	6	-	316	-	-	-	316	
2011	306	-	-	306	-	-	-	306	
2010	148	-	-	148	-	-	-	148	
	\$ 1,961,507	\$ (13,150)	\$ -	\$ 1,948,357	\$ 1,873,612	\$ 44,858	\$ 1,918,470	\$ 74,745	

Sewer Rents:

Levy as of July 1,	New Levy and Uncollected Balance, July 1, 2024	Transfers			Adjusted Levy and Uncollected Balance	Collections			Sewer Rents Receivable June 30, 2025
		Lawful Corrections	to Suspense	Rents		Interest, Fees and Liens	Total		
2023	\$ 1,980,282	\$ (20,997)	\$ -	\$ 1,959,285	\$ 1,888,635	\$ 22,286	\$ 1,910,921	\$ 70,650	
2022	74,173	5,637	-	79,810	76,757	15,549	92,306	3,053	
2021	4,442	-	-	4,442	3,854	1,023	4,877	588	
2020	-	-	-	-	-	-	-	-	
2019	1,442	-	-	1,442	-	-	-	1,442	
2018	1,764	-	-	1,764	415	412	827	1,349	
2017	1,392	-	-	1,392	-	-	-	1,392	
2016	919	-	-	919	-	-	-	919	
2015	1,162	-	-	1,162	-	-	-	1,162	
2014	762	-	-	762	-	-	-	762	
2013	1,505	-	-	1,505	-	-	-	1,505	
2012	712	-	-	712	-	-	-	712	
2011	598	-	-	598	-	-	-	598	
2010	25	-	-	25	-	-	-	25	
	\$ 2,069,178	\$ (15,360)	\$ -	\$ 2,053,818	\$ 1,969,661	\$ 39,270	\$ 2,008,931	\$ 84,157	

See accountant's report.

Statistical Section

Statistical Section Information

The objectives of statistical section information are to provide financial statement users with additional historical perspective, context, and detail to assist in using the information in the financial statements, notes to financial statements, and required supplementary information to understand and assess economic conditions.

Statistical section information is presented in the following categories:

- *Financial trends information* is intended to assist users in understanding and assessing how financial position has changed over time.
- *Revenue capacity information* is intended to assist users in understanding and assessing the factors affecting the ability to generate *own-source revenues* (property taxes, charges for services, etc.)
- *Debt capacity information* is intended to assist users in understanding and assessing debt burden and the ability to issue additional debt.
- *Demographic and economic information* is intended 1) to assist users in understanding the socioeconomic environment and 2) to provide information that facilitates comparisons of financial statement information over time and among governments.
- *Operating information* is intended to provide contextual information about operations and resources to assist readers in using financial statement information to understand and assess economic condition.

The accompanying tables are presented in the above order. Refer to the Table of Contents for applicable page number locations.

Sources: Unless otherwise noted, the information in the tables is derived from the annual comprehensive financial reports for the relevant year.

TOWN OF WINCHESTER, CONNECTICUT
 Net Position By Component
 Last Ten Fiscal Years

Table 1

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Governmental Activities:										
Net Investment in Capital Assets	\$ 38,586,005	\$ 39,174,225	\$ 40,271,477	\$ 42,121,720	\$ 44,417,410	\$ 47,648,554	\$ 54,339,358	\$ 63,942,346	\$ 62,563,734	\$ 66,900,844
Restricted	2,184,503	2,243,173	2,294,074	2,296,086	2,337,938	2,504,253	2,599,666	2,564,889	2,737,768	2,695,234
Unrestricted	(4,450,938)	(2,520,690)	(1,977,467)	(320,747)	(441,937)	330,830	1,410,013	(397,887)	5,588,954	2,824,982
Total Governmental Activities Net Position	\$ 36,319,570	\$ 38,896,708	\$ 40,588,084	\$ 44,097,059	\$ 46,313,411	\$ 50,483,637	\$ 58,349,037	\$ 66,109,348	\$ 70,890,456	\$ 72,421,060
Business-type Activities:										
Net Investment in Capital Assets	\$ 26,835,634	\$ 26,225,709	\$ 25,815,067	\$ 25,667,645	\$ 25,103,686	\$ 25,019,997	\$ 25,506,087	\$ 25,584,740	\$ 26,978,207	\$ 28,679,849
Unrestricted	1,711,887	2,632,050	3,061,410	3,147,427	3,671,182	3,523,454	3,599,631	3,532,698	3,090,964	4,169,891
Total Business-type Activities Net Position	\$ 28,547,521	\$ 28,857,759	\$ 28,876,477	\$ 28,815,072	\$ 28,774,868	\$ 28,543,451	\$ 29,105,718	\$ 29,117,438	\$ 30,069,171	\$ 32,849,740
Primary Government										
Net Investment in Capital Assets	\$ 65,421,639	\$ 65,399,934	\$ 66,086,544	\$ 67,789,365	\$ 69,521,096	\$ 72,668,551	\$ 79,845,445	\$ 89,527,086	\$ 89,541,941	\$ 95,580,693
Restricted	2,184,503	2,243,173	2,294,074	2,296,086	2,337,938	2,504,253	2,599,666	2,564,889	2,737,768	2,695,234
Unrestricted	(2,739,051)	111,360	1,083,943	2,826,680	3,229,245	3,854,284	5,009,644	3,134,811	8,679,918	6,994,873
Total Primary Government Net Position	\$ 64,867,091	\$ 67,754,467	\$ 69,464,561	\$ 72,912,131	\$ 75,088,279	\$ 79,027,088	\$ 87,454,755	\$ 95,226,786	\$ 100,959,627	\$ 105,270,800

Note:

(1) Schedule prepared on the accrual basis of accounting.

TOWN OF WINCHESTER, CONNECTICUT

Changes in Net Position

Last Ten Fiscal Years

Table 2

Page 1 of 2

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Expenses										
Governmental Activities:										
Education	\$ 26,325,204	\$ 26,996,253	\$ 25,363,648	\$ 26,641,327	\$ 26,226,649	\$ 27,203,135	\$ 26,101,545	\$ 25,931,141	\$ 28,031,972	\$ 28,934,968
Public safety	3,684,860	3,969,616	4,228,958	4,512,892	5,186,461	5,791,474	4,966,600	5,314,279	5,168,466	5,876,875
Public works	3,096,519	2,592,077	3,019,953	2,800,234	3,206,158	2,920,338	3,739,445	4,104,417	4,198,207	3,752,858
General government	3,044,626	3,118,521	2,979,380	2,980,847	3,466,896	3,546,158	4,640,204	4,747,473	4,525,106	4,382,067
Health	1,164,840	468,627	454,403	469,359	615,805	620,927	813,080	805,182	621,212	742,416
Parks and recreation	263,445	269,537	274,774	308,839	411,335	380,722	448,910	577,985	614,198	660,178
Library	206,000	214,034	216,174	218,336	222,702	229,383	233,971	240,990	248,220	255,666
Waste disposal and recycling	198,356	225,040	200,940	202,949	202,950	202,950	209,038	215,188	215,188	235,557
Interest on long-term debt	146,895	131,350	121,162	105,504	83,212	62,670	42,049	221,393	562,765	446,525
Total Governmental Activities Expenses	<u>38,130,745</u>	<u>37,985,055</u>	<u>36,859,392</u>	<u>38,240,287</u>	<u>39,622,168</u>	<u>40,957,757</u>	<u>41,194,842</u>	<u>42,158,048</u>	<u>44,185,334</u>	<u>45,287,110</u>
Business-Type Activities										
Waterworks	1,575,518	1,581,381	1,703,776	1,666,615	1,753,902	1,941,434	1,970,973	1,724,085	1,811,209	1,878,927
Sewer	1,782,200	1,877,644	1,957,077	2,006,301	1,978,357	2,020,811	2,172,544	2,395,260	2,312,020	2,535,085
Total Business-Type Activities Expenses	<u>3,357,718</u>	<u>3,459,025</u>	<u>3,660,853</u>	<u>3,672,916</u>	<u>3,732,259</u>	<u>3,962,245</u>	<u>4,143,517</u>	<u>4,119,345</u>	<u>4,123,229</u>	<u>4,414,012</u>
Total Primary Government Expenses	<u>\$ 41,488,463</u>	<u>\$ 41,444,080</u>	<u>\$ 40,520,245</u>	<u>\$ 41,913,203</u>	<u>\$ 43,354,427</u>	<u>\$ 44,920,002</u>	<u>\$ 45,338,359</u>	<u>\$ 46,277,393</u>	<u>\$ 48,308,563</u>	<u>\$ 49,701,122</u>
Program Revenues										
Governmental Activities:										
Charges for Services:										
Education	\$ 131,074	\$ 124,270	\$ 147,085	\$ 105,378	\$ 68,235	\$ 25,026	\$ 54,915	\$ 77,518	\$ 97,350	\$ 113,759
Public safety	64,812	76,747	73,147	70,599	66,042	76,131	117,990	453,973	59,878	154,495
Public works	245,626	250,008	250,008	250,000	260,000	260,000	270,000	270,000	324,372	293,325
Health	66,807	73,513	47,974	64,487	59,436	76,989	50,975	64,742	27,500	49,775
General government	358,225	376,722	348,504	558,891	384,894	720,627	674,776	512,699	414,702	683,677
Parks and recreation	15,000	15,000	20,000	20,000	95,992	125,023	155,464	20,000	176,860	198,829
Operating Grants and Contributions	14,465,116	15,412,406	13,813,593	15,275,512	14,733,522	15,806,665	13,831,558	15,562,568	14,201,329	14,230,863
Capital Grants and Contributions	<u>426,070</u>	<u>469,124</u>	<u>175,276</u>	<u>328,952</u>	<u>1,166,882</u>	<u>2,672,166</u>	<u>8,604,203</u>	<u>5,031,562</u>	<u>3,732,976</u>	<u>4,124,790</u>
Total Governmental Activities Program Revenues	<u>15,772,730</u>	<u>16,797,790</u>	<u>14,875,587</u>	<u>16,673,819</u>	<u>16,835,003</u>	<u>19,762,627</u>	<u>23,759,881</u>	<u>21,993,062</u>	<u>19,034,967</u>	<u>19,849,513</u>
Business-type Activities:										
Waterworks:										
Charges for Services	1,790,896	1,959,915	1,903,593	1,864,514	1,897,956	1,978,809	1,900,948	1,936,883	1,870,712	1,903,216
Sewer:										
Charges for Services	1,498,439	1,743,060	1,712,018	1,667,203	1,721,200	1,749,176	1,779,226	2,167,629	2,119,075	2,173,024
Total Business-type Activities Program Revenues	<u>3,289,335</u>	<u>3,702,975</u>	<u>3,615,611</u>	<u>3,531,717</u>	<u>3,619,156</u>	<u>3,727,985</u>	<u>3,680,174</u>	<u>4,104,512</u>	<u>3,989,787</u>	<u>4,076,240</u>
Total Primary Government Program Revenues	<u>\$ 19,062,065</u>	<u>\$ 20,500,765</u>	<u>\$ 18,491,198</u>	<u>\$ 20,205,536</u>	<u>\$ 20,454,159</u>	<u>\$ 23,490,612</u>	<u>\$ 27,440,055</u>	<u>\$ 26,097,574</u>	<u>\$ 23,024,754</u>	<u>\$ 23,925,753</u>
Net Revenues (Expenses):										
Governmental Activities	\$ (22,358,015)	\$ (21,187,265)	\$ (21,983,805)	\$ (21,566,468)	\$ (22,787,165)	\$ (21,195,130)	\$ (17,434,961)	\$ (20,164,986)	\$ (25,150,367)	\$ (25,437,597)
Business-type Activities	<u>(68,383)</u>	<u>243,950</u>	<u>(45,242)</u>	<u>(141,199)</u>	<u>(113,103)</u>	<u>(234,260)</u>	<u>(463,343)</u>	<u>(14,833)</u>	<u>(133,442)</u>	<u>(337,772)</u>
Total Primary Government Net Expense	<u>\$ (22,426,398)</u>	<u>\$ (20,943,315)</u>	<u>\$ (22,029,047)</u>	<u>\$ (21,707,667)</u>	<u>\$ (22,900,268)</u>	<u>\$ (21,429,390)</u>	<u>\$ (17,898,304)</u>	<u>\$ (20,179,819)</u>	<u>\$ (25,283,809)</u>	<u>\$ (25,775,369)</u>
(continued)										

TOWN OF WINCHESTER, CONNECTICUT

Changes in Net Position

Last Ten Fiscal Years

Table 2

Page 2 of 2

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General Revenues and Other Changes in Net Position										
Governmental Activities:										
Property Taxes	\$ 22,693,437	\$ 23,220,525	\$ 23,671,362	\$ 24,221,642	\$ 24,228,706	\$ 24,683,726	\$ 25,468,796	\$ 26,397,711	\$ 27,348,593	\$ 28,565,079
Grants and Contributions Not Restricted to Specific Programs	275,647	475,567	1,438,792	578,580	580,970	592,243	697,502	1,010,515	1,152,302	757,985
Unrestricted Investment Earnings	227	41,920	109,476	240,749	193,301	19,897	37,193	381,110	733,724	367,042
Contributions to Permanent Fund Principal	2,550	2,550	2,792	2,757	-	-	-	-	-	-
Miscellaneous	126,873	90,129	62,573	90,673	58,060	69,753	109,370	137,959	358,769	376,214
Transfers	(68,514)	(66,288)	(63,960)	(58,958)	(57,520)	(263)	(1,023,079)	(1,998)	(1,588,507)	(2,339,572)
Total Governmental Activities	23,030,220	23,764,403	25,221,035	25,075,443	25,003,517	25,365,356	25,289,782	27,925,297	28,004,881	27,726,748
Business-type Activities:										
Grants and Contributions Not Restricted to Specific Programs	-	-	-	-	-	-	-	13,806	-	750,000
Unrestricted Investment Earnings	-	-	-	20,836	15,379	2,580	2,531	10,749	11,215	28,769
Transfers	68,514	66,288	63,960	58,958	57,520	263	1,023,079	1,998	1,588,507	2,339,572
Total Business-type Activities	68,514	66,288	63,960	79,794	72,899	2,843	1,025,610	26,553	1,599,722	3,118,341
Total Primary Government	\$ 23,098,734	\$ 23,830,691	\$ 25,284,995	\$ 25,155,237	\$ 25,076,416	\$ 25,368,199	\$ 26,315,392	\$ 27,951,850	\$ 29,604,603	\$ 30,845,089
Change in Net Position										
Governmental Activities	\$ 672,205	\$ 2,577,138	\$ 3,237,230	\$ 3,508,975	\$ 2,216,352	\$ 4,170,226	\$ 7,854,821	\$ 7,760,311	\$ 2,854,514	\$ 2,289,151
Business-type Activities	131	310,238	18,718	(61,405)	(40,204)	(231,417)	562,267	11,720	1,466,280	2,780,569
Total Primary Government	\$ 672,336	\$ 2,887,376	\$ 3,255,948	\$ 3,447,570	\$ 2,176,148	\$ 3,938,809	\$ 8,417,088	\$ 7,772,031	\$ 4,320,794	\$ 5,069,720

Note:

TOWN OF WINCHESTER, CONNECTICUT
 Fund Balances of Governmental Funds
 Last Ten Fiscal Years

Table 3

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General Fund:										
Nonspendable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,700
Committed	450,000	1,085,000	1,373,037	1,032,933	1,812,446	2,458,054	1,376,438	1,458,876	2,050,000	769,766
Assigned	-	-	-	109,461	124,697	744,892	283,387	9,893	-	-
Unassigned	5,724,511	6,246,790	6,788,756	6,964,634	7,184,823	7,320,824	7,890,117	8,912,178	8,360,693	8,723,272
Total General Fund	<u>\$ 6,174,511</u>	<u>\$ 7,331,790</u>	<u>\$ 8,161,793</u>	<u>\$ 8,107,028</u>	<u>\$ 9,121,966</u>	<u>\$ 10,523,770</u>	<u>\$ 9,549,942</u>	<u>\$ 10,380,947</u>	<u>\$ 10,410,693</u>	<u>\$ 9,497,738</u>
All Other Governmental Funds:										
Nonspendable	\$ 1,505,939	\$ 1,489,209	\$ 1,451,413	\$ 187,376	\$ 187,376	\$ 187,376	\$ 187,376	\$ 187,376	\$ 187,376	\$ 187,376
Restricted	680,158	756,686	844,189	2,108,710	2,150,562	2,316,877	2,412,290	2,377,513	2,550,392	2,507,858
Committed	1,149,002	1,259,536	1,523,971	2,666,324	1,927,217	5,724,916	4,276,713	10,332,738	8,111,897	4,525,649
Assigned	-	-	-	-	-	-	-	-	-	-
Unassigned	(682,491)	(669,933)	(679,399)	(682,286)	(706,786)	(706,078)	(1,223,638)	(901,963)	(922,063)	(1,125,139)
Total All Other Governmental Funds	<u>\$ 2,652,608</u>	<u>\$ 2,835,498</u>	<u>\$ 3,140,174</u>	<u>\$ 4,280,124</u>	<u>\$ 3,558,369</u>	<u>\$ 7,523,091</u>	<u>\$ 5,652,741</u>	<u>\$ 11,995,664</u>	<u>\$ 9,927,602</u>	<u>\$ 6,095,744</u>

Note:

(1) Schedule prepared on the modified accrual basis of accounting.

TOWN OF WINCHESTER, CONNECTICUT
 Revenues, Expenditures and Changes in Fund Balances
 Governmental Funds
 Last Ten Fiscal Years

Table 4

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Revenues										
Property Taxes, Interest and Lien Fees	\$ 22,967,681	\$ 23,531,260	\$ 23,659,495	\$ 24,088,716	\$ 24,245,991	\$ 24,690,409	\$ 25,258,971	\$ 26,423,983	\$ 27,354,314	\$ 28,576,349
Intergovernmental Revenue	15,046,049	15,493,882	13,539,810	14,777,820	15,488,356	17,134,243	23,306,899	21,240,094	19,027,192	18,333,043
Other local revenues	1,282,047	1,362,573	1,381,296	1,600,970	1,529,675	1,505,918	1,788,252	1,930,333	2,236,896	2,511,373
Total Revenues	39,295,777	40,387,715	38,580,601	40,467,506	41,264,022	43,330,570	50,354,122	49,594,410	48,618,402	49,420,765
Expenditures										
Current:										
Education	\$ 25,842,814	\$ 25,758,001	\$ 24,459,606	\$ 25,389,041	\$ 25,034,836	\$ 24,790,539	\$ 25,355,117	\$ 26,584,744	\$ 28,352,113	\$ 28,618,192
Program and Project Expenses	566,682	571,682	456,585	614,660	403,834	416,376	467,343	494,794	2,844,374	2,705,654
Public Safety	3,432,816	3,637,606	3,848,234	3,983,962	4,189,045	5,265,862	4,737,697	5,576,687	4,371,287	5,896,544
Public Works	1,947,597	1,903,058	2,028,108	1,977,215	2,109,140	2,211,331	2,357,718	7,478,614	7,067,667	8,342,622
Miscellaneous	433,930	877,666	609,604	536,341	737,208	649,155	838,921	837,585	416,312	414,525
General Government	3,034,766	3,464,873	3,098,815	2,884,839	3,145,359	3,292,995	3,550,502	4,063,904	3,184,986	3,223,234
Health	570,928	578,965	582,969	598,426	601,907	639,535	840,066	703,253	658,494	914,149
Parks and Recreation	253,191	253,516	248,833	280,836	387,656	371,084	426,334	527,172	660,816	614,229
Library	206,000	214,034	216,174	218,336	222,702	229,383	233,971	240,990	248,220	255,666
Waste Disposal and Recycling	198,356	225,040	200,940	202,949	202,950	202,950	209,038	215,188	215,188	235,557
Debt Service:										
Principal	558,253	552,016	569,651	573,831	545,358	549,017	403,116	5,463,343	1,020,675	606,660
Interest & Issuance Costs	166,269	131,350	121,162	122,388	83,212	62,669	58,933	215,425	522,408	528,183
Capital Outlay	487,622	1,164,640	1,073,581	2,049,912	3,250,112	5,097,012	14,181,496	5,121,226	2,076,866	3,464,522
Total Expenditures	37,699,224	39,332,447	37,514,262	39,432,736	40,913,319	43,777,908	53,660,252	57,522,925	51,639,406	55,819,737
Excess (Deficiency) of Revenues Over Expenditures	1,596,553	1,055,268	1,066,339	1,034,770	350,703	(447,338)	(3,306,130)	(7,928,515)	(3,021,004)	(6,398,972)
Other Financing Sources (Uses)										
Issuance of Loans	-	-	-	-	-	-	-	1,092,528	-	652,078
Issuance of Bonds	-	-	-	-	-	-	-	11,500,000	-	-
Issuance of Note	-	-	-	-	-	5,000,000	-	247,768	-	-
Issuance of Capital Lease	-	351,189	132,300	109,373	-	-	-	-	-	-
Issuance of SBITA	-	-	-	-	-	-	-	228,570	-	191,880
Issuance of Leases	-	-	-	-	-	-	-	92,105	-	148,013
Premium on Financing	-	-	-	-	-	-	-	785,973	-	-
Proceeds from Sales of Assets	-	-	-	-	-	-	-	-	213,757	171,772
Transfers In	716,095	751,005	1,255,941	2,989,212	1,495,065	2,431,419	4,100,635	3,857,264	4,048,478	3,173,034
Transfers Out	(784,609)	(817,293)	(1,319,901)	(3,048,170)	(1,552,585)	(1,617,555)	(3,649,262)	(2,701,765)	(3,279,547)	(2,682,618)
Total Other Financing Sources (Uses)	(68,514)	284,901	68,340	50,415	(57,520)	5,813,864	451,373	15,102,443	982,688	1,654,159
Net Change in Fund Balances	1,528,039	1,340,169	1,134,679	1,085,185	293,183	5,366,526	(2,854,757)	7,173,928	(2,038,316)	(4,744,813)
Fund Balance at Beginning of Year	7,299,080	8,827,119	10,167,288	11,301,967	12,387,152	12,680,335	18,057,440	15,202,683	22,376,611	20,338,295
Fund Balance at End of Year	\$ 8,827,119	\$ 10,167,288	\$ 11,301,967	\$ 12,387,152	\$ 12,680,335	\$ 18,046,861	\$ 15,202,683	\$ 22,376,611	\$ 20,338,295	\$ 15,593,482
Debt Service as a Percentage of Noncapital Expenditures	1.95%	1.79%	1.90%	1.86%	1.67%	1.58%	1.17%	12.04%	3.35%	2.40%

Note:

(1) Schedule prepared on the modified accrual basis of accounting.

(2) A \$10,579 prior period adjustment was recorded and the 2022 beginning fund balance was restated for the implementation of GASB 84.

TOWN OF WINCHESTER, CONNECTICUT
 Assessed and Estimated Actual Value of Taxable Property
 Last Ten Fiscal Years
 (In Thousands)

Table 5

Fiscal Year	Grand List Year (Oct 1)	Real Property		Personal Property		Total Taxable Assessed Value	Tax Exempt Property	Total Net Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value
		Residential Property	Commercial Property	Motor Vehicles	Other						
2016	2014	\$ 494,813	\$ 101,609	\$ 69,257	\$ 50,905	\$ 716,584	\$ 23,958	\$ 692,626	32.70	\$ 989,466	70%
2017	2015	495,159	102,081	69,359	52,692	719,291	25,499	693,792	33.54	991,131	70%
2018	2016	495,688	102,179	70,968	59,512	728,347	15,590	712,757	33.54	1,018,224	70%
2019	2017	510,574	104,491	73,641	61,675	750,381	36,135	714,246	33.54	1,020,351	70%
2020	2018	511,554	105,211	74,519	66,268	757,552	36,842	720,710	33.54	1,029,586	70%
2021	2019	513,798	104,180	75,558	71,028	764,564	35,849	728,715	33.54	1,041,021	70%
2022	2020	514,110	106,216	80,974	73,711	775,011	37,722	737,289	33.54	1,053,270	70%
2023	2021	517,422	107,315	102,701	86,040	813,478	32,959	780,519	33.54	1,115,027	70%
2024	2022	732,209	142,179	105,118	83,448	1,062,954	32,604	1,030,350	26.39	1,471,929	70%
2025	2023	732,606	143,037	97,762	90,942	1,064,347	34,352	1,029,995	27.24	1,471,421	70%

Source: Assessor's Office - Town of Winchester, Connecticut

Note: By State law, property is assessed at 70% of actual value with periodic revaluation of real property. The estimated actual amount is the equalized grand list which is estimated by the State of Connecticut, Office of Policy and Management.

TOWN OF WINCHESTER, CONNECTICUT

Principal Property Taxpayers

Current Year and Nine Years Ago

Table 6

2025				2016			
	Taxable Assessed Value	Rank	Percentage of Gross Taxable Assessed Grand List		Taxable Assessed Value	Rank	Percentage of Gross Taxable Assessed Grand List
Connecticut Light and Power Co.	\$ 17,149,190	1	1.61%	Howmet Casting and Services	\$ 11,214,578	1	1.57%
Yankee Gas	13,352,260	2	1.25%	Winrock LLC	9,477,370	2	1.32%
Winrock LLC	10,931,830	3	1.03%	Connecticut Light and Power Co.	7,553,274	3	1.05%
Centurion Holdings 1 Inc	6,624,660	4	0.62%	DRT Power Systems LLC	4,288,342	4	0.60%
Litchfield Gardens Assoc	4,551,540	5	0.43%	Yankee Gas	3,374,552	5	0.47%
Litchfield Heights Apts LLC	3,336,410	6	0.31%	Litchfield Gardens Association	3,310,020	6	0.46%
Solar Turbines Inc	3,054,130	7	0.29%	Barden Corporation	2,130,017	7	0.30%
Rosen TIC LLC	2,963,660	8	0.28%	Litchfield Heights Apartments	1,921,850	8	0.27%
Camp Wahnee Association Inc.	2,458,120	9	0.23%	Adam L & Deannie K Reeder	1,773,980	9	0.25%
Electric Motion Company Inc.	2,358,720	10	0.22%	Camp Wahnee Associates Inc.	1,750,560	10	0.24%
	<u>\$ 66,780,520</u>		<u>6.27%</u>		<u>\$ 46,794,543</u>		<u>6.53%</u>

Source: Assessor's Office - Town of Winchester, Connecticut

TOWN OF WINCHESTER, CONNECTICUT
 Property Tax Levies and Collections
 Last Ten Fiscal Years

Table 7

Fiscal Year Ended June 30,	Taxes Levied for the Fiscal Year	Collected Within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2016	\$ 22,816,003	\$ 22,223,820	97.40%	\$ 374,890	\$ 22,598,710	99.05%
2017	23,307,366	22,902,097	98.26%	298,480	23,200,577	99.54%
2018	23,943,044	23,190,371	96.86%	252,341	23,442,712	97.91%
2019	24,141,257	23,614,748	97.82%	260,318	23,875,066	98.90%
2020	24,313,385	23,798,621	97.88%	314,803	24,113,424	99.18%
2021	24,621,694	24,155,116	98.11%	346,286	24,501,402	99.51%
2022	25,648,744	24,642,843	96.08%	301,811	24,944,654	97.25%
2023	25,573,526	25,143,648	98.32%	296,423	25,440,071	99.48%
2024	27,381,907	26,847,104	98.05%	252,302	27,099,406	98.97%
2025	28,289,964	27,815,676	98.32%	-	27,815,676	98.32%

Source: Tax Collector's Office - Town of Winchester, Connecticut

TOWN OF WINCHESTER, CONNECTICUT

Ratios of Outstanding Debt by Type

Last Ten Fiscal Years

Table 8

Fiscal Year	Governmental Activities					Business-Type Activities			Total Primary Government	Percentage of Personal Income (2)	Bonded Debt Percentage of Actual Property Value (1)		Total Debt per Capita	Total Bonded Debt per Capita
	General Obligation Bonds	Equipment Financing Notes	Leases Payable	Subscriptions Payable	Capital Leases	General Obligation Bonds	Notes							
2016	\$ 3,356,000	\$ -	\$ -	\$ -	\$ 113,894	\$ 1,685,000	\$ 368,017	\$ 5,522,911	1.61%	0.51%	\$ 505	\$ 461		
2017	2,936,000	-	-	-	333,067	1,275,000	336,477	4,880,544	1.45%	0.42%	451	389		
2018	2,516,000	-	-	-	315,716	865,000	304,301	4,001,017	1.21%	0.33%	372	314		
2019	2,096,000	-	-	-	254,374	460,000	271,475	3,081,849	0.89%	0.25%	287	238		
2020	1,676,000	-	-	-	129,016	305,000	237,987	2,348,003	0.66%	0.19%	220	186		
2021	6,256,000	-	-	-	-	150,000	203,823	6,609,823	1.83%	0.62%	647	627		
2022	5,836,000	-	-	-	-	-	168,969	6,004,969	1.61%	0.55%	588	571		
2023	12,701,973	204,424	50,464	163,122	-	-	1,225,941	14,345,924	3.85%	1.14%	1,401	1,240		
2024	11,632,017	174,750	8,075	153,157	-	-	1,158,915	13,126,914	3.32%	0.79%	1,282	1,136		
2025	10,982,547	143,090	119,200	299,940	-	-	1,727,093	13,271,870	3.28%	0.75%	1,296	1,072		

Note: Details regarding the Town's outstanding debt can be found in the notes to the financial statements.

(1) See Table 5 for taxable property value data

(2) See Table 13 for personal income and population data.

TOWN OF WINCHESTER, CONNECTICUT
 Schedule of Debt Limitation
 June 30, 2025

Table 9

Total Tax Collection, Including Interest and Lien Fees for Prior Fiscal Year	\$ 27,354,382
Reimbursement for Revenue Loss on: Tax Relief for Elderly (Prior Year)	-
Base	<u>\$ 27,354,382</u>

	General Purposes (2.25 x base)	Schools (4.50 x base)	Sewers (3.75 x base)	Urban Renewal (3.25 x base)	Pension Deficit (3.00 x base)
Debt Limitation:					
Statutory Debt Limits by Function	<u>\$ 61,547,360</u>	<u>\$ 123,094,719</u>	<u>\$ 102,578,933</u>	<u>\$ 88,901,742</u>	<u>\$ 82,063,146</u>
Indebtedness:					
Bonds Payable	6,660,000	3,690,000	-	-	-
Clean Water Fund Loans	-	-	60,130	-	-
Authorized but Unissued Debt	17,300,000	7,109,925	-	-	-
Total Indebtedness**	<u>23,960,000</u>	<u>10,799,925</u>	<u>60,130</u>	<u>-</u>	<u>-</u>
Debt Limitation in Excess of Debt*	<u>\$ 37,587,360</u>	<u>\$ 112,294,794</u>	<u>\$ 102,518,803</u>	<u>\$ 88,901,742</u>	<u>\$ 82,063,146</u>

*In no event shall total debt exceed seven times annual receipts from base. The maximum amount permitted under this formula would be approximately \$191,480,674

**Per Connecticut General Statutes 7-734 - Bonded indebtedness of municipalities - the aggregate indebtedness of the Town shall exclude each bond, note and other evidence of indebtedness issued for the supply of water. As such, the Town has excluded outstanding debt in the amount of \$1,666,963 and \$7,857,472 in authorized but unissued debt for the drinking water projects.

TOWN OF WINCHESTER, CONNECTICUT
 Legal Debt Margin Information
 Last Ten Fiscal Years

Table 10

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Debt limitation	\$ 155,653,344	\$ 163,021,481	\$ 165,503,429	\$ 166,284,419	\$ 168,628,292	\$ 169,728,720	\$ 172,158,210	\$ 177,083,018	\$ 191,480,674	\$ 191,480,674
Total net debt applicable to limit	<u>\$ 5,409,017</u>	<u>\$ 4,547,477</u>	<u>\$ 3,685,301</u>	<u>\$ 2,827,475</u>	<u>\$ 19,328,912</u>	<u>\$ 18,719,748</u>	<u>\$ 42,814,894</u>	<u>\$ 41,494,894</u>	<u>\$ 40,432,062</u>	<u>\$ 34,820,055</u>
Legal debt margin	<u>\$ 150,244,327</u>	<u>\$ 158,474,004</u>	<u>\$ 161,818,128</u>	<u>\$ 163,456,944</u>	<u>\$ 149,299,380</u>	<u>\$ 151,008,972</u>	<u>\$ 129,343,316</u>	<u>\$ 135,588,124</u>	<u>\$ 151,048,612</u>	<u>\$ 156,660,619</u>
Total net debt applicable to the limit as a percentage of debt limit	3.48%	2.79%	2.23%	1.70%	11.46%	11.03%	24.87%	23.43%	21.12%	18.18%

Note: Connecticut General Statutes, Section 7-374(b) limits the amount of general obligation debt a government entity may use to 7 times total tax collections, including interest and lien fees and the tax relief for the elderly freeze grant.

TOWN OF WINCHESTER, CONNECTICUT

Table 11

Debt Statement

As of June 30, 2025

Direct Debt*Long-term Debt*

General Obligation Bonds	\$ 10,982,547
Notes Payable	1,870,183
Leases Payable	119,200
SBITAs Payable	299,940
	<hr/>
Total Long-term Debt	<u>13,271,870</u>

Total Direct Debt	13,271,870
-------------------	------------

Less:

Self Supporting Debt	
Waterworks	1,666,963
Sewer	60,130
	<hr/>

Total Net Direct Debt	11,544,777
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Overlapping Debt

Total Overall Net Debt	<u>\$ 11,544,777</u>
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TOWN OF WINCHESTER, CONNECTICUT
 Current Debt Ratios
 June 30, 2025

Table 12

Total Direct Indebtedness	\$	13,271,870
Total Net Direct Indebtedness	\$	11,544,777
Total Overall Net Direct Indebtedness	\$	11,544,777
¹ Population		10,242
Net Taxable Grand List (10/1/23) (70%)	\$	1,029,995,000
Estimated Full Value	\$	1,471,421,429
² Equalized Net Taxable Grand List (10/1/23)	\$	1,817,675,844
Total Direct Indebtedness:		
Per Capita	\$	1,296
To Net Taxable Grand List		1.29%
To Estimated Full Value		0.90%
To Equalized Net Taxable Grand List		0.73%
Total Net Direct Indebtedness:		
Per Capita	\$	1,127
To Net Taxable Grand List		1.12%
To Estimated Full Value		0.78%
To Equalized Net Taxable Grand List		0.64%
Total Overall Net Direct Indebtedness:		
Per Capita	\$	1,127
To Net Taxable Grand List		1.12%
To Estimated Full Value		0.78%
To Equalized Net Taxable Grand List		0.64%

¹ OPM Municipal Fiscal Indicators

² CT Data

TOWN OF WINCHESTER, CONNECTICUT

Demographic and Economic Statistics

Last Ten Fiscal Years

Table 13

Fiscal Year	Population (1)	Personal Income (thousands of dollars)	Per Capita Personal Income (2)	Median Age (3)	Education Level in Years of Schooling(4)	School Enrollment (5)	Unemployment Rate (6)
2016	10,929	\$ 343,990	\$ 31,475	47	12+	545	5.6
2017	10,829	336,240	31,050	47	12+	565	5.9
2018	10,754	329,535	30,643	47	12+	554	3.9
2019	10,739	347,546	32,363	48	12+	535	3.8
2020	10,655	357,582	33,560	48	12+	559	9.3
2021	10,224	361,132	35,322	48	12+	536	8.2
2022	10,217	373,350	36,542	47	12+	594	4.0
2023	10,240	373,105	36,436	47	12+	615	3.7
2024	10,236	395,304	38,619	47	12+	616	3.0
2025	10,242	405,061	39,549	48	12+	698	3.4

(1) U.S. Census Bureau

(2) U.S. Department of Commerce, State of Connecticut

(3) U.S. Census Bureau, American Fact Finder

(4) Town of Winchester, Board of Education.

(5) Town of Winchester, Board of Education. Enrollment includes grades K-6

(6) State of Connecticut, Department of Labor

TOWN OF WINCHESTER, CONNECTICUT

Principal Employers
Current Year and Nine Years Ago

Table 14

Employer	2025			2016		
	Employees	Rank	Percentage of Total Town Employment*	Employees	Rank	Percentage of Total Town Employment
Town of Winchester	262	1	4.82%	213	1	3.52%
NW CT Community College	205	2	3.77%	100	4	1.66%
Howmet Corporation	130	3	2.39%	185	2	3.06%
Hubbell Inc	104	4	1.91%			
Foothills Visiting Nurse/Home Care	96	5	1.77%	65	5	1.08%
Hartford Healthcare - Winsted	90	6	1.66%			
Scaeffler Aerospace	53	7	0.98%			
Sterling Sintered Technologies	50	8	0.92%	49	8	0.81%
DRT Aerospace	47	9	0.86%	40	10	0.66%
Northwest Community Bank	46	10	0.79%	46	9	0.76%
Electric Motion				127	3	2.10%
ICS				55	6	0.91%
Barden Corporation				53	7	0.88%

Source: Assessor's Office - Town of Winchester, Connecticut

*Total Town employment based on labor force of 5,435 as of June 2025 per CT Department of Labor

TOWN OF WINCHESTER, CONNECTICUT
Full-Time Equivalent Government Employees By Function/Program
Last Ten Fiscal Years

Table 15

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<u>General Government</u>										
Management Services	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
Finance	7.0	9.0	9.0	9.0	7.0	5.5	5.5	6.0	6.0	6.0
Planning	-	-	-	-	-	-	-	1.0	1.0	1.0
Building	5.0	5.0	5.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0
Other	8.0	9.5	7.0	8.0	7.0	6.0	6.0	7.0	8.0	8.0
<u>Public Safety</u>										
Officers	20.0	19.0	19.0	22.0	22.0	23.0	23.0	23.0	20.0	18.0
Civilians	3.0	1.0	1.0	1.0	2.0	4.0	4.0	5.0	5.0	4.0
<u>Public Works</u>	17.0	16.0	16.0	16.0	16.0	15.0	15.0	12.0	11.0	9.0
<u>Parks and Recreation</u>	1.0	1.5	2.0	2.0	2.0	2.0	2.0	2.0	-	1.0
<u>Water and Sewer Authority</u>	12.0	12.0	12.0	13.0	13.0	13.0	13.0	11.0	11.0	10.0
<u>Human Services</u>	6.0	5.0	5.0	5.0	3.0	2.0	2.0	2.0	-	-
<u>Town Properties</u>	2.0	1.0	1.0	2.0	1.0	1.0	1.0	1.0	1.0	1.0
<u>Board of Education</u>										
Certified	78.0	76.2	75.5	72.0	73.0	72.0	72.0	71.0	72.0	71.0
Noncertified	84.6	82.2	81.0	75.0	87.0	92.0	92.0	64.0	85.0	73.0
Total	<u>245.6</u>	<u>239.4</u>	<u>235.5</u>	<u>230.0</u>	<u>238.0</u>	<u>240.5</u>	<u>240.5</u>	<u>210.0</u>	<u>225.0</u>	<u>207.0</u>

Sources: Town of Winchester, Connecticut - Various Town Departments

Notes: a full-time employee is scheduled to work a minimum 1,820 hours per year (including vacation and sick leave).

TOWN OF WINCHESTER, CONNECTICUT
 Operating Indicators By Function/Program
 Last Ten Fiscal Years

Table 16

Page 1 of 2

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
General Government										
Workers Compensation										
Claims Processed	-	5	12	17	26	20	14	36	20	22
General Liability										
Claims Processed	3	3	2	12	2	6	19	6	14	6
Marriage Licenses Recorded	52	54	77	79	77	28	70	178	102	61
Birth Certificates Recorded	86	84	81	75	81	99	67	76	99	89
Death Certificates Recorded	118	120	116	125	131	106	97	117	106	125
Boards and Agencies										
Registered Voters	7,052	6,889	6,620	6,544	6,512	6,027	5,919	5,737	6,125	5,566
Elections and Referendums	6	4	5	2	2	1	4	2	5	4
Planning and Development										
Building Permits Issued	909	649	745	642	700	648	669	579	595	696
Rental Certificate of Occupancy Issued	31	7	43	23	46	121	190	48	78	40
Value of Building Permits	23,522,737	12,937,232	9,402,389	9,389,240	22,740	10,904,103	12,193,554	8,401,800	9,881,654	9,240,598
Public Safety										
Arrests	215	254	315	395	645	147	1,396	375	422	393
Parking Violations	168	129	141	186	134	232	186	321	199	198
Traffic Accidents	289	303	314	325	303	285	327	393	323	353
Traffic Stops	985	505	580	718	654	1,061	1,401	1,259	739	772
Police Calls	9,839	8,902	8,932	9,234	9,147	9,760	9,169	9,318	8,661	8,260
Animal Control Calls	155	221	368	368	294	212	350	217	160	362
Fire Dispatched	822	753	262	621	288	196	69	114	152	279
Ambulance Requests	2,194	2,169	1,493	2,160	1,266	237	1,044	954	897	1,142
Public Works										
Miles of Roads Maintained	81	81	81	81	81	81	81	81	81	81
Parks and Recreation										
Community Event Participants	605	570	650	640	360	620	745	702	655	506
Recreation Program Participants	1,798	1,842	1,300	804	485	740	855	865	844	740
Annual Participants	2,402	2,412	1,950	1,444	845	1,360	1,600	1,567	1,499	1,246

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TOWN OF WINCHESTER, CONNECTICUT
 Operating Indicators By Function/Program
 Last Ten Fiscal Years

Table 16

Page 2 of 2

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Public Libraries										
Volumes in Collection	n/a	n/a	n/a	32,351	31,677	32,069	33,552	34,291	34,240	36,361
Collection Size	39,084	35,461	35,382	33,772	34,677	34,178	36,731	37,575	38,970	40,369
Senior Citizens										
Meals on Wheels										
Provided - Annually	20,424	20,838	20,480	20,894	22,620	21,796	29,966	34,100	32,570	35,170
Meals at Senior Center										
Provided - Annually	7,138	7,151	6,748	7,156	6,244	4,519	5,788	5,676	5,632	6,274
Van Rides Provided to Seniors - Annually										
Senior Mini-Bus Trips - number of senior annually	2,294	2,579	2,904	3,048	2,417	3,166	4,182	2,666	5,632	5,385
NW Transit Rides for Winsted Residents	134	72	146	-	-	88	90	115	378	179
Education										
Workers Compensation										
Claims Processed	63	41	23	13	8	11	34	32	48	51
Elementary Schools	2	2	2	2	2	2	2	2	2	2
Middle Schools	n/a									
High Schools	n/a									
Water										
New Connections	3	3	5	-	1	2	2	2	1	1
Water Main Breaks	3	3	1	3	3	4	4	6	4	3
Average Daily Consumption (millions of gallons)	0.75	0.81	0.80	0.91	0.88	0.79	0.90	1.03	0.94	0.99
Peak Daily Consumption (millions of gallons)	1.57	1.20	1.20	1.72	1.29	1.09	1.49	1.34	1.29	1.29
Sewer										
Average Daily Sewage Treatment (mil. of gallons)	1.31	2.00	1.49	1.69	1.35	1.35	1.81	1.44	1.26	1.23

Sources: Town of Winchester, Connecticut - Various Town Departments

N/A - information not applicable

TOWN OF WINCHESTER, CONNECTICUT
 Capital Asset Statistics By Function/Program
 Last Ten Fiscal Years

Table 17

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Public Safety										
Police Stations	1	1	1	1	1	1	1	1	1	1
Fire Stations	4	4	4	4	4	4	4	4	4	4
Zone Offices	1	1	1	1	1	1	1	1	1	1
Police Vehicles	19	18	18	17	16	16	16	12	11	11
Fire Vehicles	12	12	11	11	11	11	11	12	12	12
Public Works										
Miles of Town Roads	81	81	81	81	81	81	81	81	81	81
Traffic Signals	13	13	13	13	13	13	13	13	13	13
Public Works Vehicles and Equipment	67	67	67	67	67	65	60	55	54	54
Parks and Recreation										
Acreage	30	30	30	30	30	30	30	30	30	30
Parks and Greens	4	4	4	4	4	4	4	4	4	4
Athletic Fields	2	2	2	2	2	2	2	2	2	2
Playgrounds	3	3	3	3	3	3	3	3	3	3
Public Libraries										
Libraries	1	1	1	1	1	1	1	1	1	1
Senior Citizens										
Community Center	1	1	1	1	1	1	1	1	1	1
Senior Mini-Buses	0	0	0	2	2	2	2	2	2	2
Education										
Schools	2	2	2	2	2	2	2	2	2	2
Water										
Water Mains (miles)	40	40	40	40	40	40	40	40	40	40
Fire Hydrants	350	350	350	350	350	350	350	350	350	350
Storage Capacity (millions of gallons)	1	1	1	1	2.5	2.5	2.5	2.5	2.5	2.5
Sewer										
Sanitary Sewers (miles)	40	40	40	40	40	40	40	40	40	40
Treatment Capacity (millions of gallons)	3	3	3	3	3	3	3	3	3	3

Sources: Town of Winchester, Connecticut - Various Town Departments